# Borough of Chambersburg Pennsylvania



# Comprehensive Annual Financial Report

## Borough of Chambersburg Pennsylvania

Comprehensive Annual Financial Report

For the Year Ended December 31, 2013

Prepared By the Department of Finance



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Borough of Chambersburg Pennsylvania

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2012** 

Executive Director/CEO

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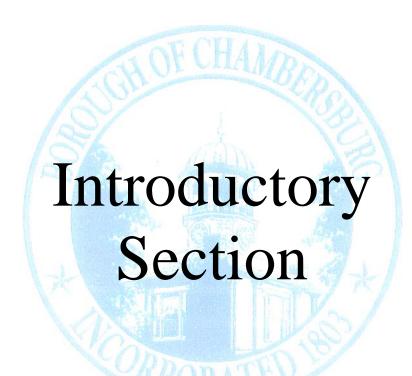
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## Borough of Chambersburg

Celebrating 50 years of consumer owned gas service and over 100 years of consumer owned electric service

#### **Letter of Transmittal for 2013 Comprehensive Annual Financial Report**

June 16, 2014

To the Honorable Mayor, Town Council and the Citizens of the Borough of Chambersburg, Pennsylvania.

The Comprehensive Annual Financial Report of the Borough of Chambersburg for the year ended December 31, 2013, is hereby submitted for your review. This report represents the commitment of the Borough of Chambersburg to adhere to nationally recognized standards of excellence in financial reporting.

Borough of Chambersburg staff prepared all statements, schedules, and other presentations in this report. Management is responsible for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures. We believe that the data presented in this report is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the Borough. Further, we believe that all disclosures necessary to enable the reader to gain an understanding of the Borough of Chambersburg's activities have been included.

The Comprehensive Annual Financial Report (CAFR) incorporates financial reporting standards established by Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Statement No. 34 was developed to make annual financial reports of governments more comprehensive and easier to understand and use. All required elements of Statement No. 34, including retroactive restatement of general infrastructure assets are now required in this report and are included in this report as they were in the previous years' reports.

Please review the Management's Discussion and Analysis (MD&A) which is also located in the Financial Section of the CAFR. The MD&A is management's analysis of the municipality's financial position based on currently known facts as of the date of the auditor's report. It is required to precede the financial statements and provide the following analysis:

- Management's analysis of the organization's financial position and results of operations
- Comparison of current year assets, liabilities, revenues and expenses to the prior year
- Explanation of significant changes in fund based financial results and budgetary information
- Description of capital asset and long term debt activity during the year
- Description of currently known facts, decisions or circumstances expected to have a significant effect on the future overall financial activities of the municipality

#### THE BOROUGH OF CHAMBERSBURG

#### **General Information**

The Borough of Chambersburg, one of the earliest permanent settlements west of the Susquehanna River, was founded in 1764 by Benjamin Chambers on land granted to him by the Penn Proprietors. Chambersburg was incorporated as a Borough by an Act of the State Legislators on March 21, 1803. It is located on Interstate 81 in the south-central region of Pennsylvania and is the county seat of Franklin County. The Borough covers an area of 6.58 square miles and lies approximately 50 miles southwest of Harrisburg, 25 miles west of Gettysburg, and 22 miles north of Hagerstown, Maryland. It is the historic and commercial center of the region characterized by varied small and medium industrial enterprises, a rich agricultural area, and residential growth.

According to the U.S. Bureau of the Census, the Borough's population increased from 17,862 to 20,508, between 2000 and 2012; an increase of 14.8 percent during the period.

#### **Municipal Services and Facilities**

The Borough is a total service community providing a broad range of services for the citizens of Chambersburg, including the following general government functions: police and fire protection, emergency medical services, street construction and maintenance, storm water management, parks and recreation facilities and code enforcement.

The Borough is unique in Pennsylvania in that it owns and operates electric, gas, water, sewer, sanitation and parking facilities. The Borough is the largest municipal electric system, and the only electricity producing, consumer-owned system in the Commonwealth of Pennsylvania. The Chambersburg Electric Department is in its twenty-first year of its second century of service to the citizens of Chambersburg, and the Borough's Gas Department has been providing municipal gas for over 50 years. On August 20, 1875, the citizens of Chambersburg voted in favor of a bond issue to construct a water system, and sewer service was initiated on August 1, 1912.

#### **Governmental Organization**

The Act of Incorporation in 1803 provided for "the Burgess and Town Council of the Borough of Chambersburg as the one body politic and corporate in law". The title Burgess was changed to Mayor in 1961. The Mayor is elected at large every four years. His duties are outlined in the Borough Code and include the oversight of the Police Department. The Mayor votes on actions being considered by Town Council only to break tie votes.

The legislative and executive authority of the Borough is vested in a ten-member Council. Two councilmen are elected from each of the five wards, one councilman from each ward being elected at each biennial election. Council members are elected to overlapping four-year terms. The council enacts legislation to provide for Borough services, adopts budgets, levies taxes, borrows money, licenses and regulates businesses and trades, and performs such other duties consistent with the Borough Code. The presiding officer of the Council is the President of Council, who is a member of Council, and elected to that position by a vote of Council members.

By an ordinance approved in December of 1975, Town Council created the office of the Borough Manager. The Borough Manager is the Chief Administrative Officer of the Borough, and is responsible to the Town Council as a whole for the proper and efficient administration of the affairs of the Borough. The manager is appointed for an indefinite term and serves at the pleasure of Council.

The Director of Finance, who is appointed by the Borough Manager, is the Chief Financial Officer of the Borough. The Director of Finance exercises the powers otherwise granted to the Borough Treasurer position under the laws of the Commonwealth of Pennsylvania. As such, the Director of Finance is charged with the responsibility of receiving, disbursing, and maintaining custody of all funds of the Borough, and serves as Pension Funds Chief Administrative Officer. The Director of Finance advises the Borough Manager and Town Council concerning financial matters and assists the Borough Manager in the preparation of the annual budget.

#### **Departmental Highlight - Chambersburg Electric Department**

Each year we spotlight one of the Borough's many departments by reviewing the history, activities and accomplishments of the selected department. Last year's report focused on the Gas Department. This year's report highlights our Electric Department.

Community leaders formed public power utilities like Chambersburg starting in the early 1880's. At its heart, public power is an expression of the American ideal of local people working together to meet local needs. The Chambersburg public power utility now called the "Electric Department" was established in 1893 with its own generation and downtown lighting systems for its streets, homes, and businesses like many hundreds of small towns across America at the time. Motivated by the many benefits of local ownership and control, Chambersburg has owned and operated its own generation resources for all or part of its customer load since the Department was conceived in the late 19th century. To this day, Chambersburg is the only municipal electric supplier in the state to still own and operate its own generation assets.

In 1904, after only approximately 11 years of operation, a large utility outside of Chambersburg attempted to take over the Electric Light Plant. Several unselfish and courageous people named to this day on the "Park of The Valliant" dedication plaque "in the face of powerful opposition and public criticism prevented the sale of the Borough's Municipal Electric Light Plant and preserved for the community that which has proven to be its most valuable financial asset."

The first generating plant built in the Borough was called the "Electric Light Plant" because it was primarily used originally to replace oil and gas lighting on streets, in homes, businesses, and industries. The original portion of the Electric Light Plant still stands to this day as an integral part of the southernmost side of the whole existing brick plant that was expended over the years. The plant was remodeled in 1922, expanded, improved, and capacity additions made in 1930, 1939, 1952, and 1957. The expanded Electric Light Plant operated almost continuously until it was retired in about 1975.

In 1968, the Falling Spring Generation Station was completed on the Grant Street side of the same property using two Fairbanks Morse (FM) engine/generator sets to generate approximately 4.2 Mega Watt (MW) of the Borough's power during peak consumption times. Later, in 1999, a third and larger FM unit was added bringing the total generation at the newer facility to about 7 MW. In January 2004, The Orchard Park Generation Station began commercial operation. The newest plant uses four Wärtsilä engine/generator sets to produce 23 MW of peak power generation. The two newest generating plants have been used successfully over the years to lower the total cost of annual power supply costs in Chambersburg.

Through the late 1990's and further in the early 2000's, Federal and State laws had changed to allow Municipal Electrics like Chambersburg to "shop" for all of its customer power needs in the newly formed "competitive markets". Inside the Borough, the Electric Department shops for all of the 11,150 or so customers' electric power. Since these markets have been restructured and after the hard lessons of learning how to proactively shop for "future" power, the power purchasing team has learned that purchasing wholesale priced power out into the future does have significant cost-averaging and price-lowering advantages for the Borough residents. Fortunately, this "Portfolio of Energy Products" approach which is purchasing many blocks of power from numerous suppliers and over many differing lengths of time took full-effect January 1, 2013, and perhaps signals a time of relatively stable electric rates in Chambersburg, not seen since before 2002.

Also in January 2013, the PPL Renewable Energy landfill gas to power project began commercial operation, supplying the ultimate sustainable source of power to the Borough, which is from our own trash. PPL RE entered into agreement with the Blue Ridge Landfill for the methane gas and a separate arrangement with Chambersburg to take all of the power output. As a result of this National (EPA) and State (DEP) award winning project, while acting voluntarily to protect the environment, Chambersburg leaped from about 2-3% renewable power up to over 17%, leading change in the State's electric utility industry. Although Chambersburg is not under this particular law, the Pennsylvania Renewable Portfolio Standard requires the State to source about 18% of its electricity from renewable sources by 2020.

Chambersburg will continue to generate and deliver reasonably priced and world-class reliable power to its residents according to the long term plan. The plan includes mostly future power market products, but also the viable Borough–owned generation, and a financially optimized level of other renewable power sources such as roof top solar, wind, and perhaps bio-mass as, or if, they become viable in this area.

Later in 2014, the Electric Department is proposing a lowering of electric rates to Council for a third time over these past two years, and simultaneously updating Ordinance 135 to include maintenance on the base electric rates charged in the Borough. The improvements, when approved by Council, will allow residents to enjoy what are among the lowest cost electric rates in the state.

#### **Economic Environment - Historical**

Chambersburg's history as a strong commercial center is rooted in its strategic location. It was a crossroads of commerce almost from its founding. Situated in the center of the Cumberland Valley, it became the county seat of the newly created Franklin County in 1784. Scotch-Irish and German settlers predominated the early migration into the county. The Scotch-Irish began as farmers from the sheer necessity of survival, but many drifted into political and military occupations. The methodical and industrious Germans quickly and successfully assumed the development of agriculture in the community.

By congressional resolution in 1788, Chambersburg was placed on the post route between Philadelphia and Pittsburgh. The country's post-Revolutionary War expansion to the new western frontiers was beneficial to Chambersburg. At first, pack trains, and then the stagecoach and Conestoga wagons were common vehicles of traffic through the town. The demands for the movement of goods manufactured in the East to the West and the products from the frontier were beneficial to Chambersburg. It was reported of every tenth house being used as a hostelry, with the yards being filled nightly to overflowing with wagons.

As wagon traffic increased in volume, the demand for better roads arose. Many of the state's earliest roads were undertaken by the private sector. Acceding to public demands, the State Legislature made large appropriations available for highway construction between 1814 and 1821. \$275,000 was available for improvements of sections of the Carlisle to Chambersburg and the Chambersburg to Bedford sections of the turnpikes. In 1877, thirty-nine of the eighty-eight miles of turnpike in Franklin County were on roads converging on Chambersburg. By 1944, there were 228 miles of main highways and 338 miles of improved secondary roads in Franklin County.

In 1837, the Cumberland Valley Railroad was extended from Harrisburg to Chambersburg where it joined the turnpike to Pittsburgh. The railroad extended down the Cumberland Valley and crossed the Potomac River in 1870 and eventually was extended to Winchester, Virginia in 1889.

The Pennsylvania Turnpike was completed through the County in 1940. The county had two interchanges located within the general area of Chambersburg. The development of the largest U. S. Army Ordnance distribution facility of its kind in 1942 illustrated the possibilities of the area developing as a center of distribution. Chambersburg's location in relation to seaports, metropolitan markets and industrial areas was evident from the beginning.

#### **Economic Environment - Today**

The construction of the interstate highway system in the 1960's resulted in Interstate 81 being on the eastern edge of the Borough. Chambersburg has become a magnet for distribution warehouses to facilitate the flow of goods on the East Coast. Authorities are examining their options on how Interstate 81 can be improved to handle the abundant truck traffic that transverses the highway daily. This access to major highways and railroads coupled with Chambersburg's location has created opportunities for our continued prosperity. Other factors that make the Borough a good place to do business are competitively low utility rates, good municipal services, ample power supplies, affordable housing, a skilled and diversified workforce, a low crime rate, and a progressive school district.

The 10 largest employers operating in the Borough in 2013 were:

PRIMARY BUSINESS	AVERAGE NUMBER OF EMPLOYEES
Health Care	2,959
Public Education	1,575
Government	1,120
Retirement Community	621
Food Packaging	444
Power Transmission Equipment	310
Retailing	307
Financial Services	285
Distribution Warehousing	220
Municipal Government	197
	Health Care Public Education Government Retirement Community Food Packaging Power Transmission Equipment Retailing Financial Services Distribution Warehousing

The Borough of Chambersburg is considered the employment center for the region. Between 16,000 and 20,000 people work in the Borough on a daily basis.

However, within just five miles of Chambersburg there are a number of significant employers that add to the vitality of the community. Those employers are as follows:

EMPLOYER	PRIMARY BUSINESS	AVERAGE NUMBER OF EMPLOYEES
Letterkenny Army Depot/Tenants	Repair Military Vehicles and Missiles/Mis	c. 3,500
Target Distribution Center	Distribution Warehousing	590
Martins Famous Pastry Shop	Potato Bread and Rolls	480
Ulta Beauty	Distribution Center	350
Walmart	Retailing	350
Valley Quarries	Stone and Asphalt Products	285
Ingram Book Group Inc.	Book Distribution	270

#### FINANCIAL INFORMATION

Borough management has taken the initiative to prepare a Comprehensive Annual Financial Report (CAFR) starting with fiscal year ending 12/31/2004 and thereafter. The CAFR provides readers of our financial statements with much additional information relating to the financial condition of the Borough of Chambersburg. Among these include information regarding our local taxpayers, employers and a plethora of similar information encompassing the past ten years. We are honored and pleased that our efforts have resulted in our receiving the Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA) for each year a CAFR has been prepared. We are again cognizant of the implications of our continuing to strive for such a prestigious award, and will continue to pursue it. With this award, we have been designated as having attained the "highest standards in governmental accounting and financial reporting".

#### **Accounting/Budgetary Control System**

*Internal Controls.* To provide reasonable assurance of the reliability of the information underlying the Borough of Chambersburg's financial statements, management of the Borough is responsible for the establishment and maintenance of an internal control system that provides reasonable, but not absolute, assurance that:

- 1. The Borough's assets are protected against loss and unauthorized use or disposition: and
- 2. Adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America

The concept of reasonable assurance recognizes that:

- 1. The cost of control should not exceed the benefits likely to be derived; and
- 2. The valuation of costs and benefits requires estimates and judgments by management

As a recipient of federal and state financial assistance, the Borough is responsible for ensuring that adequate controls are in place to ensure and document compliance with applicable laws and regulations related to these programs.

**Budgetary Controls**. Town Council approves an annual budget for all funds and approves subsequent adjustments to that budget as needed. The "legal level of control" is the level of detail as approved by Council in its appropriation actions and ordinances. Total expenditures and encumbrances cannot exceed the amount approved by Council at the legal level of control. Legal level of control for the Borough is based on departmental level.

A purchasing control system is maintained which generally requires that an applicable appropriation be controlled through the issuance of encumbrances, authorized purchase orders and work orders before a purchase may be made or a contract executed.

#### **Long Term Financial Planning**

The Borough of Chambersburg Capital Improvements Plan is a five-year plan reflecting the programming and prioritization of capital improvement needs beginning in the current year. The plan is not a budget but rather a multi-year approach to capital improvements planning and analysis. The plan incorporates projects and proposals that may, in final analysis, not receive funding or that may be programmed for a future year.

The plan defines capital projects accordingly:

- A project related to a fixed asset according to the Fixed Asset Policy adopted by Town Council.
- A project that adds value or useful life to a fixed asset.
- A project involving buildings, facilities, land or easements as long as title does not expire in less than twenty-one years.
- A project involving buildings, facilities, land or easements as long as the useful life of such is twenty years or greater and the fair market value is greater than \$5,000.
- A project involving technology, vehicles or equipment as long as the useful life of such is two years or greater and the fair market value is greater than \$5,000.

Capital improvement needs for a particular fiscal year are budgeted in a variety of accounts due to the complexity of the Borough budget. Regardless of their placement in the budget, projects require the approval of Town Council in scheduling and appropriation. Should the project be approved in a future budget, the recommended funding source will be set. As such, the plan is subject to change as Town Council adjusts spending limits going forward.

#### **CHANGES IN FINANCIAL POLICIES**

There were no changes in financial policies that had a significant impact on the current period's financial statements.

#### **INDEPENDENT AUDIT**

The independent accounting firm, Smith Elliott Kearns & Company, LLC, audited the basic financial statements of the Borough of Chambersburg for fiscal year 2013. The financial statements have received an unmodified opinion indicating that, in all material respects, the Borough's basic financial statements are presented fairly and in conformity with accounting principles generally accepted in the United States of America. Auditing standards generally accepted in the United States of America and the standards set forth in the General Accounting Office's Government Auditing Standards were used by the auditors in conducting the engagement. The auditors' report on internal controls and compliance with applicable laws and regulations can be found in the report.

#### **ACKNOWLEDGMENTS**

The preparation of this CAFR would not have been possible without the meticulous hard work of every member of the Finance Department. This effort requires a significant investment of time and resources. Additional recognition is also due to Rachel Krum – Assistant Director of Finance, for the efforts that she devotes annually, to ensure the exemplary quality of this finished product. Appreciation is also due to the Department Heads, Assistant Department Heads, and employees of the various departments of the Borough, for their dedicated efforts in assisting in the preparation of this report.

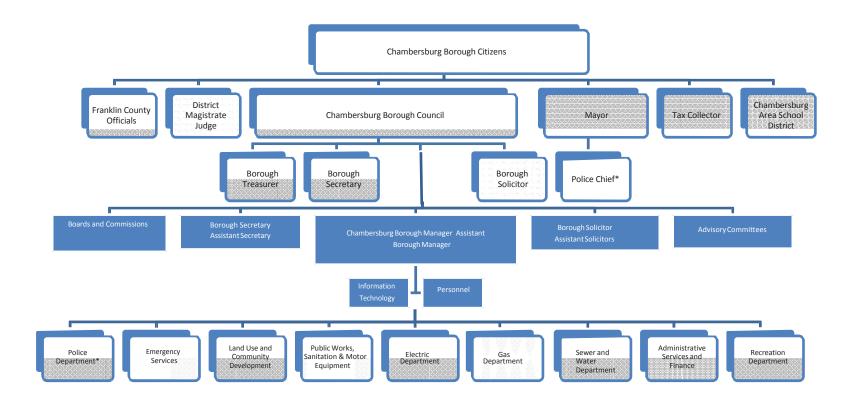
I would also like to express my appreciation to our Borough Manager, Jeffrey Stonehill, most particularly for his decision to vest me with the privilege of serving as the Director of Finance for the Borough of Chambersburg. He has shown continued confidence in, and consistent support of, the Finance Department, particularly at this point in time, as well as through this past year, which has been, and will continue to be, a period of transition with respect to supervisory personnel and departmental operations.

Finally, I wish to thank the Mayor and members of Town Council for their leadership and support, and particularly for their faith in the abilities and dedication of Borough staff to strive for, and to continue to meet, the high performance standards that have come to be the norm in our organization.

Respectfully submitted,

Jason H. Cohen Director of Finance

#### **Chambersburg Borough Organization**



• Per the Borough Code, the Chambersburg Police Department is supervised by the Mayor for day-to-day operation and the Borough Manager for administrative and financial management

June 2013

# 2014 ROSTER MAYOR AND MEMBERS OF TOWN COUNCIL OF THE BOROUGH OF CHAMBERSBURG, PENNSYLVANIA

MAYOR Darren Brown

916 South Fifth Street Chambersburg, PA 17201

2014 - 2017

(r) 331-0129; Mayor's Office 261-3243

#### **COUNCILMEN**

William F. McLaughlin 1306 Edgar Avenue First Ward - 2012-2015

(c) 860-7779

Thomas L. Newcomer Finance Chairman 129 Highfield Lane South Second Ward - 2012-2015 (r) 267-0430

Elaine M. Swartz 326 Cosell Drive Third Ward - 2012-2015 (r) 267-2120

Sharon A. Bigler Assistant Finance Chairman 359 High Street Fourth Ward - 2012-2015 (r) 263-5524

Bradley J. Elter 1042 Greystone Circle Fifth Ward - 2012-2015 (r) 264-5112 Allen B. Coffman President of Council 112 Pennsylvania Avenue First Ward - 2014-2017 (r) 267-2739

John A. (Sean) Scott 473 East Liberty Street Second Ward - 2014-2017 (r) 263-7365

Louisa C. (Lou) Cowles 535 Oak Street Third Ward - 2014-2017 (r) 267-2769

Jeremy D. Cate 75 West Queen Street Fourth Ward - 2014-2017 (r) 414-1918

Heath E. Talhelm Vice-President of Council 840 Brandon Drive Fifth Ward - 2014-2017 (r) 263-1108

Council Meetings - 7:00 P.M. Regular Public: 2nd and 4th Mondays - Council Chambers

#### BOROUGH OFFICERS AND OFFICIALS

Jeffrey Stonehill Borough Manager Director of Utilities (b) 261-3245

David C. Finch Assistant Borough Manager Public Works Director (b) 261-3200

G. Bryan Salzmann Borough Solicitor (b) 263-2121

Welton J. Fischer Assistant Borough Solicitor (b) 264-8020

Jamia L. Wright Borough Secretary (b) 261-3254

Kristine M. Baker Assistant Borough Secretary (b) 261-3201

Jason H. Cohen
Director of Finance/Borough Treasurer
(b) 261-3248

Rachel Krum Assistant Director of Finance (b) 261-3255

Nancy Foster Assistant Borough Treasurer (b) 261-3244

Ron Pezon Electric Superintendent (b) 261-3238

Jeff Heverly
Assistant to the Electric Superintendent
(b) 261-3236

John Leary Gas Superintendent (b) 261-3234

Jon Mason Assistant Gas Superintendent (b) 263-6385 Lance Anderson Water and Sewer Superintendent (b) 709-2285

Travis Amsley Assistant to the Water and Sewer Superintendent (b) 261-3237

A. Elwood Sord Assistant Public Works Director (b) 261-3233

William FitzGerald Emergency Services Chief (b) 261-3230

H. Butch Leonhard Assistant Emergency Services Chief (b) 261-3230

David J. Arnold Police Chief (b) 264-4131

Guy Shaul Recreation Superintendent (b) 261-3275

Julie Redding Assistant Recreation Superintendent (b) 261-3275

Phil Wolgemuth Land Use and Development Director (b) 261-3232

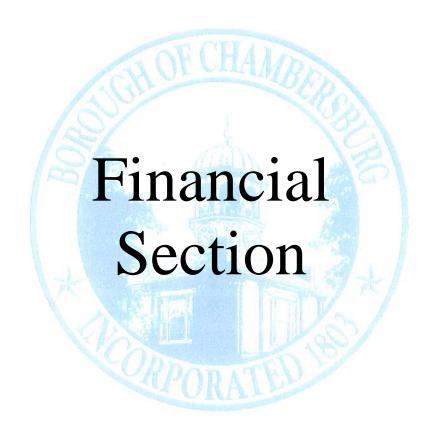
William F. Dubbs, Jr. Property Maintenance Code Officer (b) 261-3262

Kathy Newcomer Community Development Specialist (b) 261-3208

Paul Cullinane Economic Development Specialist (b) 264-5151

James S. Clapper Wage Tax Collector (b) 263-5141

Brenda Hill Borough Tax Collector (b) 263-6565





#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, Pennsylvania, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Mayor and Borough Council Borough of Chambersburg

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, Pennsylvania, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 16, the schedules of historical pension information on pages 60 through 61, the OPEB schedule of funding progress on page 62, and budgetary comparison information on pages 63 through 64 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Chambersburg, Pennsylvania's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.



To the Mayor and Borough Council Borough of Chambersburg

The combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 16, 2014, on our consideration of the Borough of Chambersburg, Pennsylvania's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough of Chambersburg, Pennsylvania's internal control over financial reporting and compliance.

Smith Elliott Kearns : Company, LLC

Chambersburg, Pennsylvania June 16, 2014

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

The management of the Borough of Chambersburg provides the following information as an introduction, overview, and analysis of the Borough's financial statements for the year ended December 31, 2013. Readers should also review the basic financial statements and related footnotes on pages 17-59 to further enhance their understanding of the Borough's financial performance.

The Management Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can first understand the Borough of Chambersburg as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities (referred to collectively as the government-wide statements) provide information about the activities as an entire operating entity, presenting both an aggregate view of the Borough's finances and a longer-term view of those assets and liabilities. Major fund statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The proprietary funds statements are prepared on the same basis as the government-wide statements.

#### Reporting on the Borough of Chambersburg as a Whole

#### Statement of Net Position and Statement of Activities

These government-wide statements answer the question "How did the Borough, as a whole, perform financially during 2013?" They are prepared on the accrual basis of accounting, in much the same way as a private enterprise. This basis of accounting includes all assets and liabilities and takes into account all of the reporting year's revenues and expenses, regardless of when the cash was received or paid.

- The Statement of Net Position. This statement (page 17) reports all assets and liabilities of the Borough as of December 31, 2013. The difference between total assets plus deferred outflow of resources and total liabilities is reported as "net position". Increases in net position generally indicate an improvement in financial standing while decreases may indicate a deterioration of financial position.
- **The Statement of Activities**. This statement (page 18) serves the purpose of the traditional income statement. It provides consolidated reporting of the results of all activities of the Borough for the year ended December 31, 2013. Changes in net position are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expense of the Borough's various programs net of related revenues, as well as a separate presentation of revenues available for general purposes.

A more detailed explanation of these statements is found in note 1 on pages 28 - 41 in the Notes to the Financial Statements.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

#### Reporting on the Borough of Chambersburg's Most Significant Funds

#### **Fund Financial Statements**

These statements provide the financial position and results of operations of the Borough's major funds. A fund is an accounting entity created to account for a specific activity or purpose. Major funds of the Borough of Chambersburg are the General Fund, Special Revenue Fund – Grant Program, Electric Fund, Gas Fund, Water Fund, and Sewer Fund. The creation of some funds is mandated by law, while others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

• **Governmental funds**. Governmental funds are used to account for "governmental-type" activities. Unlike the government-wide financial statements, governmental fund statements use a "flow of financial resources" measurement focus. That is to say, the operating statement of a governmental fund attempts to answer the question "Are there more or less resources that can be spent in the near future as a result of events and transactions of the reporting period?" Increases in spendable resources are reported in the operating statement as "revenues" or "other financing sources." Decreases in spendable resources are reported as "expenditures" or "other financing uses." We describe the differences between governmental funds and governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) in reconciliations presented on pages 20 and 22.

The Borough of Chambersburg maintains separate governmental funds. The governmental fund financial statements on pages 19 through 22 separately display the governmental funds considered to be major funds. All other governmental funds - the "non-major" funds - are combined into a single column. Detailed financial data for each of the non-major governmental funds is provided in combining statements in the supplementary information section of this report.

• **Proprietary funds**. There are two types of proprietary funds: enterprise funds and internal service funds.

**Enterprise funds** - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which either 1) the intent is that the costs (expenses, including depreciation) be recovered primarily through user charges, or 2) determination of net income is appropriate for management control, accountability or other purposes.

The Borough of Chambersburg's Electric, Gas, Water, and Sewer Funds are all considered to be major funds and are displayed separately in the proprietary fund statements on pages 23 through 25. The Borough has two other proprietary funds, Sanitation and Parking, Traffic & Street Lights, the activities of which are combined into one column for non-major funds.

*Internal Service funds* - Often, governments wish to allocate the cost of providing certain centralized services (e.g., motor pools, data processing, warehouses) to the other departments of the governmental entity that use the services. An internal service fund is the appropriate accounting mechanism when it is the intent of the government to recover the full cost of providing the service, through user charges to other departments.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

The Borough of Chambersburg's six internal service funds are combined into a single column in the proprietary fund financial statements. Detailed financial data for those funds can be found in the combining statements in the supplementary information section of this report.

• **Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside of the Borough's government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Borough's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Fiduciary fund statements are on pages 26 - 27 of this report.

#### **Other Information**

#### Notes to the Basic Financial Statements

The notes provide additional and explanatory data. They are an integral part of the basic financial statements.

#### Required Supplementary Information

In addition to the basic financial statements and notes, this report also contains required supplementary information (RSI). RSI includes schedules of historical pension information, OPEB required schedule of funding progress and budgetary schedules for the General Fund and grant programs fund. This data is on pages 60 through 64 of this report.

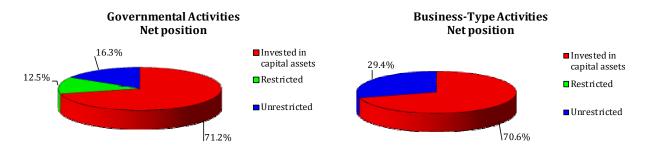
Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

#### The Borough of Chambersburg as a Whole

The following table presents condensed information on net position as of December 31, 2013 and 2012.

	Net Position December 31, 2013 and 2012											
	2013	2012	2013	2012								
	Governmental	Governmental	Business-Type	Business-Type	2013	2012						
	Activities	Activities	Activities	Activities	Total	Total						
Assets												
Current and other assets	\$ 11,686,312	\$ 10,098,721	\$ 41,484,702	\$ 36,714,105	\$ 53,171,014	\$ 46,812,826						
Capital assets	22,575,924	22,218,240	103,669,763	101,677,089	126,245,687	123,895,329						
Total assets	34,262,236	32,316,961	145,154,465	138,391,194	179,416,701	170,708,155						
Deferred Outflows of Resources												
Deferred charge on bond refinancing	-	-	302,491	363,467	302,491	363,467						
Total deferred outflows of resources			302,491	363,467	302,491	363,467						
Liabilities												
Current liabilities	866,229	919,091	6,848,551	8,640,895	7,714,780	9,559,986						
Other liabilities	1,685,942	1,375,546	16,918,720	17,303,657	18,604,662	18,679,203						
Total liabilities	2,552,171	2,294,637	23,767,271	25,944,552	26,319,442	28,239,189						
Net Position:												
Net investment in capital assets	22,561,919	22,217,709	85,933,597	81,864,727	108,495,516	104,082,436						
Restricted	3,975,045	3,852,332	-	-	3,975,045	3,852,332						
Unrestricted	5,173,101	3,952,283	35,756,088	30,945,382	40,929,189	34,897,665						
Total net position	\$ 31,710,065	\$ 30,022,324	\$ 121,689,685	\$ 112,810,109	\$ 153,399,750	\$ 142,832,433						

The breakdown of net position is as follows, as of December 31, 2013:



In total, combined net position equaled \$153.4 million as of December 31, 2013.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

The following tables present condensed information on the changes in net position for the years ended December 31, 2013, and 2012, respectively.

## Changes in Net Position For the Year Ended December 31, 2013

	Go	vernmental	Bu	siness-Type	Total
		Activities		Activities	Activities
Revenues					
Program revenues:					
Charges for services	\$	2,577,025	\$	51,429,790	\$ 54,006,815
Operating grants and contributions		2,746,623		264,847	3,011,470
Capital grants and contributions		1,325,376		2,484,348	3,809,724
General revenues:					
Property taxes		3,871,122		-	3,871,122
Real estate transfer tax		261,049		-	261,049
Earned income tax		1,804,341		-	1,804,341
Local services tax		729,747		-	729,747
Other taxes		62,682		-	62,682
Unrestricted investment earnings		11,165		41,143	52,308
Gain (loss) on sale of assets		(13,184)		-	(13,184)
Miscellaneous income		29,829		74,087	 103,916
Total revenues	\$	13,405,775	\$	54,294,215	\$ 67,699,990
Expenses					
General government	\$	1,632,713	\$	-	\$ 1,632,713
Public safety		7,882,241		-	7,882,241
Public works		1,814,913		-	1,814,913
Community development		655,614		-	655,614
Culture and recreation		1,378,850		-	1,378,850
Electric		-		25,296,812	25,296,812
Gas		-		7,079,332	7,079,332
Water		-		3,123,219	3,123,219
Sewer		-		5,185,515	5,185,515
Other business-type activities		-		3,083,464	3,083,464
Total expenses		13,364,331		43,768,342	57,132,673
Excess before transfers		41,444		10,525,873	10,567,317
Transfers		1,646,297		(1,646,297)	 
Change in net position	\$	1,687,741	\$	8,879,576	\$ 10,567,317

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

Changes in Net Position
For the Year Ended December 31, 2012

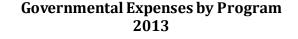
	Go	vernmental	Total	
		Activities	Activities	Activities
Revenues				
Program revenues:				
Charges for services	\$	2,466,746	\$ 50,135,224	\$ 52,601,970
Operating grants and contributions		2,089,208	139,192	2,228,400
Capital grants and contributions		171,505	3,643,331	3,814,836
General revenues:				
Property taxes		3,860,019	-	3,860,019
Real estate transfer tax		296,618	-	296,618
Earned income tax		1,753,574	-	1,753,574
Local services tax		747,799	-	747,799
Other taxes		14,803	-	14,803
Unrestricted investment earnings		19,745	60,705	80,450
Miscellaneous income		10,557	42,013	 52,570
Total revenues	\$	11,430,574	\$ 54,020,465	\$ 65,451,039
Expenses				
General government	\$	1,696,708	\$ -	\$ 1,696,708
Public safety		7,697,570	-	7,697,570
Public works		1,655,579	-	1,655,579
Community development		539,858	-	539,858
Culture and recreation		1,353,831	-	1,353,831
Electric		-	32,925,694	32,925,694
Gas		-	6,531,657	6,531,657
Water		-	2,950,841	2,950,841
Sewer		-	5,260,073	5,260,073
Other business-type activities			 2,965,698	 2,965,698
Total expenses		12,943,546	 50,633,963	 63,577,509
Excess before transfers		(1,512,972)	3,386,502	1,873,530
Transfers		(2,143,515)	 2,143,515	-
Change in net position	\$	(3,656,487)	\$ 5,530,017	\$ 1,873,530

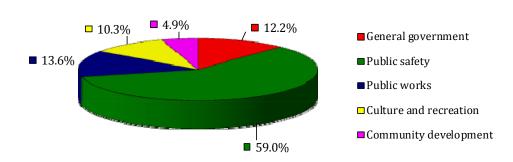
Net position increased by \$10.57M in 2013 for "total activities" compared to an increase of \$1.87M in 2012 for the same "total activities". This is an \$8.70M increase in overall performance for 2013 compared to 2012 and is the result of an increase in revenues of \$2.25M with a corresponding decrease in expenses of \$6.44M. In the business-type activities transfers line item there were \$1.65M of transfers to governmental activities. This represents net transfers from the business-type activities funds to the governmental activities fund (General Fund), the majority of which (\$1,482,580) consists of operating transfers from the Electric, Gas, and Water Departments to the General Fund.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

The Borough's largest governmental activities revenue source: real estate taxes, increased by \$ 11,103 or 0.29% in 2013. This was a smaller increase than the 1.65% increase for the year ended December 31, 2012. The minimal increase in real estate revenues was due to an increase of only 0.70% in the taxable assessed value for the year ended 2013, which is lesser than in previous years. The effect of this positive movement was mitigated by a continuance of the delinquency and/or non-payment trend that has been present since the economic downturn of the last decade. However, 2013 does represent the first increase in the percentage of levy collected within the fiscal year of the levy, since 2009. There was no increase in the mill rate for 2013. The earned income tax receipts increased \$ 50,767 or 2.90% in 2013, while the real estate transfer tax decreased by \$ 35,569 or 11.99% in 2013.

Expenses of governmental activities break down as follows:





Total governmental expenses for 2013 were \$13.4 million. Public safety, which consisted primarily of police, fire and ambulance services, comprised 59% of the total governmental expenses. Public works expenses, which include streets overlaying and repairs, were 13.6%. Leisure time activities represented by the culture and recreation portion of expenses were 10.3% of the total. General government expenses were 12.2%. Community development comprised 4.9% of total expenses.

The Statement of Activities reports expenses of each of the governmental activities programs and the related program revenue that offsets the cost of each program. The amount by which the cost of a particular program exceeds its program revenue represents the extent to which that program must be subsidized by general revenues, such as property taxes, earned income taxes, local services taxes, deed transfer taxes, and others.

## Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

The following tables and graph summarize the net cost of each program:

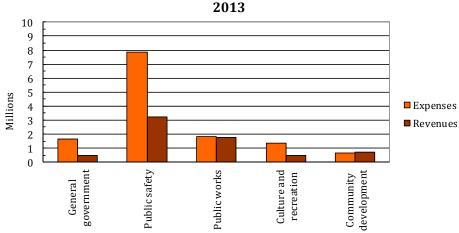
#### Expenses and Program Revenue - Governmental Activities Year Ended December 31, 2013

	Operating Capital							Capital	Net	
			C	harges for	G	rants and	G	rants and		(Expense)
<b>Functions/Programs</b>		Expenses		Services	Co	ntributions	Co	ntributions		Revenue
Governmental activities										
General government	\$	1,632,713	\$	455,531	\$	32,548	\$	-	\$	(1,144,634)
Public safety		7,882,241		1,717,115		1,487,750		-		(4,677,376)
Public works		1,814,913		1,845		436,159		1,325,376		(51,533)
Culture and recreation		1,378,850		402,534		98,799		-		(877,517)
Community development	_	655,614		-	_	691,367			_	35,753
Total Governmental Activities	\$	13,364,331	\$	2,577,025	\$	2,746,623	<u>\$</u>	1,325,376	\$	(6,715,307)

#### Expenses and Program Revenue - Governmental Activities Year Ended December 31, 2012

Tour Brace December 51, 2012											
	Operating				Capital			Net			
			C	harges for	G	rants and	G	rants and		(Expense)	
Functions/Programs		Expenses		Services	Co	ntributions	Coı	ntributions		Revenue	
Governmental activities											
General government	\$	1,696,708	\$	334,574	\$	31,617	\$	-	\$	(1,330,517)	
Public safety		7,697,570		1,692,575		902,580		44,290		(5,058,125)	
Public works		1,655,579		806		438,845		124,660		(1,091,268)	
Culture and recreation		1,353,831		438,791		109,226		2,555		(803,259)	
Community development		539,858		-		606,940		-		67,082	
Total Governmental Activities	\$	12,943,546	\$	2,466,746	\$	2,089,208	\$	171,505	\$	(8,216,087)	

## **Expenses and Program Revenue - Governmental Activities**



The above chart and graph illustrates the priority that Chambersburg places on the safety of its citizens.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

#### **Business-Type Activities**

Business-type net position increased \$ 8,879,576 in 2013. Electric Department revenues decreased 2.37%, Gas Department revenues increased 11.39%, Water Department revenues decreased 7.46%, Sewer Department revenues decreased 0.09%, Sanitation Department revenues increased 21.73%, and the Parking, Traffic & Street Lights Department revenues increased 2.80%. The total increase in revenues was \$ 261,238 or 0.48%.

The following table and graph summarize the expenses and program revenues for business-type activities:

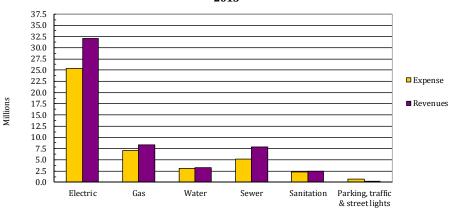
Expenses and Program Revenue - Business-Type Activities

		Expenses		Charges for Services		Operating Grants and ontributions		Capital Grants and ontributions		Net (Expense) Revenue
Ela atrida	ф	25 207 012	<sub>ф</sub>	21.014.066	φ	F1 2FF	ф	16 562	φ	( (05 072
Electric	\$	25,296,812	Э	31,914,866	Э	51,355	Э	16,563	Ф	6,685,972
Gas		7,079,332		8,273,829		25,343		89,579		1,309,419
Water		3,123,219		3,101,815		28,218		92,000		98,814
Sewer		5,185,515		5,507,845		131,828		2,286,206		2,740,364
Sanitation		2,322,274		2,452,154		24,569		-		154,449
Parking, traffic & st. lights		761,190	_	179,281	_	3,534	_		_	(578,375)
Total business-type activities	\$	43,768,342	\$	51,429,790	\$	264,847	\$	2,484,348	\$	10,410,643

#### Expenses and Program Revenue - Business-Type Activities For Year Ended December 31, 2012

		Expenses		Charges for Services	C	Operating Grants and ontributions	(	Capital Grants and Contributions		Net (Expense) Revenue
Electric	\$	32,925,694	\$	31.823.441	\$	36,096	\$	900,000	(\$	166,157)
Gas	•	6,531,657	•	7,368,579	•	18,056	,	143,775	(+	998,753
Water		2,950,841		3,460,555		21,304		-		531,018
Sewer		5,260,073		5,317,072		22,927		2,593,657		2,673,583
Sanitation		2,205,691		1,997,409		37,042		, , , <u>-</u>		(171,240)
Parking, traffic & st. lights	_	760,007	_	168,168	_	3,767	_	5,899	_	(582,173)
Total business-type activities	\$	50,633,963	\$_	50,135,224	\$	139,192	\$	3,643,331	\$	3,283,784

## Expenses and Program Revenue - Business-Type Activities 2013



Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

#### **Individual Funds Summary and Analysis**

Governmental funds focus on spendable resources and near-term inflows and outflows of those resources. As such, fund balance is generally a good indicator of net resources available for spending at the end of the fiscal year, subject to any stated restrictions on its use.

The combined fund balances of the Borough's governmental funds as of December 31, 2013 were \$ 6.7 million, as compared to \$ 5.3 million as of December 31, 2012.

The General Fund is the primary operating fund of the Borough of Chambersburg, accounting for such activities as police and fire protection, ambulance services, highways, parks and recreation, and general governmental services. The General Fund balance increased from \$ 1,450,260 to \$ 2,746,679.

#### **Budget Variations**

Operations for the Borough's General Fund resulted in an overall favorable net budget variance of \$ 417,134 for the year ended December 31, 2013. That means that we had \$ 417,134 more in net cash inflows than we budgeted. The budget had a net excess of revenues over expenditures of \$ 879,285, but finished the year with an actual net excess of revenues over expenditures of \$ 1,296,419. Total expenditures exceeded total revenues by \$ 915,236 and net inter-fund transfers from other Borough funds amounted to \$ 2,211,655 creating the overall positive results of \$ 1,296,419 for net receipts or "net change in fund balance".

While we had an unfavorable budget variance of \$ 417,125, or 3.90%, of total budgeted operating expenditures (\$ 10,669,735), we also had a favorable budget variance of \$ 825,924 or 8.83% of total budgeted operating revenues (\$ 9,345,700). Additionally, while there was an unfavorable budget variance of \$ 22,650, or 4.35%, of the budgeted transfers out of the General Fund, there was also a favorable budget variance of \$ 30,098, or 1.10%, of the budgeted transfers in to the General Fund, resulting in a positive net budget variance of \$ 8,335, or 0.37%, of budgeted net transfers.

On the expenditure side, the unfavorable variance (\$ 417,125) can be primarily attributed to the \$ 336,630 in unbudgeted salary and benefit expenditures, allocated to Emergency Services personnel, due to the imposition of a binding arbitration decision, which included mandatory minimum staffing levels as well as prescribed wage increases. Additionally, unanticipated legal expenses associated with property maintenance code enforcement functions, in the amount of \$ 81,141, contributed to this variance as well.

#### **Changes in Revenue and Expenditure Levels**

In looking at the performance of the General Fund for 2013, we had an overall improvement of \$1,105,846 in 2013 as compared to 2012 for the change in fund balance. This can be seen as an improvement in the "**net change in fund balance**" (*ncfb*) between the two years. In 2013, we finished the year with a positive *ncfb* of \$1,296,419 compared to \$190,573 for 2012. Most of this improvement can be attributed to the increase in revenue spanning several categories; including taxes, licenses and permits, fines, and miscellaneous income: much of which can be attributed to slowly improving economic conditions. This is coupled with an \$88,000 decrease in spending on behalf of the Police Department. Additionally, \$334,498 in Liquid Fuels funds were transferred into the General Fund to fund street projects, whereas last year, no such transfer was made.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

In the absence of transfers to and from other departments, we would have ended the year with a *ncfb* of (\$ 915,236) (negative) for 2013, in the General Fund. Compared to the same for 2012, of (\$ 1,030,406) (negative), 2013 is \$ 115,170 less. In 2013 there was budgeted a net \$ 2,203,320 transfer into the general fund, whereas in 2012, budgeted net was \$ 1,548,375. The basis for this increase of \$ 654,945 in transfers is due to the budgeting of a transfer of \$ 766,165 from SAFER grant funds in the Special Revenue Fund, to the General Fund, for the purpose of compensating Fire Department personnel.

#### **Changes in Fund Balance**

The fund balance in the General Fund increased by \$ 1,296,419 in 2013. This was because total expenditures (\$ 11,086,860) exceeded total revenues (\$ 10,171,624) by \$ 915,236, while net transfers (\$ 2,211,655) from other departments offset the deficiency, leaving \$ 1,296,419 as the net increase in fund balance for the General Fund. Since 2011, when the net reduction in fund balance was \$ 115,347, organizational structural changes that occurred in 2012 have contributed significantly to the positive performance of the General Fund, resulting in positive net changes in fund balance for the past two years.

The fund balance in the Special Revenue Fund decreased by \$ 127,903 in 2013. Revenues increased by \$ 601,458 to \$ 1,532,967 in 2013 while expenditures increased by \$ 8,917, to \$ 798,614. However, this increase in resources of \$ 734,353 was surpassed by an increase in transfers out (\$ 862,256) in 2013, resulting in a drawing down of the fund balance in the amount of \$ 127,903, related directly to expending grant funds received in previous years. This is in comparison to an increase in fund balance of \$ 38,438 for 2012.

The net position in the enterprise funds increased by \$8,401,498, or 8.19%, in 2013, compared to an increase of \$4,397,829, or 4.48%, in 2012. Operating revenues in the enterprise funds increased by \$1,699,254, or 3.43%. Most of the increase in operating revenues for 2013 can be attributed to an increase of \$905,350, or 12.28%, in operating revenues in the Gas Department, due in large part, to an increasing customer base. Operating expenditures decreased by \$6,065,409, or 12.19%, which is comprised primarily of the \$7,179,541 decrease in Electric Department operating expenses, which was offset with relatively minor increases in operating expenses on behalf of the other enterprise funds. The net position of the Electric Department increased by \$4,403,372, or 13.25%, in 2013. The substantial improvement in the net position of the Electric Department is the result of entering into much more economically advantageous power supply purchase agreements in 2013, thereby substantially decreasing operating expenses.

Net position of the Gas Department increased by \$ 734,564, or 5.91%, which was driven by increased sales; while that of the Water Department decreased slightly by \$ 6,218, or 0.02%; and sewer increased by \$ 2,654,207, or 10.72%, due to increased sales revenue via a rate increase, in addition to capital contributions and grants. Additionally, the net position of the Other Enterprise Funds (Sanitation and Parking, Traffic & Street Lights) increased by \$ 615,573, or 15.51%, due to a rate increase for sanitation services, as well as an increased allocation of funding to the Parking, Traffic, and Street Lights Fund from the Electric Department, to cover operational expenses related to the provision of street lighting.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

Also, the net position in the internal service funds increased by \$ 915,626, or 6.44%, compared to a decrease of \$ 30,802, or 0.22% in 2012. Revenues increased by \$ 524,388, or 8.45%, while expenses decreased by \$ 13,663, or 0.20%. The increase in revenues was due largely to the increased use of the Motor Equipment Fund and Engineering Department assets on behalf of other departments, in addition to an increasingly more accurate assessment of the use and future replacement costs of vehicles and equipment to the respective departments making use of them, via the rental rates paid to the Motor Equipment Fund.

#### **Capital Asset and Debt Administration**

#### Capital Asset Activity

In 2013, Chambersburg Borough continued its ambitious multi-year plan to provide its residents, businesses, patrons, and visitors with top-notch infrastructure accommodations, via significant upgrades, by utilizing accumulated reserves in utility funds and special accounts, as well as financing partnerships with state agencies and the local hospital.

The Gas Department continued to undertake significant main and service line improvements on North Franklin, East Washington, and Glen Streets, and US 11, in addition to main extensions along several streets as a result of increased demands for service. Additionally, the year saw several new street improvement projects making use of Liquid Fuels funds; including the overlay of East Washington, West Washington, and Cedar Streets, Orchard Drive, and Rosewood Court; the reconstruction of the East Washington Street and Plasterer Avenue intersection; and the improvement of the Lincoln Way East and Coldbrook Avenue intersection, which also made use of Pennsylvania Department of Transportation, Department of Environmental Protection, and private funds via a contribution from the Chambersburg Hospital. Many more street projects are planned for 2014, with the Borough continuing to make use of cost saving technology/techniques such as cold in-place asphalt recycling and micro-surfacing.

The Electric Department successfully brought the Electric Generation Feeder project online which connects the new PPL-RE generation station at the Blue Ridge Landfill with the Borough's Cree Substation on line and in to operation, which has resulted in approximately 17% of our energy portfolio being provided via renewable energy sources, as well as accolades via national (EPA) and state (DEP) awards for the project. Water treatment process upgrades were completed at the Long Pine Run Dam Control Tower in 2013, consisting of replacing three intake valves and one release valve. This was the first equipment replacement at the facility since being built in 1969. The Water Department also purchased two residences adjacent to Borough Hall, with the intent of future expansion, ultimately resulting in additional revenue for the Water Department via the assessment of rent to other departments making use of the facility, keeping in line with the Borough's cost-based accounting philosophy.

In 2013, the Borough began the largest public works project in Borough history; commencing renovations to the J. Haste Mowrey Regional Waste Water Treatment Plant, which will virtually double the treatment capacity of the plant, thereby allowing the reception and treatment of the region's sanitary sewage, while continuing to meet current and anticipated nutrient discharge limits into the future. The Borough's portion of the costs associated with the Waste Water Treatment Plant upgrade is being funded by the Borough's 2012, \$ 8 million debt offering.

Additional detail on the capital asset activity for the year ended December 31, 2013 is presented in the Notes to the Basic Financial Statements in note 4.

Management's Discussion and Analysis - Unaudited Year Ended December 31, 2013

#### Debt

A summary of outstanding debt at December 31, 2013 and 2012, respectively, is as follows:

	December 31, 2013	December 31, 2012		
General Obligation Bonds/Notes				
Governmental activities	\$ -	\$ -		
Business-type activities	15,140,441	15,189,551		
Pennsylvania ("Pennvest" Water Proje Governmental activities Business-type activities	ects)	- 2,649,126		
Total outstanding debt	<u>\$ 17,603,801</u>	<u>\$ 17,838,677</u>		

Additional detailed data for all debt of the Borough of Chambersburg is presented in the Notes to the Basic Financial Statements in note 5.

#### **Contacting the Borough's Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with an overview of the Borough's finances. If you have questions or need additional financial information, please contact the Director of Finance, Borough of Chambersburg, 100 South Second Street, Chambersburg, PA 17201.

**December 31, 2013** 

	Governmental Activities	Business-Type Activities	Total
ASSETS	110011100	11001110100	10001
Current assets			
Cash and equity in pooled cash and investments	\$ 9,002,972	\$ 31,543,303	\$ 40,546,275
Taxes receivable, net of allowance	394,150	-	394,150
Accounts receivable, net of allowance	400,757	6,270,901	6,671,658
Due from other governments	864,832	421,377	1,286,209
Other receivables	383,160	5,257	388,417
Inventories	396,985	3,073,326	3,470,311
Prepaid expenses	2,069	159,410	161,479
Total current assets	11,444,925	41,473,574	52,918,499
Noncurrent assets			
Noncurrent receivables	241,387	-	241,387
Prepaid bond insurance	-	11,128	11,128
Capital assets not being depreciated:	400.045	000 105	1 000 000
Land	402,365	900,435	1,302,800
Construction in progress	235,791	8,872,026	9,107,817
Capital assets net of accumulated depreciation: Utility plant in service		88,667,574	88,667,574
Land improvements	2,257,487	42,014	2,299,501
Buildings and improvements	1,299,429	673,072	1,972,501
Machinery, equipment and furniture	1,628,658	4,514,642	6,143,300
Infrastructure	16,752,194	-	16,752,194
Total noncurrent assets	22,817,311	103,680,891	126,498,202
Total assets	34,262,236	145,154,465	179,416,701
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charge on bond refunding		302,491	302,491
Total assets and deferred outflows of resources	\$ 34,262,236	\$ 145,456,956	\$ 179,719,192
LIABILITIES			
Current liabilities			
Accounts payable	\$ 141,895	\$ 2,927,239	\$ 3,069,134
Accrued wages and withholdings	144,083	149,216	293,299
Accrued interest expense	-	137,410	137,410
Unearned revenues	108,020	1,082,876	1,190,896
Long-term liabilities: Due within one year			
Bonds and notes payable	-	1,825,694	1,825,694
Compensated absences	339,007	399,216	738,223
Liability for self-insured losses	133,224	326,900	460,124
Total current liabilities	866,229	6,848,551	7,714,780
Noncurrent liabilities  Long-term liabilities: Due in more than one year			
Bonds and notes payable	_	15,895,850	15,895,850
Compensated absences	292,856	368,601	661,457
Net OPEB obligation	1,207,030	197,733	1,404,763
Liability for self-insured losses	186,056	456,536	642,592
Total noncurrent liabilities	1,685,942	16,918,720	18,604,662
Total liabilities	2,552,171	23,767,271	26,319,442
NET POSITION			
Net investment in capital assets	22,561,919	85,933,597	108,495,516
Restricted		05,555,597	
Future highway projects	847,895	-	847,895
Future capital improvements	2,774,000	-	2,774,000
Future grants	353,150	-	353,150
Unrestricted	5,173,101	35,756,088	40,929,189
Total net position	31,710,065	121,689,685	153,399,750
Total liabilities and net position	\$ 34,262,236	\$ 145,456,956	\$ 179,719,192

#### **BOROUGH OF CHAMBERSBURG**

#### **Statement of Activities** Year Ended December 31, 2013

					Position		
		Program Revenues			Pı	rimary Governme	nt
		Charges for	Operating Grants and	Capital Grants and	Governmental	Business-type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Primary government Governmental activities							
General government	\$ 1,632,713	\$ 455,531	\$ 32,548	\$ -	\$ (1,144,634)	\$ -	\$ (1,144,634)
Public safety	7,882,241	1,717,115	1,487,750	Ψ -	(4,677,376)		(4,677,376)
Public works	1,814,913	1,845	436,159	1,325,376	(51,533)		(51,533)
Culture and recreation	1,378,850	402,534	98,799	-	(877,517)		(877,517)
Community development	655,614	-	691,367	<u>-</u>	35,753	_	35,753
Total governmental activities	13,364,331	2,577,025	2,746,623	1,325,376	(6,715,307)		(6,715,307)
Total governmental activities	13,304,331	2,377,023	2,7 10,023	1,323,370	(0,713,307)		(0,713,307)
Business-type activities							
Electric	25,296,812	31,914,866	51,355	16,563	-	6,685,972	6,685,972
Gas	7,079,332	8,273,829	25,343	89,579	-	1,309,419	1,309,419
Water	3,123,219	3,101,815	28,218	92,000	-	98,814	98,814
Sewer	5,185,515	5,507,845	131,828	2,286,206	-	2,740,364	2,740,364
Sanitation	2,322,274	2,452,154	24,569	-	-	154,449	154,449
Parking, traffic and street lights	761,190	179,281	3,534	<u> </u>		(578,375)	(578,375)
Total business-type activities	43,768,342	51,429,790	264,847	2,484,348		10,410,643	10,410,643
Total primary government	\$ 57,132,673	\$ 54,006,815	\$ 3,011,470	\$ 3,809,724	\$ (6,715,307)	\$ 10,410,643	\$ 3,695,336
	General revenue	es and transfers:					
	Taxes:						
Property taxes, levied for general purposes					\$ 3,871,122	\$ -	\$ 3,871,122
Real estate transfer tax Earned income tax					261,049	-	261,049
					1,804,341	-	1,804,341
	Local services	tax			729,747	-	729,747
	Other taxes				62,682	-	62,682
	Unrestricted inv	vestment earnings			11,165	41,143	52,308
	Gain (loss) on sa	ale of assets			(13,184)	=	(13,184)
	Miscellaneous i				29,829	74,087	103,916
	Transfers				1,646,297	(1,646,297)	-
	Total genera	al revenues and tra	nsfers		8,403,048	(1,531,067)	6,871,981
	Change in	net position			1,687,741	8,879,576	10,567,317
	Net position - beg	inning			30,022,324	112,810,109	142,832,433
	Net position - end	ling			\$ 31,710,065	\$ 121,689,685	\$ 153,399,750

Net (Expense) Revenue and Changes in Net

# **BOROUGH OF CHAMBERSBURG Balance Sheet - Governmental Funds December 31, 2013**

	Ge	eneral Fund	Special Revenue Fund - Grant Programs			Other overnmental Funds	Go	Total vernmental Funds
ASSETS								
Cash and equity in pooled cash and investments	\$	2,250,760	\$	26,158	\$	3,170,188	\$	5,447,106
Taxes receivable, net		394,150		-		-		394,150
Receivable from other governments		376,430		145,226		-		521,656
Other receivables, net		360,391		187,483		465,712		1,013,586
Total assets	\$	3,381,731	\$	358,867	\$	3,635,900	\$	7,376,498
LIABILITIES								
Accounts payable	\$	96,698	\$	5,083	\$	13,923	\$	115,704
Unearned ambulance revenues		108,020		-		-		108,020
Accrued wages, benefits and withholdings		127,737		634		82		128,453
Total liabilities		332,455		5,717		14,005	_	352,177
DEFERRED INFLOWS OF RESOURCES								
Deferred tax revenue		302,597		_		-		302,597
Total deferred inflows of resources		302,597	_	-	_	-	_	302,597
Fund balances								
Nonspendable for long term receivables		-		66,610		174,777		241,387
Restricted		-		286,540		3,447,118		3,733,658
Unassigned		2,746,679		-		-		2,746,679
Total fund balances	_	2,746,679	_	353,150		3,621,895		6,721,724
Total liabilities, deferred inflows of resources								
and fund balances	\$	3,381,731	\$	358,867	\$	3,635,900	\$	7,376,498

# **Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position** Year Ended December 31, 2013

Total fund balance - governmental funds		\$ 6,721,724
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.  Cost of assets  Accumulated depreciation	35,768,409 (14,056,247)	21,712,162
Taxes receivable will be collected in the future, but are not available soon enough to pay for the current period's expenditures, and therefore are not recorded in the fund financial statements.		617,884
Net Other Post Employment Benefits (OPEB) obligation does not require the use of current financial resources and, therefore, is not reported as a liability in the governmental funds.		(1,189,096)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, motor equipment, engineering, and others, to individual funds. A portion of these assets and liabilities of the internal service funds are included in the governmental activities and are allocated based on the usage of those funds by the governmental funds.		4,377,743
Long-term liabilities are not due and payable in the current period, and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of compensated absences.		(530,352)
Total net position - governmental activities		\$ 31,710,065

# Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds Year Ended December 31, 2013

	Ge	eneral Fund	_	oecial Revenue Fund - Grant Programs	Go	Other overnmental Funds	Go	Total vernmental Funds
REVENUES								
Taxes	\$	6,771,173	\$	-	\$	-	\$	6,771,173
Licenses and permits		381,972		-		-		381,972
Fines and forfeits		169,126		-		-		169,126
Investment earnings		2,563		28		4,772		7,363
Intergovernmental		796,741		1,491,038		1,387,051		3,674,830
Charges for services		1,844,936		-		-		1,844,936
Contributions and donations		-		-		349,025		349,025
Miscellaneous		205,113		41,901		10,218		257,232
Total revenues		10,171,624		1,532,967		1,751,066		13,455,657
EXPENDITURES								
General government		1,093,938		71,557		122,320		1,287,815
Public Safety								
Police department		3,924,147		21,002		34,986		3,980,135
Emergency services		3,336,951		46,834		13,125		3,396,910
Planning and zoning		474,599		-		-		474,599
Public works								
Highways		1,145,134		3,791		1,247,500		2,396,425
Culture and recreation		1,112,091		4,549		103,849		1,220,489
Community development		-		650,881		30,425		681,306
Total expenditures		11,086,860	_	798,614		1,552,205		13,437,679
Excess (deficiency) of revenues over								
expenditures		(915,236)		734,353		198,861		17,978
		(713,230)	' –	734,333		170,001		17,770
OTHER FINANCING SOURCES (USES)								
Transfers in		2,754,730		7,764		389,017		3,151,511
Transfers out		(543,075)	) _	(870,020)		(337,262)		(1,750,357)
Total other financing sources and uses		2,211,655	_	(862,256)		51,755		1,401,154
Net change in fund balances		1,296,419		(127,903)		250,616		1,419,132
Fund balances - beginning		1,450,260	_	481,053		3,371,279		5,302,592
Fund balances - ending	\$	2,746,679	\$	353,150	\$	3,621,895	\$	6,721,724

Change in net position - governmental activities

# Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balance of **Governmental Funds to the Statement of Activities Year Ended December 31, 2013**

	\$	1,419,132
(1,344,926)		
1,332,204		207,278
		(13,184)
		(42,232)
		(24,529)
		(296,273)
		437,549
	(1,344,926) 1,552,204	(1,344,926)

\$ 1,687,741

# **Statement of Net Position - Proprietary Funds December 31, 2013**

					Enterpr	ise l	Funds						
								J	Other Enterprise				Internal
ASSETS	Electric Fund		Gas Fund	_	Water Fund		Sewer Fund		Funds		Total	Se	rvice Funds
Current assets													
Cash and equity in pooled cash and investments	\$ 3,375,422	\$	2,378,483	\$	10,518,135	\$	4,121,014	\$	2,425,028	\$	22,818,082	\$	12,281,087
Accounts receivable, net	3,382,589	Ψ	1,509,180	Ψ	317,801	Ψ	884,734	Ψ	176,160	Ψ	6,270,464	Ψ	1,385
Due from other funds	-		-		-		-		-		-		109,233
Receivables from other governments	-		-		-		326,644		-		326,644		133,340
Other receivables	-		397		1,751		688		405		3,241		2,068
Inventories	1,147,176		795,243		65,422		91,380		-		2,099,221		1,371,090
Prepaid expenses	75,150		21,316		15,875	_	25,641		16,351		154,333		7,146
Total current assets	7,980,337		4,704,619	_	10,918,984		5,450,101		2,617,944	_	31,671,985		13,905,349
Noncurrent assets													
Prepaid bond insurance	7,141		-		-		3,987		-		11,128		-
Capital assets not being depreciated:													
Land	447,512		37,716		269,820		24,299		111,153		890,500		13,984
Construction in progress	1,047,830		1,375,733		166,890		6,253,476		28,097		8,872,026		-
Capital assets being depreciated:													
Buildings and system	72,388,929		13,333,695		31,664,896		43,360,110		75,529		160,823,159		183,907
Improvements other than buildings	45,308				-				452,928		498,236		
Machinery and equipment	626,201		256,512		331,706		431,853		3,522,461		5,168,733		7,983,346
Less accumulated depreciation	(29,295,024)	' –	(5,568,433)	_	(12,485,087)	' -	(25,314,860)	_	(2,038,949)	_	(74,702,353)	_	(5,198,013)
Total capital assets	45,260,756	_	9,435,223	_	19,948,225	_	24,754,878	_	2,151,219	_	101,550,301	_	2,983,224
Total noncurrent assets	45,267,897	_	9,435,223	_	19,948,225	_	24,758,865	_	2,151,219	_	101,561,429	_	2,983,224
Total assets	53,248,234	_	14,139,842	_	30,867,209	_	30,208,966	_	4,769,163	_	133,233,414	_	16,888,573
DEFERRED OUTFLOWS OF RESOURCES													
Deferred charge on bond refunding	183,782		_		_		118,709		_		302,491		_
before a charge on bond retailaning	103,702	_		_			110,707	_		_	302,171	_	
Total assets and deterred outflows													
of resources	\$ 53,432,016	\$	14,139,842	\$	30,867,209	\$	30,327,675	\$	4,769,163	\$	133,535,905	\$	16,888,573
LIABILITIES													
Current liabilities													
Accounts payable	\$ 1,541,957	\$	786,507	\$	90,495	\$	377,236	\$	66,913	\$	2,863,108	\$	90,458
Accrued wages payable	35,610		15,551		19,963		20,251		19,352		110,727		53,983
Accrued interest payable	119,156		-		6,617		11,637		-		137,410		-
Due to other funds	-		-		-		-		-		-		109,233
Unearned revenue	26,081		51,873		-		1,004,922		-		1,082,876		-
Compensated absences - current	96,744		40,114		41,779		51,239		39,153		269,029		183,243
Liability for self insured losses - current	<del>.</del>		-				-		-		-		460,124
Bonds, notes and loans payable - current	1,080,260	_	842	_	192,048	_	552,544	_	-	_	1,825,694	_	<u> </u>
Total current liabilities	2,899,808	_	894,887	_	350,902	_	2,017,829	_	125,418	_	6,288,844	_	897,041
Noncurrent liabilities													
Compensated absences	89,639		24,397		43,071		52,523		40,075		249,705		167,351
Liability for self insured losses	-		-		-		-		-		-		642,592
Net OPEB obligation	52,223		23,820		29,664		26,840		21,182		153,729		61,938
Bonds, notes and loans payable	12,754,402	_	37,575	_	2,271,312	_	832,561	_		_	15,895,850	_	-
Total noncurrent liabilities	12,896,264	_	85,792	_	2,344,047	_	911,924	_	61,257	_	16,299,284	_	871,881
Total liabilities	15,796,072		980,679		2,694,949		2,929,753		186,675		22,588,128		1,768,922
NET POSITION	13,770,072	_	200,079	_	2,074,747	_	2,727,733	_	100,073	_	22,330,120	_	1,700,722
	31,593,030		0 201 105		17 470 920		23,217,862		2 151 210		02 01 / 12 5		2 002 224
Net investment in capital assets Unrestricted	6,042,914		9,381,185 3,777,978		17,470,839 10,701,421		4,180,060		2,151,219 2,431,269		83,814,135 27,133,642		2,983,224 12,136,427
		_		-		_		_		-		_	
Total net position	37,635,944	_	13,159,163	_	28,172,260	_	27,397,922	_	4,582,488	_	110,947,777	_	15,119,651
Total liabilities and net position	\$ 53,432,016	\$	14,139,842	\$	30,867,209	\$	30,327,675	\$	4,769,163	\$	133,535,905	\$	16,888,573
				in	ome amounts ro the statement rtain internal s	of n	et position are	diff	erent because	!			

certain internal service funds' assets and liabilities are included with business-type activities

10,741,908

Net position of business-type activities

\$ 121,689,685

# Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds Year Ended December 31, 2013

			Enterpri	se Funds			
					Other		-
					Enterprise		Internal
ODDO ATTIVO DEVIDANCE	Electric Fund	Gas Fund	Water Fund	Sewer Fund	Funds	Total	Service Funds
OPERATING REVENUES	d 20.006.604	¢ 0.222.504	¢ 2052525	A 5040504	ф 2.450.c10	A 40 024 070	A 6545000
Charges for services Miscellaneous	\$ 30,926,631			\$ 5,348,501		. , ,	\$ 6,715,090
	933,025	49,603	102,320	108,752	119,025	1,312,725	9,739
Total operating revenues	31,859,656	8,273,304	2,955,855	5,457,253	2,598,635	51,144,703	6,724,829
OPERATING EXPENSES							
Production, gathering, treatment and							
transmission	1,997,431	655,883	1,554,346	2,260,897	-	6,468,557	-
Operation and maintenance	-	-	-	-	587,615	587,615	4,832,683
Collection and disposal	-	-	-	828,471	2,115,351	2,943,822	-
Purchase of energy for sale	18,714,706	5,146,363	-	-	-	23,861,069	-
Customer accounting and administrative	2,489,313	1,043,974	880,125	618,091	274,323	5,305,826	614,411
Claim payments and special services	-	-	-	-	-	-	732,697
Increase (decrease) in expected unpaid losses	-	-	-	-	-	-	22,238
Depreciation and amortization	1,966,602	308,618	674,919	1,448,483	123,357	4,521,979	472,813
Total operating expenses	25,168,052	7,154,838	3,109,390	5,155,942	3,100,646	43,688,868	6,674,842
Operating income (loss)	6,691,604	1,118,466	(153,535)	301,311	(502,011)	7,455,835	49,987
NONOPERATING REVENUES (EXPENSES)							
Connection fees	-	-	125,060	47,161	-	172,221	-
Interest and investment revenue	2,678	5,234	12,305	5,494	2,898	28,609	13,181
Gain (loss) on sale of assets	(3,721)	(118)	(454)	-	7,583	3,290	11,200
Reimbursement of prior year expense	-	-	-	-	-	-	354,811
Other nonoperating revenues	76,286	2,187	37,153	17,941	-	133,567	5,938
Intergovernmental revenues	51,355	25,343	28,218	131,828	28,103	264,847	96,061
Interest expense and debt issuance costs	(327,413)	(927)	(84,924)	(75,693)		(488,957)	
Total nonoperating revenues (expenses)	(200,815)	31,719	117,358	126,731	38,584	113,577	481,191
Income (loss) before contributions							
and transfers	6,490,789	1,150,185	(36,177)	428,042	(463,427)	7,569,412	531,178
Capital contributions and grants	16,563	89,579	92,000	2,286,206	-	2,484,348	133,340
Transfers in	-	110	242,559	9,959	1,079,000	1,331,628	393,235
Transfers out	(2,103,980)	(505,310)	(304,600)	(70,000)		(2,983,890)	(142,127
Change in net position	4,403,372	734,564	(6,218)	2,654,207	615,573	8,401,498	915,626
Total net position - beginning	33,232,572	12,424,599	28,178,478	24,743,715	3,966,915	102,546,279	14,204,025
Total net position - ending	\$ 37,635,944	\$ 13,159,163	\$ 28,172,260	\$ 27,397,922	\$ 4,582,488	\$ 110,947,777	\$ 15,119,651

in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported with business-type activities 478,078 Change in net position of business-type activities \$ 8,879,576

# **Statement of Cash Flows - Proprietary Funds** Year Ended December 31, 2013

			Enterpri	se Funds			
					Other		-
	Electric Franci	Gas Fund	Water Fund	Corror Frond	Enterprise	Total	Internal
Cash flows from operating activities:	Electric Fund	Gas rund	water rund	Sewer Fund	Funds	Total	Service Funds
Receipts from customers/interfund							
services provided	\$ 32,521,382	\$ 8,132,580	\$ 3,024,994	\$ 5,670,580	\$ 2,633,962	\$ 51,983,498	\$ 6,753,785
Payments to suppliers	(24,304,916)	(6,002,548)	(1,262,643)	(2,436,589)	(1,829,874)	(35,836,570)	,
Payments to and on behalf of employees	(2,025,193)	(857,867)	(1,060,138)	(1,303,429)	(1,144,368)	(6,390,995)	(3,426,554)
Net cash provided (used) by operating activities	6,191,273	1,272,165	702,213	1,930,562	(340,280)	9,755,933	523,175
Cash flows from capital and related financing activities:							
Grants and reimbursements received	400,000	-	-	3,188,047	-	3,588,047	_
Proceeds from capital debt	1,480,890	-	-	-	-	1,480,890	-
Purchase of capital assets	(1,327,137)	(880,438)	(820,834)	(2,827,535)	(124,177)	(5,980,121)	(931,983)
Proceeds from sale of assets	- 1	-	-	-	7,573	7,573	11,200
Proceeds from tap fees	-	-	125,060	47,161	-	172,221	-
Principal paid on capital debt	(997,900)	-	(185,766)	(532,100)	-	(1,715,766)	-
Interest and fiscal charges paid on capital debt	(321,757)	(927)	(85,422)	(52,346)		(460,452)	
Net cash provided (used) by capital and related							
financing activities	(765,904)	(881,365)	(966,962)	(176,773)	(116,604)	(2,907,608)	(920,783)
Cash flows from non-capital financing activities:							
Transfer from other funds	-	110	242,559	9,959	1,079,000	1,331,628	393,235
Transfer to other funds	(2,103,980)	(505,310)	(304,600)	(70,000)	· · ·	(2,983,890)	(142,127)
Refund received for health insurance	(=,===,===,	(000,010)	-	-	_	(=,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	354.811
Grants received	51,355	25,343	28,218	131,828	28,103	264,847	96,061
Net cash provided (used) by non-capital	31,333	25,515	20,210	131,020	20,103	201,017	70,001
financing activities	(2,052,625)	(479,857)	(33,823)	71,787	1,107,103	(1,387,415)	701,980
Cash flows from investing activities:							
Interest and dividends received	2,678	6,422	17,559	6,278	3,635	36,572	18,815
Net cash provided (used) by investing activities	2,678	6,422	17,559	6,278	3,635	36,572	18,815
Net increase (decrease) in cash and cash equivalents	3,375,422	(82,635)	(281,013)	1,831,854	653,854	5,497,482	323,187
Cash and cash equivalents - beginning of the year		2,461,118	10,799,148	2,289,160	1,771,174	17,320,600	11,957,900
Cash and cash equivalents - end of the year	\$ 3,375,422	\$ 2,378,483	\$ 10,518,135	\$ 4,121,014	\$ 2,425,028	\$ 22,818,082	\$ 12,281,087
Reconciliation of income from operations to net cash provided							
(used) by operating activities							
Operating income (loss)	\$ 6,691,604	\$ 1,118,466	(\$ 153,535)	\$ 301,311	(\$ 502,011)	\$ 7,455,835	\$ 49,987
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation and amortization expense	1,966,602	308,618	674,919	1,448,483	123,357	4,521,979	472.813
Miscellaneous nonoperating income	76,286	2,187	37,153	17,941	123,337	133,567	5.938
(Increase) decrease in:	70,200	2,107	37,133	17,541	_	133,307	3,730
Accounts receivable	574,249	(153,312)	31,986	195,386	35,327	683,636	23,018
Due from other funds	-	(100,012)	102,958	-	-	102,958	(102,568)
Inventories	(172,645)	(42,537)	3,860	8,192	_	(203,130)	
Prepaid expenses	(5,560)	(2,414)	1,935	(323)	(3,053)		
Increase (decrease) in:	(-,- ,-)	(, )	,	()	(-,)	(,,)	,
Accounts payable and accrued expenses	(2,856,610)	30,756	2,937	(40,428)	6,100	(2,857,245)	(36,892)
Due to other funds	(102,958)	-	-	-	-	(102,958)	
Unearned revenue	20,305	10,401				30,706	
Net cash provided (used) by operating activities	\$ 6,191,273	\$ 1,272,165	\$ 702,213	\$ 1,930,562	\$ (340,280)	\$ 9,755,933	\$ 523,175
Non-cash investing, capital and non-capital financing activities							
Donated assets from developers	\$ 16,563	\$ 89,579	\$ 92,000	\$ 83,635	\$ -	\$ 281,777	<u> </u>

# **BOROUGH OF CHAMBERSBURG Statement of Fiduciary Net Position December 31, 2013**

	Pe	ension Trust Funds	te Purpose ist Funds	Age	ency Funds
ASSETS					
Cash and equity in pooled cash and investments	\$	1,700,377	\$ 50,855	\$	866,099
Mutual funds - U.S. Securities		5,787,338	-		-
Mutual funds - Corporate bonds		3,995,586	-		-
Mutual funds - Stocks		21,908,187	-		-
Mutual funds - Real estate securities		941,569	-		-
Other receivables		-	2		145
Total assets	\$	34,333,057	\$ 50,857	\$	866,244
LIABILITIES					
Consumer deposits	\$	-	\$ -	\$	866,244
Total liabilities			 		866,244
NET POSITION					
Held in trust for benefits and other purposes		34,333,057	 50,857		
Total liabilities and net position	\$	34,333,057	\$ 50,857	\$	866,244

# **Statement of Changes in Fiduciary Net Position Year Ended December 31, 2013**

	Pe	ension Trust Funds	te Purpose ist Funds
ADDITIONS			
Contributions			
Employer	\$	1,454,864	\$ -
Plan member		191,967	-
Public contributions and other revenue			 28,208
Total contributions	_	1,646,831	 28,208
Investment income			
Net appreciation (depreciation) in fair value of			
investments and gain (loss) on sale of investments		4,894,143	-
Interest, dividends, and other		568,238	 20
Total net investment earnings		5,462,381	 20
Total additions		7,109,212	 28,228
DEDUCTIONS			
Benefits		2,202,739	-
Administrative expenses		9,222	10,000
Miscellaneous expenses			 200
Total deductions		2,211,961	 10,200
Change in net position		4,897,251	18,028
Net position - beginning		29,435,806	 32,829
Net position - ending	\$	34,333,057	\$ 50,857

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies

# Nature of Operations

The financial statements of the Borough of Chambersburg have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

# Reporting Entity

The GASB defines the criteria used to determine the composition of the reporting entity. It requires that the reporting entity include (a) the primary government, (b) organizations for which the primary government is financially accountable, (c) organizations that are fiscally dependent on the primary government and a financial benefit or burden exists, and (d) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and with it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for the governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation in some manner for the debt of the organization; or (c) is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the primary government.

Based upon the application of these criteria, the following component unit meets the criteria for blending and is included within the reporting entity:

The Municipal Authority of the Borough of Chambersburg (the "Authority") is governed by a Board appointed by Borough Council. The Authority had no financial activity during 2013. See Note 11 for additional information.

## **Fund Accounting**

The Borough uses funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance/net position/(deficit), revenue, and expenditures/expenses. The various funds of the primary government are grouped into the categories of governmental, proprietary, and fiduciary.

#### **Governmental Funds**

Governmental Funds are those through which most governmental functions of the Borough are financed. The measurement focus is on the flow of expendable resources, rather than on net earnings determination.

The Borough reports the following major governmental funds:

**General Fund** – The General Fund is the general operating fund of the Borough. This fund is used to account for all financial transactions except those required to be accounted for in another fund. This is a budgeted fund, and any unrestricted fund balances are considered as resources available for use.

**Special Revenue Fund - Grant Programs** - Grant Programs are used to account for the proceeds of a majority specific revenue sources from grants used to finance specific activities as required by law or administrative regulation obtained by the Borough for the governmental activities.

Additionally, the Borough reports the following non-major governmental funds:

**Special Revenue Funds** – These funds are used to account for proceeds of specific revenue sources used to finance specific activities as required by law or administrative regulation. The Borough has two Special Revenue Funds, the Grant Program Fund above and the following:

<u>Liquid Fuels Fund</u> is used to account for state liquid fuels tax revenue used primarily for building, improving, and maintaining local roads and bridges.

**Capital Reserve Fund** – This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

# **Proprietary Funds**

Proprietary funds are used to account for activities similar to those found in the private sector, where the focus of proprietary funds is on the determination of net earnings and capital maintenance. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

## Fund Accounting (Continued)

## **Proprietary Funds (Continued)**

The Borough reports the following major enterprise funds:

*Electric Department* – Provides electric power and related services to the Borough of Chambersburg and all customers, both residential and commercial, throughout the Borough.

*Gas Department* – Provides natural gas and related services to the Borough of Chambersburg in addition to its residential and commercial customers throughout the Borough and within its proximity.

**Water Department** – Provides water and related services, including laboratory analyses, to the Borough of Chambersburg, its residents, business establishments and various customers within the proximity of the Borough.

**Sewer Department** – Provides wastewater treatment services for the Borough of Chambersburg, its residents, commercial establishments and various customers located within the neighboring areas of Greene Township, Guilford Township, Hamilton Township and Letterkenny Township.

The Borough reports the following non-major enterprise funds:

*Sanitation Department* – Provides trash and garbage removal for the Borough of Chambersburg, its residents and commercial establishments throughout the Borough.

**Parking, Traffic and Street Lights Department** – Regulates and controls vehicle parking, traffic and street lights throughout the Borough of Chambersburg.

**Classification of Revenues** - For proprietary funds, the Borough has classified its revenues as either operating or nonoperating revenues according to the following criteria:

<u>Operating Revenues</u> - Operating revenues include activities that have the characteristics of exchange transactions, such as (1) utility billings; (2) penalties and late charges; and (3) other miscellaneous sales.

Nonoperating Revenues - Nonoperating revenues include activities that have the characteristics of non-exchange transactions (in which the Borough receives value without directly giving equal value in return), such as contributions and grants, and other revenues that are defined as nonoperating revenues by GASB pronouncements, such as investment earnings. Tap fees are also considered nonoperating since they are charged based on future capacity needs of the system and are not based on an exchange-type transaction.

# Fund Accounting (Continued)

# **Proprietary Funds (Continued)**

Internal service funds of a government (which traditionally provide services primarily to other funds of the government) are presented, in summary form, as part of the proprietary fund financial statements. Since the principal users of the internal services are a combination of the Borough's governmental and enterprise funds, financial statements of internal service funds are allocated based on the usage of those funds and included in the governmental and business-type column when presented at the government-wide level. The costs of these services are allocated to the appropriate functional activity.

The Borough's internal service funds consist of:

**Stores Fund** – The Stores Department is responsible for the purchase, storage, and disbursal of inventory which is used to support the construction and maintenance functions of the Borough utilities.

**Motor Equipment Fund** – This fund supports the activities of the Motor Equipment Department which manages a rolling stock of more than 120 vehicles.

*Self-insurance Fund* – This fund is used for the purpose of funding risk which the Borough does not transfer to commercial insurance carriers or insurance pools.

**Engineering Fund** –This fund supports the activities of the Engineering Department which is responsible for furnishing engineering, surveying, drafting, and utility location information to other departments. The department also designs and inspects public works projects.

*Worker's Compensation* – This fund underwrites the risks to the Borough resulting from job-related injury or illness to its employees.

**Administrative Services Fund** – Administrative Services is synonymous with the Finance Department which is responsible for the complete financial reporting and utility meter reading, as well as the operation and maintenance of Borough Hall.

The major fund concept does not apply to internal service funds.

## Fiduciary Fund Types

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds (Firemen's, Police, and Bargaining and Administrative Employees), investment trust funds, private-purpose trust funds (Citizen's Reward, Sister City and Project Heat), and agency funds (Payroll Clearing, Consumer Deposit).

Trust funds are used to account for assets held by the Borough under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Borough's own program. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

## Fiduciary Fund Types (Continued)

The Borough's fiduciary funds consist of:

**Police Pension Fund** - This fund is used to account for the accumulation of resources for pension benefit payments to qualified public safety (police) employees.

**Bargaining and Administrative Employees Pension Fund** - This fund is used to account for the accumulation of resources for pension benefit payments to qualified employees of the Borough other than police or fire department employees.

*Firemen's Pension Fund* - This fund is used to account for the accumulation of resources for pension benefit payments to qualified Fire Department employees.

*Citizen's Reward Fund* - Trust fund used to hold contributions from private citizens for the purpose of rewarding police informants for their assistance in solving crime.

*Sister City Fund* - Trust fund used to hold money that accumulates for the specific purpose of "sister city" activities. Our sister city is Gotemba, Japan.

**Project HEAT Fund** - Trust fund to hold contributions from citizens for the purpose of assisting others pay their utility bills.

**Payroll Clearing Fund** - An account to temporarily hold every dollar expended through the payroll system. This includes net payroll, all taxes withheld, miscellaneous deductions and employers' share of Social Security/Medicare expense. Theoretically, every dollar contained within the account will eventually be paid out in net pay, taxes or other deductions.

**Consumer Deposits Fund** - Agency fund used to hold deposits on behalf of utility customers. Interest is earned and "tracked" for individual customers at the Borough's composite interest rate. These funds can be used to settle an outstanding account or returned to the customer whenever a "good credit history" record is attained. These funds are also returned to the customer whenever they move outside the Borough. Occasionally, some deposits and or down payments from other individuals and organizations for other purposes are deposited in this account and held until final resolution has occurred.

## **Basis of Presentation**

**Government-wide Financial Statements** – The statement of net position and the statement of activities display information about the Borough as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Borough that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financials, but differs from the manner in which governmental fund financials are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and statements for governmental funds.

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

# **Basis of Presentation**

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Borough, and for each function or program of the Borough's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contributions that are restricted to meeting the operation or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Borough, with certain limited exceptions. The comparison of direct expenses and program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Borough.

**Fund Financial Statements** – Fund financial statements report detailed information about the Borough. The focus of the governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The major fund concept does not apply to internal service funds which are considered proprietary funds and are presented with enterprise funds. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures, and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the Borough finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus. However, agency funds have no measurement focus.

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

# **Basis of Accounting**

The government-wide, proprietary, and fiduciary fund (except agency fund) financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Net position (total assets plus deferred outflows of resources less total liabilities and deferred inflows of resources) are used as a practical measure of economic resources and the operating statement includes all transactions and events that increased or decreased net position. Depreciation is charged as expense against current operations and accumulated depreciation is reported on the statement of net position. The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers tax revenue to be available if collected within 60 days of the end of the fiscal period. Revenue from federal, state, and other grants designated for payment of specific Borough expenditures is recognized when the related expenditures are incurred; accordingly, when such funds are received, they are recorded as unearned revenues until earned. If time eligibility requirements are not met, a deferred inflow of resources would be recorded. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

## **Budgets**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the general fund, liquid fuels fund, capital projects, grant program, and proprietary funds. All annual appropriations lapse at year end and must be reappropriated. Budgets are not revised during the year. Encumbrance accounting is utilized for internal management purposes, but not for financial reporting. The budget is prepared and approved at the departmental level. The departments presented in the Budgetary Comparison Schedules included as required supplementary information represent the legal level of budgetary control.

## **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and the disclosure of contingent assets and liabilities, if any, at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

# Cash, Cash Equivalents and Investments

Cash and cash equivalents include cash on hand, demand deposits, and in accordance with GASB pronouncements, each fund's equity in the Borough's investment pool since each fund can deposit or effectively withdraw cash at any time without prior written notice or penalty. Cash and cash equivalents on the Proprietary Funds' cash flow statements are in agreement with the amounts listed on the related statement of net position as "cash and equity in pooled cash and investments".

Investments are reported at fair value based on quoted values from established markets. Managed funds related to the retirement systems not listed on an established market are reported at estimated fair value as determined by the respective fund managers based on quoted sales prices of the underlying securities. Income, including the change in fair value, from investments held by the individual funds is recorded in the respective fund as it is earned. All other investments owned by the Borough are accounted for in pooled cash and temporary investment accounts. Income earned from this pooling of investments is allocated monthly to the respective funds based upon month end balances.

#### **Inventories**

Inventories held by the Electric, Gas, Water, Sewer, and Stores Funds, as well as fuel in the Motor Equipment Fund are priced using the moving weighted-average method. Inventories of parts held by the Motor Equipment Fund are stated at the lower of cost or market, cost being determined using the first-in/first-out (FIFO) method.

# Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type column of the government-wide statement of net position and in the respective fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair values as of the date received. The Borough maintains a capitalization threshold of \$ 2,500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest costs incurred during the construction of capital assets is capitalized for business-type activities and enterprise funds and expensed for governmental activities.

Infrastructure assets that have been acquired since 1980 have been recorded in accordance with GASB requirements. These consist mainly of highway improvements.

## Capital Assets (Continued)

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Land improvements	10-20 years	10-20 years
Buildings	40-50 years	40-50 years
Machinery and equipment	8-40 years	8-40 years
Utility plant in service	20-50 years	20-50 years
Infrastructure - railroads	25 years	N/A
Infrastructure - highways	25 years	N/A
Infrastructure - other	5-50 years	N/A

### Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Borough only has one item that qualifies for reporting in this category, which is the deferred charge on bond refunding reported in the statement of net position. A deferred charge on bond refunding results from the difference in the carrying value of refunding debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Borough has deferred tax revenue that is reported as deferred inflows of resources.

## **Interfund Transactions**

Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. Advances between funds which are not expected to be repaid are accounted for as transfers. Interfund balances and transactions are eliminated in the government-wide financial statements.

Exchange transactions, if any, between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are shown separately in proprietary funds.

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

## Allowance for Uncollectible Accounts

The Borough provides credit to its customers in the normal course of business. Receivables are generally due thirty days after billed. The Borough provides an allowance for uncollectible accounts equal to the estimated losses based on historical collection experience that will be incurred in the collection of all receivables.

#### Loans Receivable

Loans receivable on the statement of net position (classified in "other receivables") represent loans made to low income residents under a revolving loan program funded by the Pennsylvania Department of Community and Economic Development (DCED) and the Federal HOME Program, as well as a loan agreement with the Chambersburg Area Development Corporation for the renovation of the Heritage Center funded by DCED.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activity columns in the statement of net position. This same treatment also applies to proprietary fund financial statements.

Bond premium and discounts, deferred charge on bond refunding, as well as prepaid bond insurance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. The deferred charge on bond refunding is reported as deferred outflows of resources and amortized over the term of the related debt. Prepaid bond insurance costs are reported as an asset and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses (if resulting from a disparity in interest rates) or as debt service expenditures (if resulting from underwriter's fees). Issuance costs (including prepaid bond insurance), whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# Note 1 Summary of Significant Accounting Policies (Continued)

#### **Net Position**

In the government-wide financial statements and proprietary fund financial statements, net position is classified in the following categories:

**Net Investment in Capital Assets**: This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt and accounts payable and retainage payable that are attributable to the acquisition, construction or improvement of these assets reduce this category. **Net Investment in Capital Assets** consists of the following at December 31, 2013:

#### **Government-Wide Activity**

	Go	vernmental	В	usiness-Type
		Activities		Activities
Capital assets	\$	22,575,924	\$	103,669,763
Bonds and notes payable		-		(17,721,544)
Deferred charge on bond refunding Accounts and retainage payable		-		302,491
related to capital assets		(14,005)		(317,113)
Net investment in capital assets	\$	22,561,919	\$	85,933,597

#### **Proprietary Funds**

		Electric Fund	Gas Fund	Water Fund	Sewer Fund	Sanitation Fund	a	king, Traffic, and Street ights Fund
Capital assets	\$	45,260,756	\$ 9,435,223	\$ 19,948,225	\$ 24,754,878	\$ 98,790	\$	2,052,429
Bonds and notes payable		(13,834,662)	(38,417)	(2,463,360)	(1,385,105)	-		-
Deferred charge on bond refunding Accounts and retainage payable		183,782	-	-	118,709			
related to capital assets	_	(16,846)	(15,621)	 (14,026)	 (270,620)	 -		
Net investment in capital assets	\$	31,593,030	\$ 9,381,185	\$ 17,470,839	\$ 23,217,862	\$ 98,790	\$	2,052,429

#### Internal Service Funds

			Motor			
	Stores	F	Equipment	E	ngineering	
	Fund		Fund	Fund		
Capital assets	\$ 2,401	\$	2,978,948	\$	1,875	
Bonds and notes payable	-		-		-	
Deferred charge on bond refunding Accounts and retainage payable	-		-		-	
related to capital assets	-		<u> </u>		-	
Net investment in capital assets	\$ 2,401	\$	2,978,948	\$	1,875	

**Restricted**: This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. The following details restricted net position:

Restricted for future capital improvements by borough code	\$ 2,774,000
Restricted for future grant expenditures	353,150
Restricted for future highway improvements/projects	847,895
	\$3,975,045

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

#### **Net Position**

*Unrestricted*: This category of net position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**Net Position Flow Assumption**: Sometimes the government will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted net position, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Borough's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Balance - Governmental Funds

Governmental funds classify fund balance based on the relative strength of the spending constraints placed on the purpose for which resources can be used. The classifications are as follows:

**Nonspendable**: This classification includes amounts that cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact. This classification includes items such as prepaid amounts, inventories, and the long term portion of loans and notes receivable. This also includes the corpus (or principal) of permanent funds.

**Restricted**: This classification includes amounts where the constraints placed on the use of resources are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, change or mandate payment and includes a legally enforceable requirement on the use of these funds. The following details restricted fund balance:

Restricted for future capital improvements by borough code	\$ 2,591,450
Restricted for future grant expenditures	286,540
Restricted for future highway improvements/projects	<u>847,895</u>
	\$ 3,725,885

**Committed**: This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Borough's highest level of decision-making authority. This formal action is in the form of a resolution which is made by the Borough Council. Once an amount is committed, it cannot be used for any other purpose unless changed by the same type of formal action used to initially constrain the funds.

Notes to Financial Statements December 31, 2013

# **Note 1** Summary of Significant Accounting Policies (Continued)

## Fund Balance - Governmental Funds (Continued)

**Assigned**: This classification includes spendable amounts that are reported in governmental funds *other than in the General Fund*, that are neither restricted nor committed, and amounts in the General Fund that are intended to be used for a specific purpose. The intent of an assigned fund balance should be expressed by the Borough Council. The assignment of fund balance cannot result in a negative unassigned fund balance.

**Unassigned**: This classification represents the portion of a spendable fund balance that has not been categorized as restricted, committed, or assigned. The general fund is the only fund which would include a positive unassigned fund balance as all other fund types must categorize amounts within the other classifications. A negative unassigned fund balance may occur in any fund when there is an over expenditure of restricted or committed fund balance. In this case, any assigned fund balance (and unassigned fund balance in the general fund) would be eliminated prior to reporting a negative unassigned fund balance.

#### Minimum Fund Balance

The Borough's policy is to maintain a minimum of 5% of the total budgeted expenditures (including interfund transfers out) as the residual unassigned fund balance at year end. Three methods that can be employed in increasing fund balance if it were to fall below the minimum threshold are: 1) increase general fund revenues via tax or other revenue increase (charges for service), 2) decreasing general fund expenditures, or 3) increasing transfers from other Borough funds.

#### Order of Spending Policy

The Borough's policy for spending order when fund balance resources are available for a specific purpose in multiple classifications is to use restricted resources first and then apply unrestricted resources in the following order: unassigned, assigned, and committed.

#### Pension Trust Funds

The GASB requires a statement of plan net position and a statement of changes in plan net position. These are shown as part of the fiduciary statements. It also requires plan investments to be recorded at their fair value and establishes standards for the measurement, recognition, and display of pension expense and related liabilities, assets, and note disclosures.

# **Deferred Compensation Plan**

The Borough has established a deferred compensation plan under Internal Revenue Code Section 457 which covers all employees. All assets and income of the plan are held for the exclusive benefit of the plan's participants and their beneficiaries. In accordance with the provisions of the GASB, the assets and liabilities of the plan are not reported on the financial statements of the Borough.

## Compensated Absences

Liability for compensated absences is accounted for in accordance with the provisions of the GASB, which require entities to accrue for employees' rights to receive compensation for vacation leave, or payments in lieu of accrued vacation or sick leave, as such benefits are earned and payment becomes probable.

Under terms of the Borough's employment agreements, employees are granted vacation and sick leave in varying amounts. Vacation days not used by December 31 are lost unless otherwise approved, or are retained if employed for at least 20 years by the Borough. All employees (including uniformed police) are permitted to accumulate unlimited sick days. Upon retirement from the Borough, employees with a certain number of years of continuous service are reimbursed as follows for their accumulated sick leave:

- Non-Bargaining and Police employees may accrue and bank unlimited sick leave time but said time shall be understood to have no cash value. As a wellness incentive, the Borough shall pay to an employee with at least five (5) years of continuous employment with the Borough, a post-separation lump sum payment of 1% of such employee's unused accumulated sick leave for each year of that the employee has been employed with the Borough. (Example: An employee who has been employed for 15 years with the Borough would be entitled to 15% of the employee's unused accumulated sick leave, subject to the maximum payment amount set forth below). Such payment shall be based upon the employee's hourly rate at the time of separation. However, any employee who is terminated due to gross neglect, fraud, dishonesty, or willful failure to perform such employee's duties, shall forfeit all rights to such lump sum payment for unused sick leave (the wellness incentive). Additionally, employees shall only be eligible for the WELLNESS INCENTIVE if, upon separation, the employee has accumulated in excess of five hundred (500) hours of sick leave. The maximum amount to be paid to any employee for such WELLNESS INCENTIVE shall be Ten Thousand Dollars (\$10,000).
- **Bargaining -** 1% per year of service of unused sick leave up to a maximum of 90 days pay for employees with at least five (5) years of continuous employment.
- **Fire** 15% to 27.5% of accumulated sick leave based on years of service.

## Other Postemployment Benefits Other Than Pension

The Borough provides postemployment benefits by permitting retired employees the ability to participate in the employee health plan. Even though the retirees pay 102% of the Borough's blended premium rate, the Borough is still providing an implicit rate subsidy to its retirees. These benefits are financed on a pay-as-you-go basis. The Borough provides no other postemployment benefits for Borough employees.

## Statement of Cash Flows - Proprietary Funds

Because the Borough accounts for all deposits and investments through a Central Treasury function, all investments are considered to be cash equivalents for purposes of the statement of cash flows.

#### **Deficit Net Position**

The Administrative Services Fund and Worker's Compensation Fund (internal service funds) have deficit net position balances of \$434,737 and \$1,069,984, respectively, at December 31, 2013.

# **December 31, 2013**

# Note 2 Cash and Cash Equivalents

The Borough is authorized to invest in the following:

- U.S. Treasury Bills.
- ➤ Short-term obligations of the U.S. Government or its agencies.
- ➤ Deposits in savings accounts or certificates of deposit insured by the FDIC or NCUSIF to the extent that such accounts are so insured and for any amounts above the insured maximum, provided that approved collateral as provided by law shall be pledged by the depository.
- ➤ Obligations of the U.S. Government, Commonwealth of Pennsylvania, or any agency, instrumentality, or political subdivision thereof, backed by the full faith and credit of the applicable government.
- ➤ Shares of an investment company registered under the Investment Company Act of 1940, whose shares are registered under the Securities Act of 1933.

# **Deposits**

### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the Borough's deposits may not be returned to it. The Borough does not have a written policy for custodial credit risk. As of December 31, 2013, the Borough has a bank balance of \$ 3,703,519. Of this balance, \$ 849,158 is covered by FDIC insurance and the remaining balance of \$ 2,854,361 is collateralized by securities held by the pledging financial institution.

### **Investments**

As of December 31, 2013, the Borough's investments were as follows:

		Credit Quality
Investment Type	Fair Value	Rating
PLGIT/PLGIT PLUS	\$ 23,333,498	AAAm
PLGIT - CD's and Term CD's	15,433,214	AAAm

The certificates of deposit held at PLGIT were all covered by FDIC insurance.

## **Credit Risk - Investments**

The Borough has no investment policy that would limit its investment choices to certain credit ratings.

Included in cash and cash equivalents on the statement of net position are pooled investments in the Pennsylvania Local Government (PLGIT) of \$ 23,333,498. These funds are basically mutual funds that consist of short-term money market instruments and seek to maintain a constant net asset value of \$ 1 per share.

# Note 2 Cash and Cash Equivalents (Continued)

# **Deposits** (Continued)

#### **Interest Rate Risk - Investments**

The following investments are subject to interest rate risk:

		urities						
	Total	(in Years)						
	Fair		Less		_			
	Value		Than 1		1-5			
PLGIT - CD's and Term CD's	\$ 15,433,214	\$	12,471,851	\$	2,961,363			

The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### **Municipal Pension Plans**

Investments held by the trustees of the pension plans are as follows:

	To	tal Fair Value	Investment Maturities
Investment			
Money Market Funds	\$	1,700,377	N/A
Open End Mutual Funds		32,632,680	N/A
Total	\$	34,333,057	

#### Credit Risk

The Borough does not have a formal policy pertaining to credit risk. Of the investments that have a credit quality rating, they are rated Aaa.

# Foreign Securities and Currencies Risk

Foreign securities prices may decline or fluctuate because of economic or political actions of foreign governments or the possibility that foreign currency will fluctuate in value against the U. S. dollar. Included in the \$ 32,632,680 of Open End Mutual Funds shown above are International Mutual Funds with a fair value of \$ 4,335,698. The International Mutual Funds may be subject to foreign securities and currencies risk.

Notes to Financial Statements December 31, 2013

#### **Note 3** Taxes and Other Receivables

Property taxes are levied on March 1 for the tax year. Taxes are payable at a 2% discount if paid before May 1 and at a 10% penalty if paid after the due date of June 30. Outstanding real estate taxes are turned over to a delinquent tax collector on January 15 of each year. After proper notification is made to a property owner, a lien is filed on or about May 1 and must remain in effect for a period of two years before a tax sale may occur.

Taxes are recorded in the funds as revenue by the Borough when received from the tax collector, and accruals are recorded at year-end for taxes expected to be received within 60 days of December 31 in accordance with the modified accrual basis of accounting. The Borough has not established an allowance for uncollectible taxes since experience has demonstrated that substantially all taxes are ultimately collectible.

Receivables as of December 31, 2013 for the Borough's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

Real estate	\$ 394,150
Earned income tax	641,232
Real estate transfer tax	27,885
Ambulance billings	324,630
Loans receivable	380,751
Grants receivable	134,508
Contribution receivable	282,775
Other	239,680
Allowance for uncollectible accounts	 (141,325)
Receivables - full accrual basis	2,284,286
Taxes not receivable within 60 days and allocation of internal service funds not recorded in fund financial statements	 (354,894)
Receivables - modified accrual basis	\$ 1,929,392

# Note 4 Capital Assets

Capital asset activity for the Borough consists of the following as of and for the year ended December 31, 2013:

		Beginning Balance		Additions		Deletions		Ending Balance
Governmental Activities:								
Cost:								
Capital assets not being depreciated								
Land	\$	402,365	\$	-	\$	-	\$	402,365
Construction-in-progress		207,142		128,058		(99,409)		235,791
Capital assets								
Land improvements		3,416,557		71,373		-		3,487,930
Buildings		4,742,336		7,052		-		4,749,388
Machinery and equipment		4,902,452		368,863		(77,084)		5,194,231
Infrastructure - highways		13,840,379		1,336,036		-		15,176,415
Infrastructure - railroads		2,676,132		-		-		2,676,132
Infrastructure - other		6,214,950		-		-		6,214,950
Total cost		36,402,313		1,911,382		(176,493)		38,137,202
Less accumulated depreciation:		(1 0 11 = (=)		(400.000)				(4.000.440)
Land improvements		(1,041,565)		(188,878)		-		(1,230,443)
Buildings		(3,338,055)		(111,904)		-		(3,449,959)
Machinery and equipment		(3,337,726)		(301,822)		73,975		(3,565,573)
Infrastructure - railroads		(1,536,794)		(99,148)		-		(1,635,942)
Infrastructure - highways		(3,425,863)		(514,008)		-		(3,939,871)
Infrastructure - other		(1,473,426)	_	(266,064)		<del>-</del>	_	(1,739,490)
Total accumulated depreciation	_	(14,153,429)	_	(1,481,824)	_	73,975	_	(15,561,278)
Capital assets, net	\$	22,248,884	\$	429,558	\$	(102,518)	\$	22,575,924
Business-Type Activities:								
Cost:								
Capital assets not being depreciated								
Land	\$	836,683	\$	63,752	\$	-	\$	900,435
Construction-in-progress		8,170,046		3,940,359		(3,238,379)		8,872,026
Capital assets								
Utility plant in service		155,168,341		4,773,465		(40,400)		159,901,406
Land improvements		498,236		-		-		498,236
Buildings		591,589		460,823		-		1,052,412
Machinery and equipment		10,041,323		889,530		(90,407)		10,840,446
Total cost		175,306,218		10,127,929		(3,369,186)		182,064,961
Less accumulated depreciation:								
Utility plant in service		(66,999,249)		(4,271,759)		37,176		(71,233,832)
Land improvements		(454,163)		(2,059)		37,170		(456,222)
Buildings		(362,520)		(16,820)		_		(379,340)
Machinery and equipment		(5,843,840)		(566,189)		84,225		(6,325,804)
Total accumulated depreciation	_	(73,659,772)	_	(4,856,827)	-	121,401	_	(78,395,198)
i otai accumulated depreciation	_	(13,033,112)		(4,030,047)	_	141,401		(10,373,170)
Capital assets, net	\$	101,646,446	\$	5,271,102	\$	(3,247,785)	\$	103,669,763

Notes to Financial Statements December 31, 2013

# Note 4 Capital Assets (Continued)

See Note 10 for project commitments.

Depreciation expense for the year ended December 31, 2013 was charged to expense functions, including the internal service fund allocations, as follows:

	Go	vernmental	<b>Business-Type</b>			
		Activities		Activities		
General government	\$	301,684	\$	-		
Public safety		201,837		-		
Public services		777,610		-		
Parks and recreation		200,693		-		
Electric		-		2,114,862		
Gas		-		364,697		
Water		-		727,336		
Sewer		-		1,481,205		
Sanitation		-		54,108		
Parking, traffic and street lights		-		114,619		
	\$	1,481,824	\$	4,856,827		

#### Internal Service Fund Allocation

The capital asset information shown above for governmental activities and business-type activities includes the allocation of capital assets, accumulated depreciation and current year depreciation expense of internal services funds. This allocation is based on the applicable usage of each internal service fund by the governmental activities (29%) and the business-type activities (71%). These allocations changed in 2013 compared to 2012, thus the beginning balances do not match the previous year financial statements due to reallocating the beginning balance of the internal service funds using the new allocations.

# Note 5 Long-term Liabilities

The changes in long-term liabilities during the year ended December 31, 2013 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Unamortized Bond Premium and Discount	Current Portion	Long-term Portion	
Governmental Activities: Liability for self-insured losses	\$ 299,725	\$ 168,156	\$ (148,601)		\$ -	\$ 133,224	\$ 186,056	
Compensated absences	618,378	417,312	(403,827)	631,863		339,007	292,856	
Total long-term liabilities	\$ 918,103	\$ 585,468	\$ (552,428)	\$ 951,143	\$ -	\$ 472,231	\$ 478,912	
Business-Type Activities								
Bonds and notes payable								
(C) Sewer 2009 GO Bond	\$ 1,847,100	\$ -	\$ (532,100)	\$ 1,315,000	\$ 11,426	\$ 551,258	\$ 775,168	
(E) Sewer 2012 GO Note	58,667	-	-	58,667	-	1,286	57,381	
(B) Electric 2007 GO Bond	125,000	-	(40,000)	85,000	(425)	44,745	39,830	
(C) Electric 2009 GO Bond	3,307,900	-	(952,900)	2,355,000	20,463	987,277	1,388,186	
(D) Electric 2012 GO Bond	9,785,000	-	(5,000)	9,780,000	86,279	15,170	9,851,109	
(E) Electric 2012 GO Note	27,467	1,480,890	-	1,508,357	-	33,068	1,475,289	
(E) Gas 2012 GO Note	38,417	-	-	38,417	-	842	37,575	
(A) Water PennVest Loan	2,649,126	-	(185,766)	2,463,360	-	192,048	2,271,312	
Subtotal - bonds and notes	17,838,677	1,480,890	(1,715,766)	17,603,801	117,743	1,825,694	15,895,850	
Liability for self-insured losses	780,753	367,312	(364,629)	783,436	_	326,900	456,536	
Compensated absences	839,952	322,845	(394,980)	767,817		399,216	368,601	
Total long-term liabilities	\$ 19,459,382	\$ 2,171,047	\$ (2,475,375)	\$ 19,155,054	\$ 117,743	\$ 2,551,810	\$ 16,720,987	
i otal long-tel ili liabilities	Ψ 17,737,304	Ψ 4,1/1,04/	Ψ (4,7/3,3/3)	Ψ 17,133,034	Ψ 117,743	Ψ 4,331,010	Ψ 10,720,707	

The General Fund and Internal Service Funds have been used in prior years to liquidate the liability for compensated absences in the Governmental Activities. In addition to the long-term liabilities listed above, the Borough has a net OPEB obligation. See Note 8 for additional details. The General Fund and the Internal Service Fund have been used in prior years to liquidate the net other postemployment benefit obligation in the Governmental Activities.

#### Internal Service Fund Allocation

The liability for self-insured losses and compensated absences information shown above for governmental activities and business-type activities includes the allocation of self-insured losses and use of compensated absences of internal service funds. This allocation is based on the applicable usage of each internal service fund by the governmental activities (29%) and the business-type activities (71%). These allocations changed in 2013 compared to 2012, thus the beginning balances do not match the previous year financial statements due to reallocating the beginning balance of the internal service funds using the new allocations.

**Pennvest Loan** – On July 27, 2001, the Borough entered into a loan agreement with the Pennsylvania Infrastructure Investment Authority for \$ 4,400,000 to be used to partially finance the construction of a water system in the Borough, and Greene and Guilford Townships. Interest rates range from 2.501% to 3.331%. Principal and interest payments are payable monthly, are based on the full amount of the loan and are due through October 2024. The future principal and interest payments shown below are based on this amount. The Pennvest loan is secured by the full faith, credit and taxing power of the Borough, and a security interest on gross revenues and receipts generated from operations of the system and accounts receivable.

Notes to Financial Statements December 31, 2013

# Note 5 Long-term Liabilities (Continued)

## Internal Service Fund Allocation (Continued)

**General Obligation Bonds – Series of 2007** – On June 1, 2007, the Borough issued General Obligation Bonds in the principal amount of \$10,000,000 to be used for a partial refunding of the General Obligation Bonds, Series of 2002 and 2003 and the costs of issuing the Bonds. Annual installments of the debt are to be paid from the Electric Fund vary from \$30,000 to \$1,475,000 and are due through September 1, 2022. Interest rates vary from 3.60% to 4.00%. Interest is payable every March 1 and September 1.

**General Obligation Bonds – Series of 2009** – On March 1, 2009, the Borough issued General Obligation Bonds in the principal amount of \$10,000,000 to be used for a full refunding of the General Obligation Bonds, Series of 2002 and 2003, a partial refunding of the General Obligation Bonds, Series of 2004 and the costs of issuing the Bonds. Annual installments of the debt are to be paid from the Electric and Sewer Funds, which vary from \$510,000 to \$1,530,000 and are due through September 1, 2017. Interest rates vary from 2.50% to 3.00%. Interest is payable every March 1 and September 1.

**General Obligation Bonds – Series of 2012** – On May 29, 2012, the Borough issued General Obligation Bonds in the principal amount of \$ 9,785,000 to be used for a partial refunding of the General Obligation Bonds, Series of 2007 and the costs of issuing the bonds. Annual installments of debt are to be paid from the Electric Funds, which vary in amounts from \$ 5,000 to \$ 1,500,000 and are due through July 1, 2022. Interest rates for the bonds are 2.00%. Interest is payable every January 1 and July 1.

**General Obligation Notes – Series of 2012 –** On October 5, 2012, the Borough issued a General Obligation Note in the total of \$8,000,000 to be used for various projects. The drawdown period on the note is through April 31, 2014. The funds will be utilized by the Sewer, Electric and Gas Funds. Principal is due monthly beginning on May 1, 2014. Interest rates for the note is 2.46% for the first eight years, followed by 66% of U.S. prime rate, less 0.25% with a floor of 1.98% and a ceiling of 2.51% for the next 3.5 years and 66% of the U.S. prime rate less 0.25% with a floor of 1.98% and a ceiling of 5.3% for the remaining 15 years. The maturity date of the principal is April 1, 2039.

The general obligation bonds and general obligation notes are secured by the full faith, credit, and taxing power of the Borough. The principal and interest payments of the 2007 and 2009 General Obligation bonds are also guaranteed under financial guarantee insurance policies.

## Subsequent Events

On March 31, 2014, the Borough issued a General Obligation Note in the total of \$1,500,000 to be used for the purpose of financing the construction of a new green waste recycling facility. Principal is due monthly beginning on November 1, 2015. Interest rates for the note are 3.17% for the first 11 years and six months, followed by 66% of U.S. prime rate, less 0.25% with a floor of 1.98% and a ceiling of 5.30% for the remaining 10 years. The maturity date of the principal is October 1, 2035.

Subsequent to year end, the Borough used existing funds in the Water Fund to fully pay the Water Pennvest loan.

# Note 5 Long-term Liabilities (Continued)

The following is a schedule by years and in the aggregate of future minimum bond and note principal and interest payments required at December 31, 2013. This also includes the effects of the repayment of the Water Pennvest loan and full drawdown of the Series of 2014 Note, which is expected to occur during 2014:

								El€	ectric								
	Series of 2007 Bonds Series of 20 Principal Interest Principal \$ 45,000 \$ 2,145 \$ 991,200					2009	9 Bonds		Series of 2	012	2 Bonds		Series of 2012 Note				
	Pı	rincipal	incipal Interest		I	Principal Interest				Principal		Interest		Principal		Interest	
2014	\$	45,000	\$	3,145	\$	981,800	\$	62,340	\$	5,000	\$	195,600	\$	33,068	\$	36,835	
2015		40,000		1,480		731,500		37,800		55,000		195,500		45,050		35,786	
2016		-		-		314,400		18,780		1,110,000		194,400		46,171		34,665	
2017		-		-		327,300		9,820		1,365,000		172,200		47,320		33,517	
2018		-		-		-		-		1,395,000		144,900		48,497		32,340	
2019 - 2023		-		-		-		-		5,850,000		295,200		261,193		142,987	
2024 - 2028		-		-		-		-		-		-		295,344		108,837	
2029 - 2033		-		-		-		-		-		-		333,958		70,223	
2034 - 2038		-		-		-		-		-		-		377,619		26,562	
2039		-			_	-			_	-		-		20,137		82	
	\$	85,000	\$	4,625	\$	2,355,000	\$	128,740	\$	9,780,000	\$	1,197,800	9	1,508,357	\$	521,834	

	Sewer										Gas				
	Series of 2009 Bonds Series of 2012 Note									Series of 2012 Note					
	Principal			Interest	Principal		Interest		Pi	rincipal		Interest			
2014	\$	548,200	\$	34,815	\$	1,286	\$	1,433	\$	842	\$	938			
2015		408,500		21,105		1,752		1,392		1,147		911			
2016		175,600		10,485		1,796		1,348		1,176		883			
2017		182,700		5,480		1,840		1,304		1,205		854			
2018		-		-		1,886		1,258		1,235		824			
2019 - 2023		-		-		10,159		5,562		6,653		3,641			
2024 - 2028		-		-		11,487		4,233		7,522		2,772			
2029 - 2033		-		-		12,989		2,731		8,506		1,789			
2034 - 2038		-		-		14,689		1,033		9,617		677			
2039		-		<u> </u>		783		3		514		1			
	\$	1,315,000	\$	71,885	\$	58,667	\$	20,297	\$	38,417	\$	13,290			

	w	ater	Sani	Sanitation				
	Pennvest Loan		Series of	Series of 2014 Note				
	Principal	Interest	Principal	Interest				
2014	\$ 2,463,360	\$ 10,235	\$ 0	\$ 31,831	\$ 4,455,728			
2015	-	-	8,981	47,538	1,633,442			
2016	-	-	54,894	46,472	2,011,070			
2017	-	-	56,660	44,707	2,249,907			
2018	-	-	58,482	42,884	1,727,306			
2019 - 2023	-	-	321,866	184,966	7,082,227			
2024 - 2028	-	-	358,356	182,078	970,629			
2029 - 2033	-	-	445,539	114,350	990,085			
2034 - 2038	-	-	195,222	10,066	635,485			
2039					21,520			
	\$ 2,463,360	\$ 10,235	\$ 1,500,000	\$ 704,892	\$ 21,777,399			

# Note 6 Interfund Activity

Due from/to other funds consist of the following as of December 31, 2013:

	D	Due From		Due To
Internal service funds:				_
Self insurance	\$	-	\$	109,233
Worker's compensation		109,233		
	\$	109,233	\$	109,233

The due to/due from amounts were a result of reclassifying negative cash balances in the worker's compensation fund to the self-insurance fund.

Interfund transfers consisted of the following during 2013:

	7	Transfers In	Tr	ansfers Out
Major governmental funds:				_
General fund	\$	2,754,730	\$	543,075
Special revenue grant programs		7,764		870,020
Nonmajor governmental funds:				
Special revenue liquid fuels		-		334,498
Capital reserve		389,017		2,764
Major proprietary funds:				
Electric		-		2,103,980
Gas		110		505,310
Water		242,559		304,600
Sewer		9,959		70,000
Nonmajor proprietary funds:				
Parking, traffic and street lights		1,079,000		-
Internal service funds:				
Stores		-		-
Motor equipment		48,000		69,917
Self insurance		18,625		-
Engineering		-		25,000
Worker's compensation		326,500		-
Administrative services		110		47,210
	\$	4,876,374	\$	4,876,374

Transfers were made to help finance operations of the general or other funds. Transfers were also made during the current year to establish reserves for various future capital improvements. All transfers are considered routine.

#### **Note 7** Pension Plans

# Plan Description

The Borough sponsors three single-employer defined benefit retirement plans which cover Bargaining and Administrative Employees, Police Officers and Paid Firemen. Plan provisions are established by municipal ordinance with the authority for municipal contributions required by Act 205 of the Commonwealth.

All regular full-time and certain part-time employees are eligible to participate in the plans. Benefits vest after twelve years of service for Bargaining and Administrative Employees, Paid Firemen and Police Officers. Bargaining and Administrative Employees are eligible for normal retirement after attaining age sixty-five. Eligibility for normal retirement under the Police Officers' and Paid Firemen's plans is attained at age fifty and completion of twenty-five years of service. Benefits under the Bargaining and Administrative plan are based on 1.5% of average monthly pay times the number of years of service not to exceed thirty-five years. Average monthly pay is based on the three years of highest pay out of the last five years of employment. Benefits under the Police Officers' and Paid Firemen's pensions are based on 50% of average monthly pay during the last thirty-six months and the average monthly pay of the three highest years of compensation, respectively. The Bargaining and Administrative Plan and the Police Officers' Plan also include a disability benefit and survivor benefits for 2013. Effective January 1, 2013, administrative employees contribute 2% of compensation.

The Bargaining and Administrative Employees' plan and the Police Officers' plan require employee contributions of 2% as of January 1, 2013 and January 1, 2012, respectively. The Paid Fireman's plan requires employee contributions of 5% as of January 1, 2011. The Borough is required to contribute the remaining amounts necessary to fund the plans, using the actuarial basis specified by the plan.

At January 1, 2013, the date of the most recent actuarial valuation, the participation in each plan is as follows:

	General		
	<b>Employees</b>	Police	Firemen
Participants:			
Retirees and beneficiaries	96	18	17
Vested former members	12	1	0
Active employees	136	32	23

## Summary of Significant Accounting Policies

The plans' financial statements are prepared using the accrual basis of accounting. Employer contributions to each plan are recognized when due as required by Act 205 of the Commonwealth. Benefits and refunds are recognized when due and payable in accordance with the terms of the appropriate plan.

Investments are reported at fair value. Short term investments are reported at cost, which approximates fair value. Fair value is determined by quoted market price.

# **Note 7** Pension Plans (Continued)

# Summary of Significant Accounting Policies (Continued)

At December 31, 2013, there were no individual investments in excess of 5% of plan net position. In addition, the plans did not have any investment transactions with related parties during the year.

There is no separate, audited GAAP-basis postemployment benefit plan report for the defined benefit plans.

# **Contributions and Funding Policy**

Act 205 of the Commonwealth requires that annual contributions be based upon the calculation of the Minimum Municipal Obligation (MMO). The MMO calculation is based upon the biennial actuarial valuation also required by Act 205. Employees are not required to contribute under Act 205; such contributions are subject to collective bargaining. The Commonwealth allocates foreign fire and casualty premiums to assist in pension funding. Any financial requirement above the Commonwealth allocation must be funded by the Borough.

Administrative costs, including investment services, custodial trustee and actuarial services are charged to the appropriate plan and funded from investment earnings.

# **Annual Pension Cost and Net Pension Obligations**

The Municipality's annual pension cost and related information for each plan follows:

## **Three Year Trend Information**

	Annual					
	Pension	% of APC	Net Pension			
Year Ended	Cost (APC)	Contributed	ed Obligation			
General						
12/31/13	\$ 789,962	100%	\$	0		
12/31/12	650,683	100%		0		
12/31/11	648,162	100%		0		
Police						
12/31/13	\$ 420,753	100%	\$	0		
12/31/12	454,682	100%		0		
12/31/11	474,748	474,748 100%		0		
Firemen						
12/31/13	\$ 244,149	100%	\$	0		
12/31/12	209,739	100%		0		
12/31/11	204,343	100%		0		

# Note 7 Pension Plans (Continued)

# **Actuarial Methods and Assumptions**

	General Employees	Police	Firemen	
Actuarial valuation date	01/01/13	01/01/13	01/01/13	
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal	
Amortization method	Level Dollar Closed	Level Dollar Closed	Level Dollar Closed	
Remaining amortization period	16 years	13 years	14 years	
Asset valuation method	Artificial Investment Return of 7%	Artificial Investment Return of 7%	Artificial Investment Return of 7%	
Actuarial assumptions:				
Investment rate of return	8%	8%	8%	
Projected salary increases	5%	5%	5%	
Cost-of-living adjustments	N/A	4%	4%	
Inflation rate	4%	4%	4%	

# Funded Status and Funding Progress

The following is funded status information for each plan as of January 1, 2013, the most recent actuarial valuation date:

	Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	(Overfunded) Unfunded AAL ("UAAL")	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
General	01/01/13	\$ 18,369,432	\$ 22,248,614	\$ 3,879,182	82.56%	\$ 7,504,401	51.69%
Police	01/01/13	10,328,269	12,181,761	1,853,492	84.78%	1,936,497	95.71%
Firemen	01/01/13	4,542,705	5,905,610	1,362,905	76.92%	1,414,222	96.37%

The schedules of funding progress presented as required supplementary information (RSI) following the notes to the financial statements present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AAL's for benefits.

# Note 7 Pension Plans (Continued)

# Financial Statements

The following are financial statements as of December 31, 2013 for the individual pension plans maintained by the Borough:

		Firemen's nsion Fund	Po	lice Pension Fund	Ad I	rgaining and ministrative Employees ension Fund		otal Pension 'rust Funds	
ASSETS									
Cash and cash equivalents Mutual funds - U.S. Government and Agency Securities Mutual funds - Corporate bonds Mutual funds - Stocks Mutual funds - Real estate securities	\$	330,862 786,300 564,072 2,992,753 119,788	\$	541,933 1,808,730 1,288,512 7,037,759 303,710	\$	827,582 3,192,308 2,143,002 11,877,675 518,071	\$	1,700,377 5,787,338 3,995,586 21,908,187 941,569	
Total assets	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$	34,333,057	
NET POSITION									
Held in trust for benefits and other purposes	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$	34,333,057	
	Firemen's Pension Fund		Po	Police Pension Fund		Bargaining and Administrative Employees Pension Fund		Total Pension Trust Funds	
ADDITIONS									
Contributions									
Employer	\$	244,149	\$	420,753	\$	789,962	\$	1,454,864	
Plan member		72,783		42,336		76,848		191,967	
Total contributions		316,932	_	463,089		866,810		1,646,831	
Investment income: Net appreciation (depreciation) in fair value of									
investments and gains (loss) on sale of investments		660,483		1,580,658		2,653,002		4,894,143	
Interest, dividends and other		77,751		181,920		308,567		568,238	
Total net investment earnings		738,234	_	1,762,578		2,961,569		5,462,381	
Total additions		1,055,166	_	2,225,667		3,828,379		7,109,212	
DEDUCTIONS									
Benefits		269,836		510,758		1,422,145		2,202,739	
Administrative expenses		1,285		2,102		5,835		9,222	
Total deductions		271,121		512,860		1,427,980		2,211,961	
Change in net position		784,045		1,712,807		2,400,399		4,897,251	
Net position - beginning		4,009,730		9,267,837		16,158,239		29,435,806	
Net position - ending	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$	34,333,057	

Notes to Financial Statements December 31, 2013

### Note 8 Postemployment Healthcare Plan

### **Plan Description**

The Borough has a healthcare plan for retired employees, which is a single employer defined benefit healthcare plan administered by the Borough. The plan provides medical, prescription drug, and vision coverage for both the retiree and spouse. Retirees opting to participate are asked to pay a premium that is less than the Borough's actual cost to provide health care coverage to retirees. The premium amount retirees pay is a blended rate for covering both active and retired Plan members and amounts to 102% of the Borough's current blended premium rate. The fact that the blended rate that the retirees pay is less than the actual cost of covering retired members and their beneficiaries results in what is known as an "implicit rate subsidy" by the Borough, which gives rise to the other postemployment benefit (OPEB).

Because the Plan consists solely of the Borough's decision to provide OPEB through the payment of the implied subsidy by extending medical benefits to retirees at the above mentioned blended rate, no stand-alone financial report is available. The Plan is not included in the financial report of another entity. The coverage shall discontinue if the retiree obtains employment where medical coverage is provided, the retiree's spouse insurance coverage covers the retiree, or the retiree qualifies for Medicare coverage.

### **Funding Policy**

The Borough funds Plan liabilities on a "pay-as-you-go" basis, and has not established an OPEB trust fund to accumulate assets to fund Plan obligations. The Borough has no statutory or contractual obligation to fund the Plan and only does so at the Borough's discretion. The Borough funds the implicit rate subsidy through the payment of health insurance premiums. For fiscal year 2013, the Borough contributed an estimated \$59,041 in the form of additional premiums for active employees based on implicit rates for retired employees to the plan. Plan members receiving benefits also contributed \$62,591, or approximately 102% of the total premiums.

### Annual OPEB Cost and Net OPEB Obligation

The Borough's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the Borough's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Borough's net OPEB obligation to the plan:

Annual required contribution (ARC)	\$	419,131
Estimated interest on Net OPEB obligation		47,793
Estimated adjustment to ARC		(65,203)
Annual OPEB Cost		401,721
Estimated employer contributions made	_	(59,041)
Increase in net OPEB obligation		342,680
Net OPEB obligation – beginning of the year	_1	<u>1,062,083</u>
Net OPEB obligation – end of the year	<b>\$</b> 1	<u>1,404,763</u>

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### Note 8 Postemployment Healthcare Plan (Continued)

### Annual OPEB Cost and Net OPEB Obligation (Continued)

The Borough's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2013 and the preceding two years are as follows:

Fiscal Year	Annual	Percentage of Annual	<b>Net OPEB</b>
Ended	<b>OPEB Cost</b>	<b>OPEB Cost Contributed</b>	Obligation
12/31/13	\$ 401,721	15%	\$ 1,404,763
12/31/12	407,693	11%	1,062,083
12/31/11	219,156	15%	697,806

### **Funded Status and Funding Progress**

As of January 1, 2012, the most recent actuarial valuation date, the plan had the following funding status and progress:

	Actuai	rial	Actu	arial Accrued					UAAL as a
Valuation	Valu	e	Lia	bility (AAL) -	Un	funded AAL	Funded	Covered	Percentage of
Date	of Ass	ets		Entry Age		(UAAL)	Ratio	Payroll	Covered Payroll
01/01/12	\$	-	\$	1,538,475	\$	1,538,475	0.00%	\$ 10,572,905	14.55%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information in the future, about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2012 actuarial valuation, the entry age normal cost method was used. The actuarial assumption included a 4.5 percent investment rate of return (net of administrative expenses), a 4.0 percent inflation rate, annual salary increases of 5% and an annual healthcare cost trend rate of 7.5 percent in 2012, decreasing by .5 percent to an ultimate rate of 5.5% in 2016 with rates gradually decreasing from 5.3% in 2017 to 4.2% in 2089 and later. The actuarial value of assets is equal to the market value of the assets. The UAAL is being amortized based on a level dollar 30 year open period.

Notes to Financial Statements December 31, 2013

#### Note 9 Risk Management

The Borough is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Borough has established a Self-Insurance Fund and a Workmen's Compensation Fund (internal service funds), respectively, to account for and finance its uninsured risks of loss. The Self-Insurance Fund services all general liability, medical, directors' and officers' liability, and unemployment compensation claims for risk of loss. The Workmen's Compensation Fund provides coverage up to a maximum of \$ 500,000 for each worker's compensation claim. The Borough has purchased workmen's compensation insurance for claims in excess of coverage provided by the Fund, and also has purchased vehicle insurance and employee bonding coverage. Settlements have not exceeded insurance coverage for each of the past three years.

The general fund, all enterprise funds, and all internal service funds (except the Insurance Funds) participate in the program and make payments to the Self-Insurance and Workmen's Compensation Funds (Insurance Funds) based on estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses.

Insurance Fund liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities are computed under actuarial formulas and include an amount for claims that have been incurred but not reported.

Changes in the general and workers' compensation claims liability amounts for the prior two years were:

		Current Year Claims and		
	Liability	Changes in	Claim	Liability
	Beginning	<b>Estimates</b>	<b>Payments</b>	Ending
2013				
Self-insurance fund	\$ 121,864	\$ 159,650	\$ (132,397)	\$ 149,117
Workers' compensation fund	958,614	343,550	(348,565)	953,599
2012				
Self-insurance fund	\$ 108,703	\$ 22,187	\$ (9,026)	\$ 121,864
Workers' compensation fund	917,033	363,269	(321,688)	958,614

The Borough is part of the Pennsylvania Municipal Health Insurance Cooperative (PMHIC). This trust consists of a group of municipalities that have pooled their interests together in order to establish a self-funded medical insurance plan in order to better control insurance rates. The Borough pays a premium to PMHIC that consists of a portion for actual claim expenses, administrative costs, reinsurance costs and a reserve account. At year end, the actual claims of the Borough are reviewed and the reserve account is used to fund any excess claims for the Borough over premiums paid during the year. If any funds remain in the reserve account, 15% of the total reserve balance could possibly be used to fund claim overages for the trust. A reinsurance policy is used to pay any additional excess claims. Therefore, the expense recognized by the Borough is limited to the premiums paid during the year. Any potential refund of the reserve account is calculated and received by the Borough several months after year end. Total payments by the Borough to PMHIC during the year were \$ 3,267,050. During 2013, the Borough received \$ 275,289 from PMHIC as a refund for prior premiums paid.

## Notes to Financial Statements December 31, 2013

#### **Note 10 Commitments**

The Borough has the following projects open at December 31, 2013:

			To	tal estimated co	osts			_	
Project Description	Electric	Gas	Water	Sewer	Parking, Traffic, and Street Light	Sanitation	General	Costs paid as of 12/31/13	Costs to complete
Upgrade control system at Orchard Park	\$ 555,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 165,930	\$ 389,070
Extension of feeders #242 and #251	300,000		-	· -		· -	-	276,028	23,972
Installation of #261 underground getaway on Orchard Drive	250,000	-	-	-	-	-	-	192,260	57,740
Feeder #112 conversion and extension of feeder #964	200,000	-	-	-	-	-	-	193,067	6,933
Convert feeder #163 from 4KV to 12 KV	175,000	-	-	-	-	-	-	155,724	19,276
CNG Station Design and Contruction	-	2,500,000	-	-	-	-	-	328,343	2,171,657
Upgrade gas mains	-	1,459,000	-	-	-	-	-	984,150	474,850
Upgrade the water treatment plants filtering system	-	-	1,150,000	-	-	-	-	49,988	1,100,012
Wastewater treatment plant upgrade (*)	-	-	-	41,244,760	-	-	-	5,440,609	35,804,151
Upgrade East Conococheague interceptor	-	-	-	1,200,000	-	-	-	41,606	1,158,394
Upgrade Chambers 5 lift station	-	-	-	1,000,000	-	-	-	350	999,650
Nutrient Credit plan	-	-	-	600,000	-	-	-	300,678	299,322
Upgrade wastewater treatment plant approach interceptor	-	-	-	500,000	-	-	-	56,951	443,049
Install gas line at wastewater treatment plant	-	-	-	115,000	-	-	-	95,044	19,956
Norland and Walker Road intersection project	-	-	-	-	1,019,061	-	-	9,221	1,009,840
Historic windows and doors at Borough Hall	-	-	-	-	-	-	500,000	226,690	273,310
Mike Waters Memorial Park phase II	-	-	-	-	-	-	150,000	35,813	114,187
Recreation for Chambersburg Family Townhomes	-	-	-	-	-	-	123,000	99,633	23,367
Various	20,000		107,500			27,907	248,367	118,773	285,001
Totals	\$ 1,500,000	\$ 3,959,000	\$ 1,257,500	\$ 44,659,760	\$ 1,019,061	\$ 27,907	\$ 1,021,367	\$ 8,770,858	\$ 44,673,737

(\*) The Borough has a signed agreement with the local Townships related to the wastewater treatment plant upgrades. The majority of the project is for the additional capacity of the Townships and therefore will be paid for by the Townships. Of this total cost, approximately 85% will be reimbursed by the Townships.

## **Note 11 Conduit Debt Obligations**

From time to time, the Municipal Authority of the Borough of Chambersburg has issued Revenue Notes to provide financial assistance to local not-for-profit organizations. Banks agree to loan the funds (via purchasing the Revenue Notes) to the entities, and the Municipal Authority assigns all rights, title, and interest in, and all sums payable by the entities to the banks. The notes are fully secured by the properties financed and are payable solely from resources of the entities that ultimately receive the financing. The Municipal Authority is not obligated in any manner for repayment of the debt. Consequently, this debt and the corresponding mortgages receivable are not reflected in these financial statements.

As of December 31, 2013 outstanding note balances under conduit debt arrangements were as follows:

Wilson College	\$ 26,680,000
Lutheran Homes	2,346,577
Children's Aid Society	1,287,708
Franklin County Library	370,000

Notes to Financial Statements December 31, 2013

## **Note 12 Contingencies**

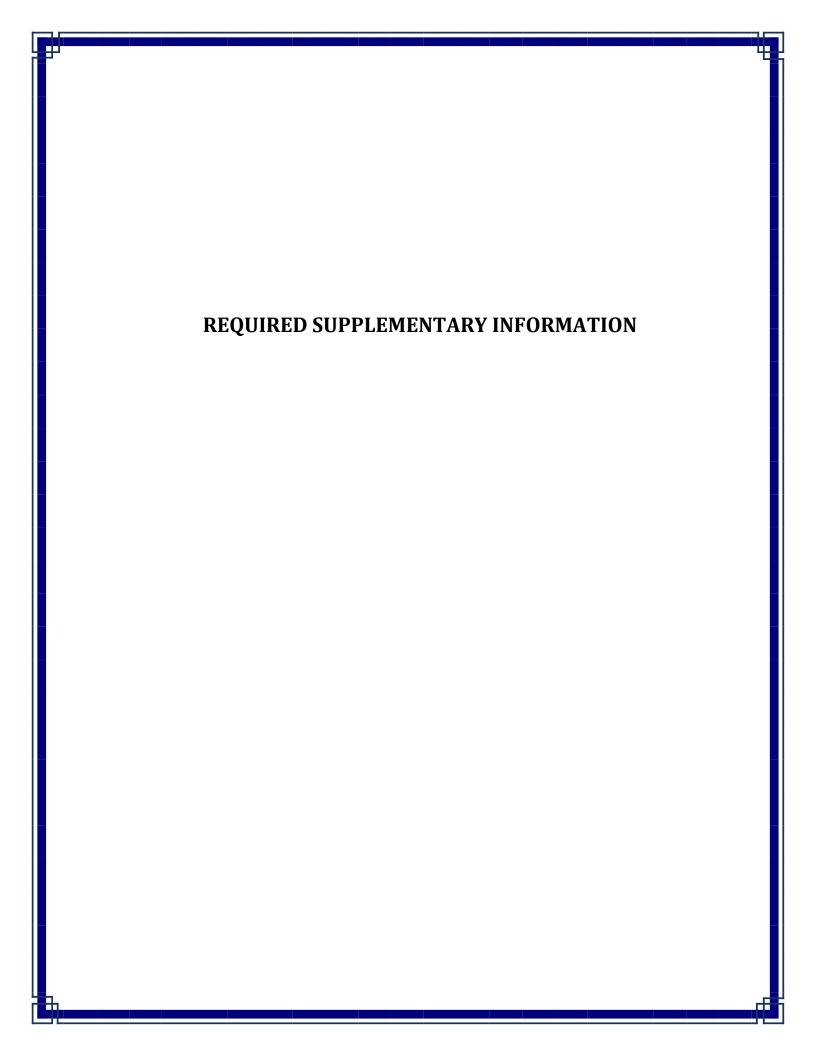
The Borough is subject to real estate tax assessment appeals on an ongoing basis. If tax appeals are successful, the result is a loss of tax revenue to the Borough. It is anticipated that any material loss of tax revenue on individual tax appeals will be offset with additional revenues from other properties or other sources of revenue and would not create a financial hardship to the Borough.

The Borough is involved with various lawsuits in the normal course of operations. In most cases, management cannot predict the outcome of the lawsuits or estimate the amount of any loss that may result. Management believes that losses resulting from these matters, if any, would be substantially covered under the Borough's professional liability insurance policy and would not have a material effect on the financial position of the Borough.

#### Note 13 Restatement

A restatement was necessary in the current year to correct a transfer in the previous year that was incorrectly made to the Capital Reserve Fund and should have been made to the Special Revenue Liquid Fuels Fund.

	-	al Revenue uid Fuels Fund	Capital Reserve Fund
Fund balance, as originally stated - December 31, 2012 Restatement	\$	516,410 258,630	\$ 2,854,869 (258,630)
Fund balance, as restated - December 31, 2012	\$	775,040	\$ 2,596,239
Change in fund balance, as originally stated Restatement	\$	284,680 258,630	\$ (240,547) (258,630)
Change in fund balance, as restated	\$	543,310	\$ (499,177)



## **BOROUGH OF CHAMBERSBURG Pension Trust Funds**

## Unaudited Required Schedule of Funding Progress

				Actuarial	•	verfunded)				UAAL as a
		uarial Value		Accrued	Un	funded AAL				Percentage of
	Valuation Date	of Assets	Lia	bility (AAL)		("UAAL")	Funded Ratio	Cov	ered Payroll	Covered Payroll
General:										
	01/01/05	\$ 14,503,660	\$	13,918,831	\$	(584,829)	104.20%	\$	5,708,522	(10.20%)
	01/01/07	16,163,230		15,456,281		(706,949)	104.60%		6,172,381	(11.50%)
	01/01/09	15,984,144		17,342,609		1,358,465	92.17%		6,873,071	19.77%
	01/01/11	17,085,584		20,391,819		3,306,235	83.79%		7,587,865	43.57%
	01/01/13	18,369,432		22,248,614		3,879,182	82.56%		7,504,401	51.69%
Police:										
	01/01/05	\$ 6,240,158	\$	7,671,322	\$	1,431,164	81.30%	\$	1,431,559	100.00%
	01/01/07	7,351,019		8,637,360		1,286,341	85.10%		1,558,754	82.50%
	01/01/09	7,840,209		9,833,514		1,993,305	79.73%		1,824,708	109.24%
	01/01/11	9,081,804		10,583,842		1,502,038	85.81%		1,918,058	78.31%
	01/01/13	10,328,269		12,181,761		1,853,492	84.78%		1,936,497	95.71%
Firemen:										
	01/01/05	\$ 3,209,245	\$	3,382,444	\$	173,199	94.90%	\$	925,075	18.70%
	01/01/07	3,546,426		3,672,003		125,577	96.60%		867,312	14.50%
	01/01/09	3,584,099		4,619,052		1,034,953	77.59%		1,231,786	84.02%
	01/01/11	3,946,197		5,221,325		1,275,128	75.58%		1,330,676	95.83%
	01/01/13	4,542,705		5,905,610		1,362,905	76.92%		1,414,222	96.37%

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## **Pension Trust Funds**

**Unaudited Required Schedule of Employer Contributions** 

General					Police						Firemen					
		Annual					Annual					Annual				
		Required		Contributions	Percentage		Required		ontributions	Percentage		Required		ontributions	Percentage	
Calendar Year	Co	ntribution	F	rom Employer	Contributed	Co	ntribution	Fr	om Employer	Contributed	Co	ontribution	Fro	om Employer	Contributed	
2008	\$	418,654	\$	418,654	100.0%	\$	453,071	\$	453,071	100.0%	\$	112,021	\$	112,021	100.0%	
2009		454,028		454,028	100.0%		466,941		466,941	100.0%		124,682		124,682	100.0%	
2010		472,936		472,936	100.0%		490,641		490,641	100.0%		116,340		116,340	100.0%	
2011		648,162		759,192	100%+		474,748		474,748	100.0%		204,343		204,343	100.0%	
2012		650,683		650,683	100.0%		454,682		454,682	100.0%		209,739		209,739	100.0%	
2013		789,962		789,962	100.0%		420,753		420,753	100.0%		244,149		244,149	100.0%	

# OPEB (Other Postemployment Benefit Plan) Unaudited Required Schedule of Funding Progress

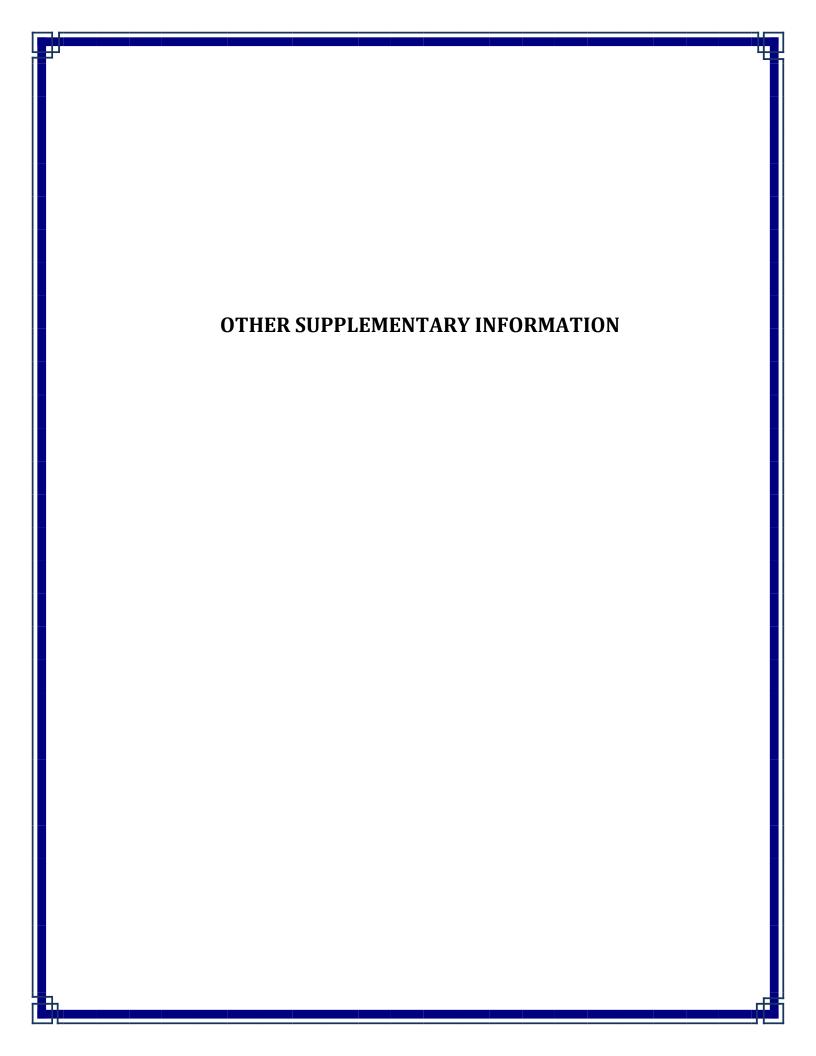
Valuation Date	Va	iarial alue assets	Lial	arial Accrued bility (AAL) - Entry Age	Un	funded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
01/01/08 01/01/10	\$	-	\$	812,880 674,215	\$	812,880 674.215	0.00% 0.00%	\$ 9,425,804 10,934,753	8.62% 6.17%
01/01/10		-		1,538,475		1,538,475	0.00%	10,572,905	14.55%

Unaudited Required Supplementary Information Budgetary Comparison Schedule - General Fund Year Ended December 31, 2013

	Or	iginal/Final Budget	-	Actual Budgetary/ GAAP Basis)	F	ariance with Tinal Budget Positive (Negative)
REVENUES						
Taxes	\$	6,181,500	\$	6,771,173	\$	589,673
Licenses and permits	·	334,500	•	381,972	·	47,472
Fines and forfeits		134,000		169,126		35,126
Investment earnings		4,000		2,563		(1,437)
Intergovernmental		906,200		796,741		(109,459)
Departmental charges for services		1,623,000		1,844,936		221,936
Miscellaneous		162,500		205,113		42,613
Total revenues		9,345,700		10,171,624		825,924
EXPENDITURES						
General government		1,339,432		1,093,938		245,494
Police department		4,079,712		3,924,147		155,565
Emergency services		2,170,600		3,336,951		(1,166,351)
Planning and zoning		380,570		474,599		(94,029)
Highways		1,335,221		1,145,134		190,087
Culture and recreation		1,364,200		1,112,091		252,109
Miscellaneous expense						-
Total expenditures		10,669,735		11,086,860	_	(417,125)
Excess (deficiency) of revenues over						
expenditures		(1,324,035)		(915,236)		408,799
OTHER FINANCING SOURCES (USES)						
Transfers in		2,723,745		2,754,730		30,985
Transfers out		(520,425)		(543,075)		(22,650)
Total other financing sources and uses		2,203,320		2,211,655		8,335
Net change in fund balance	\$	879,285		1,296,419	\$	417,134
Fund balance - beginning				1,450,260		
Fund balance - ending			\$	2,746,679		

Unaudited Required Supplementary Information Budgetary Comparison Schedule - Special Revenue Fund - Grant Programs Year Ended December 31, 2013

	Ori	iginal/Final Budget	Actual (Budgetary/ GAAP Basis)	Variance with Final Budget Positive (Negative)		
REVENUES						
Investment earnings	\$	50	\$ 28	\$ (22)		
Intergovernmental		2,296,555 30,100	1,491,038 41,901	(805,517) 11,801		
Miscellaneous						
Total revenues		2,326,705	1,532,967	(793,738)		
EXPENDITURES (by department)						
General government		-	71,557	71,557		
Public Safety						
Police department		6,000	21,002	15,002		
Fire department		-	46,834	46,834		
Public works						
Highways		-	3,791	3,791		
Culture and recreation		352,939	4,549	(348,390)		
Community development		1,259,440	650,881	(608,559)		
Total expenditures		1,618,379	798,614	(819,765)		
Excess (deficiency) of revenues over						
expenditures		708,326	734,353	26,027		
OTHER FINANCING SOURCES (USES)						
Transfers in		9,000	7,764	(1,236)		
Transfers out		(766,165)	(870,020)	(103,855)		
Total other financing sources and uses		(757,165)	(862,256)	(105,091)		
Net change in fund balance	\$	(48,839)	(127,903)	\$ (79,064)		
Fund balance - beginning			481,053			
Fund balance - ending			\$ 353,150			



Other Governmental Funds Year Ended December 31, 2013

**Liquid Fuels Fund** – This fund (special revenue fund) is used to account for the Borough's share of Liquid Fuels funds disbursed by the Commonwealth of Pennsylvania. The funds are legally restricted to the construction and maintenance of Borough streets and bridges.

**Capital Reserve Fund** – This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

## Combining Balance Sheet - Other Governmental Funds December 31, 2013

	-	Special Revenue Liquid Fuels Capital Reserv Fund Fund			Total - Other Governmental Funds		
ASSETS							
Cash and equity in pooled cash and investments	\$	847,895	\$	2,322,293	\$	3,170,188	
Other receivables		-		465,712		465,712	
Total assets	\$	847,895	\$	2,788,005	\$	3,635,900	
LIABILITIES AND FUND BALANCES Liabilities							
Accounts payable	\$	-	\$	13,923	\$	13,923	
Accrued wages, benefits and withholdings				82		82	
Total liabilities				14,005		14,005	
Fund balances							
Nonspendable for long term receivables		-		174,777		174,777	
Restricted		847,895		2,599,223		3,447,118	
Total fund balances		847,895		2,774,000		3,621,895	
Total liabilities and fund balances	\$	847,895	\$	2,788,005	\$	3,635,900	

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Other Governmental Funds

Year Ended December 31, 2013

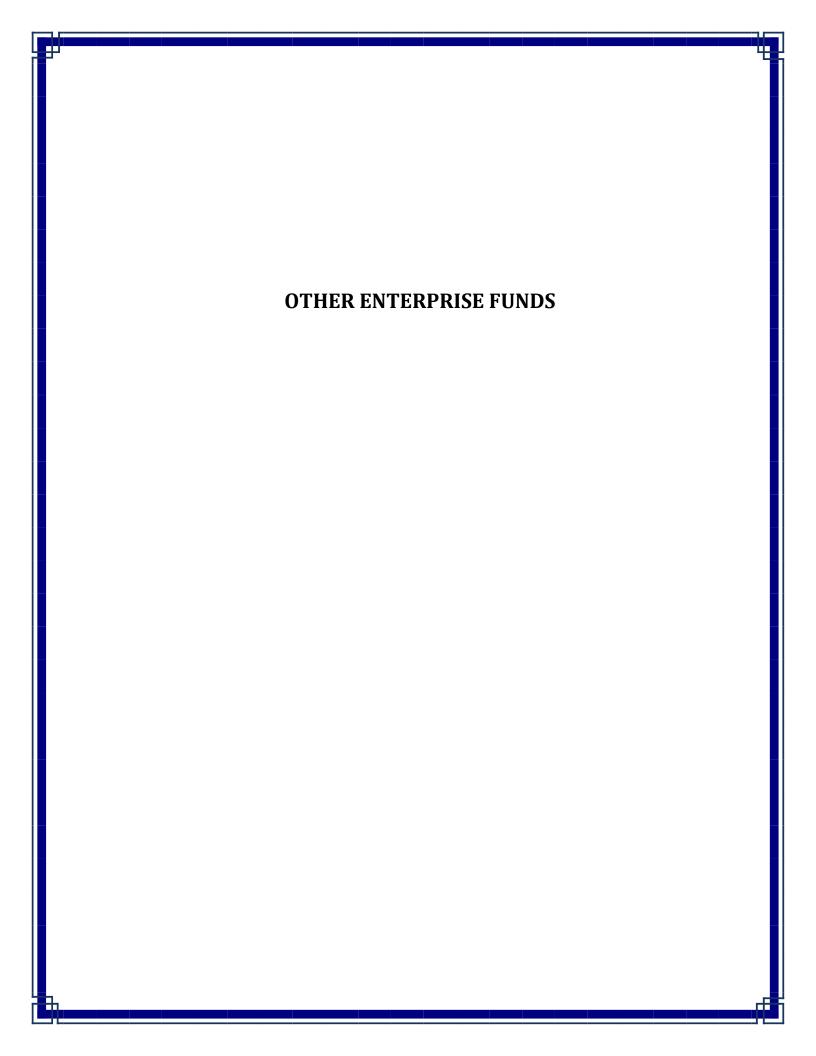
	-	cial Revenue quid Fuels Fund	ital Reserve Fund	otal - Other vernmental Funds
REVENUES				
Investment earnings	\$	302	\$ 4,470	\$ 4,772
Intergovernmental		407,051	980,000	1,387,051
Contributions and donations Miscellaneous		-	349,025 10,218	349,025 10,218
Total revenues		407,353	1,343,713	1,751,066
EXPENDITURES				
General government		-	122,320	122,320
Public Safety				
Police department		-	34,986	34,986
Emergency services		-	13,125	13,125
Public works				
Highways		-	1,247,500	1,247,500
Culture and recreation		-	103,849	103,849
Community development			 30,425	 30,425
Total expenditures		-	 1,552,205	 1,552,205
Excess (deficiency) of revenues over expenditures		407,353	 (208,492)	 198,861
OTHER FINANCING SOURCES (USES)				
Transfers in		-	389,017	389,017
Transfers out		(334,498)	 (2,764)	 (337,262)
Total other financing sources and uses		(334,498)	 386,253	 51,755
Net change in fund balances		72,855	177,761	250,616
Fund balances - beginning, as restated		775,040	2,596,239	3,371,279
Fund balances - ending	\$	847,895	\$ 2,774,000	\$ 3,621,895

## Budgetary Comparison Schedule - Special Revenue Fund - Liquid Fuels Year Ended December 31,2013

	Original/Final Budget	Actual (Budgetary/ GAAP Basis)	Variance with Final Budget Positive (Negative)
REVENUES			
Investment earnings Intergovernmental	\$ - 395,300	\$ 302 407,051	\$ 302 11,751
Total revenues	395,300	407,353	12,053
EXPENDITURES			
Excess (deficiency) of revenues over expenditures	395,300	407,353	12,053
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Total other financing sources and uses	(400,000) (400,000)	- (334,498) (334,498)	- 65,502 65,502
Net change in fund balance	\$ (4,700)	72,855	\$ 77,555
Fund balance - beginning, as restated Fund balance - ending		775,040 \$ 847,895	

## Budgetary Comparison Schedule - Capital Reserve Fund Year Ended December 31, 2013

	•	ginal/Final Budget	GAAP Basis)		Fi	nriance with inal Budget Positive (Negative)
REVENUES						
Investment earnings	\$	12,000	\$	4,470	\$	(7,530)
Intergovernmental		, -		980,000		980,000
Contributions and donations		-		349,025		349,025
Miscellaneous		17,000		10,218		(6,782)
Total revenues		29,000		1,343,713		1,314,713
EXPENDITURES						
General government		52,000		122,320		(70,320)
Police department		22,000		34,986		(12,986)
Emergency services		55,000		13,125		41,875
Highways		70,000		1,247,500		(1,177,500)
Culture and recreation		78,000		103,849		(25,849)
Miscellaneous expense		123,000		30,425		92,575
Total expenditures		400,000		1,552,205		(1,152,205)
Excess (deficiency) of revenues over expenditures		(371,000)		(208,492)		162,508
OTHER FINANCING SOURCES (USES)						
Transfers in		367,000		389,017		22,017
Transfers out		(4,000)		(2,764)		1,236
Total other financing sources and uses		363,000		386,253		23,253
Net change in fund balance	\$	(8,000)		177,761	\$	185,761
Fund balance - beginning, as restated				2,596,239		
Fund balance - ending			\$	2,774,000		



Other Enterprise Funds Year Ended December 31, 2013

**Sanitation Fund** – This fund is used to account for the Borough's trash and garbage removal for its residents and commercial establishments throughout the Borough.

**Parking, Traffic and Street Lights Fund** – This fund is used to account for financial resources to be used for the regulation and control of vehicle parking, traffic, and street lights throughout the Borough.

## Combining Statement of Net Position - Other Enterprise Funds December $\bf 31, 2013$

	Sanita	tion Fund	a	king, Traffic and Street ights Fund	otal Other Interprise Funds
ASSETS				8	
Current assets					
Cash and equity in pooled cash and investments	\$	1,006,740	\$	1,418,288	\$ 2,425,028
Accounts receivable, net		149,367		26,793	176,160
Other receivables		168		237	405
Prepaid expenses		16,351			 16,351
Total current assets		1,172,626		1,445,318	 2,617,944
Noncurrent assets					
Capital assets not being depreciated:					
Land		-		111,153	111,153
Construction in progress		27,907		190	28,097
Capital assets being depreciated:					
Buildings and system		75,529		-	75,529
Improvements other than buildings		11,356		441,572	452,928
Machinery and equipment		485,550		3,036,911	3,522,461
Less accumulated depreciation		(501,552)		(1,537,397)	 (2,038,949)
Total capital assets		98,790		2,052,429	 2,151,219
Total noncurrent assets	-	98,790		2,052,429	 2,151,219
Total assets	\$	1,271,416	\$	3,497,747	\$ 4,769,163
LIABILITIES					_
Current liabilities					
Accounts payable	\$	33,268	\$	33,645	\$ 66,913
Accrued wages payable		17,380		1,972	19,352
Compensated absences - current		27,897		11,256	 39,153
Total current liabilities		78,545		46,873	125,418
Noncurrent liabilities					
Compensated absences		21,620		18,455	40,075
Net OPEB obligation		17,997		3,185	21,182
Total non-current liabilities		39,617		21,640	 61,257
Total liabilities		118,162		68,513	 186,675
NET POSITION					
Net investment in capital assets		98,790		2,052,429	2,151,219
Unrestricted		1,054,464		1,376,805	2,431,269
Total net position		1,153,254		3,429,234	 4,582,488
Total liabilities and net position	\$	1,271,416	\$	3,497,747	\$ 4,769,163

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position - Other Enterprise Funds

Year Ended December 31, 2013

	San	itation Fund	king, Traffic Street Lights Fund		otal Other erprise Funds
REVENUES	Dun	Tution I unu	1 4114	Liit	or prise runus
Charges for services	\$	2,381,839	\$ 97,771	\$	2,479,610
Miscellaneous		77,567	41,458		119,025
Total operating revenues		2,459,406	 139,229		2,598,635
OPERATING EXPENSES					
Operation and maintenance		-	587,615		587,615
Collection and disposal		2,115,351	-		2,115,351
Customer accounting and administrative		249,662	24,661		274,323
Depreciation		13,159	 110,198		123,357
Total operating expenses		2,378,172	 722,474		3,100,646
Operating income (loss)		81,234	 (583,245)		(502,011)
NONOPERATING REVENUES (EXPENSES)					
Interest and investment revenue		1,636	1,262		2,898
Gain (loss) on sale of assets		7,573	10		7,583
Intergovernmental revenues		24,569	 3,534		28,103
Total nonoperating revenue (expenses)		33,778	 4,806		38,584
Income (loss) before transfers		115,012	 (578,439)		(463,427)
Transfers in		<u>-</u>	 1,079,000		1,079,000
Change in net position		115,012	 500,561		615,573
Total net position - beginning		1,038,242	 2,928,673		3,966,915
Total net position - ending	\$	1,153,254	\$ 3,429,234	\$	4,582,488

## Combining Statement of Cash Flows - Other Enterprise Funds Year Ended December 31, 2013

	Sar	nitation Fund	â	rking, Traffic and Street ights Fund		otal Other Enterprise Funds
Cash flows from operating activities:				g ···		
Receipts from customers	\$	2,472,113	\$	161,849	\$	2,633,962
Payments to suppliers		(1,378,508)		(451,366)		(1,829,874)
Payments to and on behalf of employees		(971,524)		(172,844)		(1,144,368)
Net cash provided (used) by operating activities		122,081		(462,361)		(340,280)
Cash flows from capital and related financing activities:						
Purchase of capital assets		(72,197)		(51,980)		(124,177)
Proceeds from sale of assets		7,573		<del>-</del>		7,573
Net cash provided (used) by capital and related						
financing activities		(64,624)	_	(51,980)	_	(116,604)
Cash flows from non-capital financing activities:						
Transfers from other funds		-		1,079,000		1,079,000
Grants received		24,569		3,534		28,103
Net cash provided (used) by non-capital						
financing activities		24,569		1,082,534		1,107,103
Cash flows from investing activities:		2.062		4.550		2.625
Interest and dividends received		2,062		1,573		3,635
Net cash provided (used) by investing activities		2,062		1,573		3,635
Net increase (decrease) in cash and cash equivalents		84,088		569,766		653,854
Cash and cash equivalents - beginning of the year	_	922,652		848,522		1,771,174
Cash and cash equivalents - end of the year	\$	1,006,740	\$	1,418,288	\$	2,425,028
Reconciliation of income (loss) from operations to net cash provided (used) by operating activities						
Operating income (loss)	\$	81,234	\$	(583,245)	\$	(502,011)
Adjustments to reconcile operating income to net cash	•	0-,-0-	•	(000,200)		(==,==)
provided (used) by operating activities:						
Depreciation and amortization expense		13,159		110,198		123,357
(Increase) decrease in:		,,		2,_20		-,
Accounts receivable		12,707		22,620		35,327
Prepaid expenses		(3,053)		-		(3,053)
Increase (decrease) in:		(2,200)				(2,230)
Accounts payable		18,034	_	(11,934)	_	6,100
Net cash provided (used) by operating activities	\$	122,081	\$	(462,361)	\$	(340,280)

## Internal Service Funds Year Ended December 31, 2013

**Stores Fund** – The Stores Department is responsible for the purchase, storage, and disbursal of inventory which is used to support the construction and maintenance functions of the Borough utilities.

**Administrative Services Fund** – Administrative Services is synonymous with the Finance Department which is responsible for the complete financial, and utility meter reading, as well as the operation and maintenance of Borough Hall.

**Motor Equipment Fund** – This fund supports the activities of the Motor Equipment Department which manages a rolling stock of more than 120 vehicles.

**Self-Insurance Fund** – This fund is used for the purpose of funding risk which the Borough does not transfer to commercial insurance carriers or insurance pools.

**Engineering Fund** –This fund supports the activities of the Engineering Department which is responsible for furnishing engineering, surveying, drafting, and utility location information to other departments. The department also designs and inspects public works projects.

**Worker's Compensation** – This fund underwrites the risks to the Borough resulting from job-related injury or illness to its employees.

## Combining Statement of Net Position - Internal Service Funds December $\bf 31, 2013$

	Stores Fund		E	Motor Equipment Fund		f Insurance Fund
ASSETS						
Current assets						
Cash and equity in pooled cash and investments	\$	301,113	\$	6,148,271	\$	5,654,675
Accounts receivable, net		-		1,385		-
Other receivables		50		1,026		962
Due from other funds		-		-		109,233
Receivables from other governments		-		133,340		-
Inventories		1,275,289		95,801		-
Prepaid expenses		1,236		5,910		
Total current assets		1,577,688		6,385,733		5,764,870
Noncurrent assets						
Capital Assets						
Land		-		13,984		_
Buildings and system		5,823		178,084		_
Machinery and equipment		5,287		7,934,420		_
Less accumulated depreciation		(8,709)		(5,147,540)		-
Total capital assets		2,401		2,978,948		-
Total assets	\$	1,580,089	\$	9,364,681	\$	5,764,870
LIABILITIES						
Current liabilities						
Accounts payable	\$	2,334	\$	12,169	\$	1,883
Salaries payable		1,841		4,387		-
Due to other funds		-		-		-
Compensated absences - current		5,535		14,380		-
Liability for self insured losses - current						62,221
Total current liabilities		9,710	_	30,936		64,104
Noncurrent liabilities						
Compensated absences		4,005		15,506		-
Liability for self insured losses		-		-		86,896
Net OPEB obligation		3,578		6,914		-
Total noncurrent liabilities	_	7,583		22,420		86,896
Total liabilities		17,293	-	53,356		151,000
NET POSITION						
Net investment in capital assets		2,401		2,978,948		-
Unrestricted		1,560,395		6,332,377		5,613,870
Total net position		1,562,796		9,311,325		5,613,870
Total liabilities and net position	\$	1,580,089	\$	9,364,681	\$	5,764,870

Enş	gineering Fund	Compe	ker's nsation nd	inistrative rices Fund		tal Internal rvice Funds
\$	177,028	\$	-	\$ -	\$	12,281,087
	-		-	-		1,385
	30		-	-		2,068
	-		-	-		109,233
	-		-	-		133,340
	-		-	-		1,371,090
	-		<u>-</u>	 		7,146
	177,058			 		13,905,349
	-		-	-		13,984
	-		-	-		183,907
	43,639		-	-		7,983,346
	(41,764)		-	 	_	(5,198,013)
	1,875			 -		2,983,224
\$	178,933	\$	-	\$ -	\$	16,888,573
\$	1,410	\$	6,909	\$ 65,753	\$	90,458
	3,714		243	43,798		53,983
	-		109,233	-		109,233
	19,165		-	144,163		183,243
			397,903	<u>-</u>		460,124
-	24,289		514,288	 253,714		897,041
	13,777		_	134,063		167,351
	13,777		555,696	134,003		642,592
	4,486		-	46,960		61,938
	18,263	-	555,696	 181,023	_	871,881
	42,552	1,	069,984	 434,737		1,768,922
	1,875		-	-		2,983,224
	134,506	(1,	069,984)	 (434,737)		12,136,427
	136,381	(1,	069,984)	 (434,737)		15,119,651
\$	178,933	\$		\$ 	\$	16,888,573

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position - Internal Service Funds

Year Ended December 31, 2013

	St	ores Fund	E	Motor quipment Fund	Sel	lf Insurance Fund
OPERATING REVENUES						
Charges for services	\$	166,329	\$	2,270,752	\$	119,736
Miscellaneous		1				
Total operating revenues		166,330		2,270,752		119,736
OPERATING EXPENSES						
Operation and maintenance		100,785		851,106		-
General and administrative		66,559		249,119		916
Claim payments and special services		-		-		379,482
Increase (decrease) in expected unpaid losses		-		-		27,253
Depreciation and amortization		146		471,417		-
Total operating expenses		167,490		1,571,642		407,651
Operating income (loss)		(1,160)		699,110		(287,915)
NONOPERATING REVENUES (EXPENSES)						
Interest and investment revenue		341		6,487		6,078
Gain (loss) on sale of assets		-		11,200		-
Other nonoperating revenues		494		5,444		-
Reimbursement of prior year expense		-		-		354,811
Intergovernmental revenue		3,513		7,569		-
Total non-operating revenue (expenses)		4,348		30,700		360,889
Income (loss) before transfers		3,188		729,810		72,974
Capital contributions and grants		-		133,340		-
Transfers in		-		48,000		18,625
Transfers out				(69,917)		
Change in net position		3,188		841,233		91,599
Total net position - beginning		1,559,608		8,470,092		5,522,271
Total net position - ending	\$	1,562,796	\$	9,311,325	\$	5,613,870

Eng	gineering Fund	Worker's Compensation Fund	Administrative Services Fund	Total Internal Service Funds
\$	322,620	\$ -	\$ 3,835,653	\$ 6,715,090
Ф	4,056	<b>Ъ</b> -	5,682	9,739
	326,676		3,841,335	6,724,829
	320,070		3,011,033	0,721,029
	26 002		2 942 000	4 022 602
	36,883 230,266	- 67,551	3,843,909	4,832,683 614,411
	230,200	353,215	-	732,697
	_	(5,015)	_	22,238
	1,250	(5,015)	-	472,813
	268,399	415,751	3,843,909	6,674,842
	58,277	(415,751)	(2,574)	49,987
	170	0.7		12 101
	178	97	-	13,181 11,200
	-	-	-	5,938
	-	_	-	354,811
	9,828	-	75,151	96,061
	10,006	97	75,151	481,191
	68,283	(415,654)	72,577	531,178
	-	-	-	133,340
	-	326,500	110	393,235
	(25,000)		(47,210)	(142,127)
	43,283	(89,154)	25,477	915,626
	93,098	(980,830)	(460,214)	14,204,025
\$	136,381	\$ (1,069,984)	\$ (434,737)	\$ 15,119,651

## Combining Statement of Cash Flows - Internal Service Funds Year Ended December 31, 2013

	Sto	ores Fund	E	Motor quipment Fund	Sel	f Insurance Fund
Cash flows from operating activities:						
Interfund services provided	\$	166,824	\$	2,299,214	\$	119,736
Payments to suppliers		(54,868)		(812,703)		(481,701)
Payments to and on behalf of employees		(118,228)		(300,675)		-
Net cash provided (used) by operating activities		(6,272)		1,185,836		(361,965)
Cash flows from capital and related financing activities:						
Purchase of capital assets		-		(931,983)		-
Proceeds from sale of capital assets		<u> </u>		11,200		<u> </u>
Net cash provided (used) by capital and related financing activities		-	_	(920,783)	-	-
Cash flows from non-capital financing activities:						
Transfer from other funds		-		48,000		18,625
Transfer to other funds		-		(69,917)		-
Refund received for health insurance		-		-		354,811
Grants received		3,513		7,569		<u> </u>
Net cash provided (used) by non-capital financing activities		3,513		(14,348)		373,436
Cash flows from investing activities:						
Interest and dividends received		486		9,252		8,747
Net cash provided (used) by investing activities		486		9,252		8,747
Net increase (decrease) in cash and cash equivalents		(2,273)	_	259,957		20,218
Cash and cash equivalents - beginning of the year		303,386		5,888,314		5,634,457
Cash and cash equivalents - end of the year	\$	301,113	\$	6,148,271	\$	5,654,675
Reconciliation of income from operations to net cash provided						
(used) by operating activities						
Operating income (loss)	\$	(1,160)	\$	699,110	\$	(287,915)
Adjustments to reconcile operating income to net cash						
provided (used) by operating activities:						
Depreciation and amortization expense		146		471,417		-
Miscellaneous nonoperating income		494		5,444		-
(Increase) decrease in:						
Accounts receivable		-		23,018		-
Due from other funds		-		-		(102,568)
Inventories		18,730		(11,821)		-
Prepaid expenses		(32)		1,434		-
Increase (decrease) in:						
Accounts payable and accrued expenses  Due to other funds		(24,450) -		(2,766)		28,518
Net cash provided (used) by operating activities	\$	(6,272)	\$	1,185,836	\$	(361,965)

En	Worker's ngineering Compensation Fund Fund			ministrative rvices Fund	Total				
\$	326,676	\$ -	\$	3,841,335	\$	6,753,785			
Ψ	(58,211)	(318,739)	Ψ	(1,077,834)	Ψ	(2,804,056)			
	(208,241)	(7,858)		(2,791,552)		(3,426,554)			
	60,224	(326,597)		(28,051)		523,175			
	-	-		-		(931,983)			
	-			-		11,200			
				-	_	(920,783)			
	_	326,500		110		393,235			
	(25,000)	-		(47,210)		(142,127)			
	-	-		-		354,811			
	9,828			75,151		96,061			
	(15,172)	326,500		28,051		701,980			
	233	97				18,815			
	233	97		-		18,815			
	45,285			<u>-</u>	_	323,187			
	131,743					11,957,900			
\$	177,028	\$ -	\$		\$	12,281,087			
\$	58,277	\$ (415,751)	\$	(2,574)	\$	49,987			
	1,250					472,813			
	1,230	-		-		5,938			
						-,			
	-	-		-		23,018			
	-	-		-		(102,568)			
	-	-		-		6,909			
	-	-		-		1,402			
	697	(13,414)		(25,477)		(36,892)			
ф.	- (0.22.1	102,568	<u></u>	(20.054)	<u>_</u>	102,568			
\$	60,224	\$ (326,597)	\$	(28,051)	\$	523,175			

## Trust and Agency Funds Year Ended December 31, 2013

Trust Funds are used to account for assets held by the Borough in a trustee capacity. Agency Funds are used to account for assets held by the Borough as an agent for individuals, private organizations, other governments and/or other funds.

**Police Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified public safety (police) employees.

**Bargaining and Administrative Employees Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified employees of the Borough other than police or fire department employees.

**Firemen's Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified Fire Department employees.

**Citizen's Reward Fund** – Trust fund used to hold contributions from private citizens for the purpose of rewarding police informants for their assistance in solving crime.

**Sister City Fund** –Trust fund used to hold money that accumulates for the specific purpose of "sister city" activities. Our sister city is Gotemba, Japan.

**Project HEAT Fund** – Trust fund to hold contributions from citizens for the purpose of assisting others pay their utility bills.

**Payroll Clearing Fund** – An account to temporarily hold every dollar expended through the payroll system. This includes net payroll, all taxes withheld, miscellaneous deductions and employers' share of Social Security/Medicare expense. Theoretically, every dollar contained within the account will eventually be paid out in net pay, taxes or other deductions.

**Consumer Deposits Fund** – Agency fund used to hold deposits on behalf of utility customers. Interest is earned and "tracked" for individual customers at the Borough's composite interest rate. These funds can be used to settle an outstanding account or returned to the customer whenever a "good credit history" record is attained. These funds are also returned to the customer whenever they move outside the Borough. Occasionally, some deposits and or down payments from other individuals and organizations for other purposes are deposited in this account and held until final resolution has occurred.

## Combining Statement of Fiduciary Net Position - Pension Trust Funds December 31,2013

	_	iremen's nsion Fund	Po	lice Pension Fund	Ad	rgaining and ministrative Employees ension Fund	 otal Pension 'rust Funds
ASSETS							
Cash and cash equivalents	\$	330,862	\$	541,933	\$	827,582	\$ 1,700,377
Mutual funds - U.S. Government and Agency Securities		786,300		1,808,730		3,192,308	5,787,338
Mutual funds - Corporate bonds		564,072		1,288,512		2,143,002	3,995,586
Mutual funds - Stocks		2,992,753		7,037,759		11,877,675	21,908,187
Mutual funds - Real estate securities		119,788		303,710		518,071	 941,569
Total assets	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$ 34,333,057
NET POSITION							
Held in trust for benefits and other purposes	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$ 34,333,057

## Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds Year Ended December 31,2013

	Firemen's Pension Fund			Police Pension Fund		Bargaining and Administrative Employees Pension Fund		otal Pension rust Funds
ADDITIONS								
Contributions								
Employer	\$	244,149	\$	420,753	\$	789,962	\$	1,454,864
Plan member		72,783		42,336		76,848		191,967
Total contributions		316,932		463,089		866,810		1,646,831
Investment income:		_				_		
Net appreciation (depreciation) in fair value of								
investments and gains (loss) on sale of investments		660,483		1,580,658		2,653,002		4,894,143
Interest, dividends and other		77,751		181,920		308,567		568,238
Total net investment earnings		738,234		1,762,578		2,961,569		5,462,381
Total additions		1,055,166		2,225,667		3,828,379	_	7,109,212
DEDUCTIONS								
Benefits		269,836		510,758		1,422,145		2,202,739
Administrative expenses		1,285		2,102		5,835		9,222
Total deductions		271,121		512,860		1,427,980		2,211,961
Change in net position		784,045		1,712,807		2,400,399		4,897,251
Net position - beginning		4,009,730		9,267,837		16,158,239		29,435,806
Net position - ending	\$	4,793,775	\$	10,980,644	\$	18,558,638	\$	34,333,057

## ${\bf Combining\ Statement\ of\ Fiduciary\ Net\ Position\ -\ Private\ Purpose\ Trust\ Funds\ December\ 31,\ 2013}$

	_	itizen's vard Fund	Siste	r City Fund	P	roject Heat Fund		tal Private rpose Trust Funds
ASSETS								
Cash and equity in pooled cash and investments	\$	10,251	\$	28,849	\$	11,755	\$	50,855
Other receivables		2						2
Total assets	\$	10,253	\$	28,849	\$	11,755	\$	50,857
NET POSITION	ф	10.050	ф	20.040	Φ.	44.555	ф	50.055
Held in trust for other purposes	\$	10,253	\$	28,849	\$	11,755	\$	50,857

## Combining Statement of Changes in Fiduciary Net Position -Private Purpose Trust Funds Year Ended December 31, 2013

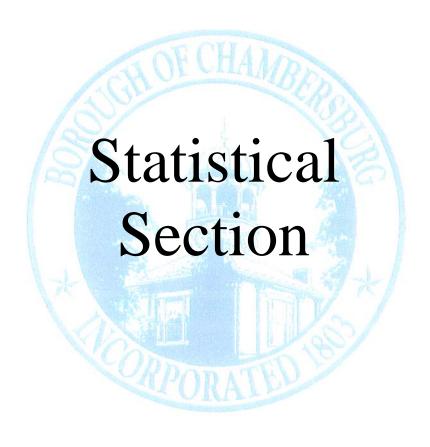
		tizen's			P	roject Heat	tal Private rpose Trust
	Rewa	Reward Fund Sister City Fund				Fund	Funds
ADDITIONS							
Interest earnings	\$	12	\$	5	\$	3	\$ 20
Contributions - public		50		8,283	_	19,875	 28,208
Total additions		62		8,288		19,878	 28,228
DEDUCTIONS							
Administrative expense		-		-		10,000	10,000
Miscellaneous expense		200					 200
Total deductions		200		<u>-</u>		10,000	 10,200
Change in net position		(138)		8,288		9,878	18,028
Net position, beginning		10,391		20,561		1,877	 32,829
Net position, ending	\$	10,253	\$	28,849	\$	11,755	\$ 50,857

## Combining Statement of Changes in Assets and Liabilities - All Agency Funds Year Ended December 31,2013

		Balance 1/1/13	Additions			Deductions	Balance 12/31/13	
PAYROLL CLEARING FUND		•						
Assets								
Cash and cash equivalents	\$		\$	11,966,247	\$	11,966,247	\$	
Total assets	<u>\$</u>	-	\$	11,966,247	\$	11,966,247	\$	-
Liabilities								
Withholdings	\$	-	\$	3,888,033	\$	3,888,033	\$	-
Total liabilities	\$	-	\$	3,888,033	\$	3,888,033	\$	-
CONSUMER DEPOSIT FUND Assets								
Cash and cash equivalents	\$	852,026	\$	265,215	\$	251,142	\$	866,099
Other receivables	Φ 	548	Φ	962	Ф	1,365	Ф	145
Total assets	<u>\$</u>	852,574	\$	266,177	\$	252,507	\$	866,244
Liabilities								
Consumer deposits	\$	852,574	\$	264,813	\$	251,143	\$	866,244
Total liabilities	\$	852,574	\$	264,813	\$	251,143	\$	866,244
TOTAL - ALL AGENCY FUNDS Assets								
Cash and cash equivalents	\$	852,026	\$	12,231,462	\$	12,217,389	\$	866,099
Other receivables		548		962		1,365		145
Total assets	\$	852,574	\$	12,232,424	\$	12,218,754	\$	866,244
Liabilities								
Withholdings	\$	-	\$	3,888,033	\$	3,888,033	\$	-
Consumer deposits		852,574		264,813		251,143		866,244
Total liabilities	\$	852,574	\$	4,152,846	\$	4,139,176	\$	866,244

## Schedule of Real Estate Taxes Receivable - General Fund Year Ended December 31, 2013

	General Purpose
Assessed valuation of real property	\$ 194,240,200
Add: Additions	1,866,600
Less: Reductions and exonerations	300
Adjusted assessment	196,106,500
Tax rate	
Total tax levied	3,922,130
Add: Penalties Less: Discounts Collections	9,452 (66,052) (3,581,960)
2013 taxes receivable - December 31, 2013	283,570
Prior years' taxes	110,580
Total taxes receivable - December 31, 2013	\$ 394,150



# STATISTICAL SECTION UNAUDITED

This section of the Borough of Chambersburg's comprehensive annual financial report presents detailed information as a context for the understanding what the information in the financial statements, not disclosures, and required supplementary information says about the municipality's overall financial health.

Contents	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the municipality's financial performance and well-being have changed over time.	85 - 91
Revenue Capacity  These schedules contain information to help the reader assess the municipality's most significant local revenue sources, the property tax, and the earned income tax.	92 - 97
Debt Capacity  These schedules present information to help the reader assess the affordability of the municipality's current levels of outstanding debt and the municipality's ability to issue additional debt in the future.	98 - 102
Demographic and Economic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the municipality's financial activities take place.	103 - 104
Operating Information  These schedules contain service information and infrastructure data to help the reader understand how the information in the municipality's financial report relates to the services the municipality provides and the activities it performs.	105 - 107

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

### **FINANCIAL TRENDS**

These schedules contain trend information to help the reader understand how the Borough's financial performance and well-being have changed over time. These schedules include:

Net Position by Component	Schedule 1
Changes in Net Position	Schedule 2
Fund Balances - Governmental Funds	Schedule 3
Changes in Fund Balances - Governmental Funds	Schedule 4
Program Revenues by Function	Schedule 5
Tax Revenues by Source - Governmental Funds	Schedule 6

Schedule 1
Borough of Chambersburg, PA
Net Position By Component
Last Ten Years
(accrual basis of accounting)

	2013	2012 (a)	2011	2010	2009	2008	2007	2006	2005	2004
Governmental activities										
Net investment in capital assets	\$ 22,561,919	\$ 22,217,709	\$ 25,275,852	\$ 25,907,241	\$ 24,030,856	\$ 22,103,501	\$ 20,030,556	\$ 16,422,498	\$ 13,745,073	\$ 9,509,524
Restricted	3,975,045	3,852,332	3,769,761	1,193,916	1,452,889	1,168,346	786,100	392,808	613,697	690,381
Unrestricted	5,173,101	3,952,283	4,633,198	7,463,807	9,876,322	10,751,978	10,030,131	9,157,620	8,434,228	7,735,631
Total governmental activities net position	31,710,065	30,022,324	33,678,811	34,564,964	35,360,067	34,023,825	30,846,787	25,972,926	22,792,998	17,935,536
Business-type activities										
Net investment in capital assets	85,933,597	81,864,727	76,493,701	75,126,828	74,790,451	71,707,129	69,516,503	67,563,288	63,674,212	58,883,260
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	35,756,088	30,945,382	30,885,875	33,192,820	27,013,942	30,437,794	31,862,509	23,049,503	23,219,395	20,207,662
Total business-type activities net position	121,689,685	112,810,109	107,379,576	108,319,648	101,804,393	102,144,923	101,379,012	90,612,791	86,893,607	79,090,922
										-
Primary government										
Net investment in capital assets	108,495,516	104,082,436	101,769,553	101,034,069	98,821,307	93,810,630	89,547,059	83,985,786	77,419,285	68,392,784
Restricted	3,975,045	3,852,332	3,769,761	1,193,916	1,452,889	1,168,346	786,100	392,808	613,697	690,381
Unrestricted	40,929,189	34,897,665	35,519,073	40,656,627	36,890,264	41,189,772	41,892,640	32,207,123	31,653,623	27,943,293
Total primary government net position	\$153,399,750	\$142,832,433	\$141,058,387	\$142,884,612	\$137,164,460	\$136,168,748	\$132,225,799	\$116,585,717	\$109,686,605	\$ 97,026,458

<sup>(</sup>a) During 2012, the Borough implemented items previously reported as assets and liabilities provisions of GASB 65 which changed how bond issue costs were recorded. Prior year amounts have not been restated and are shown based on the reporting requirements prior to the implementation of GASB 65.

Schedule 2 Borough of Chambersburg, PA Changes in Net Position Last Ten Years (accrual basis of accounting)

Gas 4,709332 6,531,657 7,136,724 7,311,796 8,694,854 10,863,357 8,940,46 10,042,205 10,454,000 8,774,407 8,4		2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Community activities	Evnanças										
Public safety	•										
Public safety		¢ 1622712	¢ 1606709	¢ 1.460.004	¢ 11/12/120	¢ 1200277	¢ 10/1/0/	¢ 1/66 E17	¢ 1042254	\$ 025,002	\$ 027.900
Public works	9										, , , , , , , , , , , , , , , , , , , ,
Gulntur and recreation         1.78,850         1.53,838         1.44,248         1.93,149         1.45,267         1.40,9475         2.73,41         1.01,968         91,011,86         93,185           Community development         65,561,4         539,858         776,979         31,320         1.67,575         66,485         579,660         46,708         1.01,320         23,182         374,675         66,485         579,660         46,708         41,24,51         374,883         374,80         33,182         34,685,541         11,62,500         10,732,433         8,221,33         31,182         32,182         32,182         33,182         34,683,541         11,62,500         10,732,433         8,221,30         10,186,60         37,182,40         6,582         6         6         6         6         6         6         6         6         6         6         7,093,22         2,683,61         7,181,40         8,694,84         10,683,87         9,641,40         10,682,40         10,440,820         10,456,00         2,346,60         2,346,60         2,775,40         2,495,51         10,440,820         2,346,60         2,346,60         2,775,40         4,60,50         1,41,622         1,41,622         1,41,622         1,41,622         1,41,622         1,41,622         1	•										
Community development										,	
Post											
Business-type activities	· · ·										
Electric	Total governmental activities expenses	13,364,331	12,943,546	14,270,497	13,688,534	12,645,644	11,626,300	10,859,011	10,/32,433	8,822,413	9,118,813
Gas Mater 312219 2.950.11 2.985.11 2.61.17 2.11.170 8.694.45 1.0858.37 9.804.06 10.084.205 10.454.00 8.774.6 Water 312219 2.950.11 2.985.11 2.61.170 8.694.45 10.858.37 9.804.06 10.084.205 10.454.00 8.774.65	Business-type activities										
Gas Mater 312219 2.950.11 2.985.11 2.61.17 2.11.170 8.694.45 1.0858.37 9.804.06 10.084.205 10.454.00 8.774.6 Water 312219 2.950.11 2.985.11 2.61.170 8.694.45 10.858.37 9.804.06 10.084.205 10.454.00 8.774.65	Electric	25,296,812	32,925,694	33,550,331	30,413,576	33,623,997	26,899,617	17,036,148	18,523,367	13,715,436	16,542,623
Water         3,123,219         2,958,841         2,989,515         5,261,7711         2,831,476         2,674,069         2,775,409         2,495,51         2,40,226         3,313,60         2,312,74         2,372,40         3,312,30         3,312,30         3,312,30         3,312,30         3,312,30         3,312,30         3,312,30         3,312,30         3,403,30         3,112,30         2,274,672         2,070,085         2,029,023         2,945,42         1,900,908         1,875,60         1,791,125         1,752,50         1,602,70         1,602,70         1,702,70         1,702,70         1,602,70 <td></td> <td>8,774,060</td>											8,774,060
Sewer   S.18,515   S.26,0073   S.28,3679   S.63,0067   S.152,409   S.372,469   4,435,959   4,165,673   4,002,632   3,91,02   Sanitation   2,322,274   2,205,691   2,274,677   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472   2,070,081   2,072,472	Water	3,123,219	2,950,841	2,898,515	2,617,711		2,674,069	2,775,409		2,440,826	2,346,858
Sanitation         2,322,274         2,06,091         2,74,672         2,070,085         2,092,023         2,464,482         1,900,08         1,875,660         1,791,125         1,745,86           Parking, traffic and street lights         43,768,342         50,633,963         51,317,802         48,209,682         52,558,577         47,995,436         36,099,40         37,309,121         32,584,765         33,479,37           Total primary government expenses         \$57,132,673         \$63,577,509         \$65,588,299         \$61,898,216         \$65,204,221         \$59,621,736         \$46,958,451         \$41,007,178         \$42,598,78           Program revenues           Covernmental activities           Covernmental activ	Sewer										3,910,354
Program revenues  Forman revenues  Governmental activities  General government  general	Sanitation		, ,								1,745,817
Total business-type activities expenses											160,206
Program revenues  Governmental activities  Charges for services  General government  \$455,531 \$334,574 \$404,010 \$544,572 \$455,042 \$474,050 \$445,288 \$491,696 \$350,807 \$354,070 \$100,000 \$1,000	<u> </u>										33,479,918
Program revenues  Governmental activities  Charges for services  General government  \$455,531 \$334,574 \$404,010 \$544,572 \$455,042 \$474,050 \$445,288 \$491,696 \$350,807 \$354,070 \$100,000 \$1,000	Total primary government eveness	¢ 57 122 672	\$ 62 577 500	\$ 65 500 200	¢ 61 909 216	\$ 65 204 221	¢ 50 621 726	¢ 46 0E9 4E1	\$ 49 041 554	\$ 41 407 179	¢ //2 E00 721
Covernmental activities Charges for services General government General government Services Services Subject Servic											
Charges for services General government General gov	8										
General government         \$455,511         \$334,574         \$404,010         \$544,572         \$455,042         \$474,050         \$445,288         \$491,696         \$350,807         \$354,00           Public safety         1,717,115         1,692,575         1,394,915         1,414,129         1,274,477         1,234,849         1,270,041         1,119,281         947,182         881,182           Public works         1,845         806         2,391         2,880         3,366         4,314         10,406         32,156         26,408         35,7           Culture and recreation         402,534         438,791         412,401         413,090         418,973         398,106         388,699         366,255         347,757         312,2           Community development         2,746,623         2,099,208         2,189,108         1,874,440         1,414,482         1,775,741         1,488,749         1,200,413         1,403,640         778,8           Capital grants and contributions         1,325,376         171,505         511,286         1,118,987         2,901,458         2,026,960         2,994,098         2,921,896         4,844,308         693,0           Total governmental activities         31,914,866         31,823,441         32,243,631         34,765,216											
Public safety         1,717,115         1,692,575         1,394,915         1,414,129         1,274,477         1,234,849         1,270,041         1,119,281         947,182         881,1           Public works         1,845         806         2,391         2,880         3,366         4,314         10,406         32,156         26,408         35,7           Culture and recreation         402,534         438,791         412,401         413,090         418,973         398,106         388,699         366,255         347,757         312,2           Community development         2,746,623         2,089,208         2,189,108         1,874,440         1,414,482         1,775,741         1,488,749         1,200,413         1,403,640         778,8           Capital grants and contributions         2,246,623         2,089,208         2,189,108         1,874,440         1,414,882         1,775,741         1,488,749         1,200,413         1,403,640         778,8           Capital grants and contributions         6,649,024         4,727,459         4,914,111         5,368,098         6,467,798         5,914,020         6,597,281         6,131,697         7,920,102         3,055,0           Business-type activities           Charges for services <t< td=""><td>9</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	9										
Public works 1,845 806 2,391 2,880 3,366 4,314 10,406 32,156 20,408 35,7 Culture and recreation 402,534 438,791 412,401 413,090 418,973 398,106 388,699 366,255 347,757 312,2 Community development  Operating grants and contributions 2,746,623 2,089,208 2,189,108 1,874,440 1,414,482 1,775,741 1,488,749 1,200,413 1,403,640 778,8 Capital grants and contributions 1,325,376 171,505 511,286 1,118,987 2,901,458 2,026,960 2,994,098 2,921,896 4,844,308 693,0 Total governmental activites program revenues 6,649,024 4,727,459 4,914,111 5,368,098 6,467,798 5,914,020 6,597,281 6,131,697 7,920,102 3,055,0 Total governmental activites program revenues 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 5,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3,578,237 3,248,8 Saitation 2,452,154 1,997,409 2,032,789 2,039,950 2,045,885 2,067,715 2,026,588 1,938,838 1,907,319 1,394,2 Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 132,7 Operating grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,6 Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,575, and a contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,6		,	,-		,-	,-	, , , , , , , , , , , , , , , , , , , ,	,	. ,		
Culture and recreation development 402,534 438,791 412,401 413,090 418,973 398,106 388,699 366,255 347,757 312,2 Community development	•	, ,					, ,	, ,		,	881,110
Community development Operating grants and contributions 2,746,623 2,089,208 2,189,108 1,874,440 1,414,482 1,775,741 1,488,749 1,200,413 1,403,640 778,8 Capital grants and contributions 1,325,376 171,505 511,286 1,118,987 2,901,458 2,026,960 2,994,098 2,921,896 4,844,308 693,0 6,597,281 6,131,697 7,920,102 3,055,0 8 Business-type activities Charges for services Electric 31,914,866 31,823,441 32,243,631 34,765,216 30,785,021 25,655,849 23,374,049 19,731,687 17,329,059 16,534,9 Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 5,507,845 5,537,072 5,084,952 4,570,569 4,096,262 4,068,665 4,027,596 3,796,020 3,578,237 3,248,6 Sanitation 2,482,154 1,997,409 2,032,789 2,033,950 2,045,885 2,067,715 2,026,588 1,938,838 1,973,319 1,394,2 Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 139,42 Operating grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,67 10tal business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,575		,						,			35,720
Operating grants and contributions         2,746,623         2,089,208         2,189,108         1,874,440         1,414,482         1,775,741         1,488,749         1,200,413         1,403,640         778,8           Capital grants and contributions         1,325,376         171,505         511,286         1,118,987         2,901,458         2,026,960         2,994,098         2,921,896         4,844,308         693,0           Total governmental activites program revenues         6,649,024         4,727,459         4,914,111         5,368,098         6,467,798         5,914,020         6,597,281         6,131,697         7,920,102         3,055,00           Business-type activities         Charges for services         Electric         31,914,866         31,823,441         32,243,631         34,765,216         30,785,021         25,655,849         23,374,049         19,731,687         17,329,059         16,534,9           Gas         8,273,829         7,368,579         7,812,764         8,323,329         9,410,294         10,971,012         10,111,337         10,295,262         11,611,918         9,065,1           Water         3,101,815         3,460,555         3,075,317         3,196,140         3,375,869         3,469,626         3,879,178         3,472,734         3,107,143         2,722,0		402,534	438,791	412,401	413,090	418,973		388,699	366,255	347,757	312,298
Capital grants and contributions  1,325,376 171,505 511,286 1,118,987 2,901,458 2,026,960 2,994,098 2,921,896 4,844,308 693,0 7,920,102 3,055,0  Business-type activities Charges for services  Electric 31,914,866 31,823,441 32,243,631 34,765,216 30,785,021 25,655,849 23,374,049 19,731,687 17,329,059 16,534,9 Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 3,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3	* *	-	-	-	-	-		-	-	-	-
Total governmental activites program revenues 6,649,024 4,727,459 4,914,111 5,368,098 6,467,798 5,914,020 6,597,281 6,131,697 7,920,102 3,055,00   Business-type activities   Charges for services   Electric	. 00										778,856
Business-type activities Charges for services  Electric 31,914,866 31,823,441 32,243,631 34,765,216 30,785,021 25,655,849 23,374,049 19,731,687 17,329,059 16,534,9 Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 5,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3,578,237 3,248,8 Sanitation 2,452,154 1,997,409 2,032,789 2,039,950 2,045,885 2,067,715 2,026,588 1,938,838 1,907,319 1,394,2 Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 132,7 Operating grants and contributions 264,847 139,192 518,395 706,484 168,207 173,335 482,632 178,031 149,268 336,9 Capital grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,6 Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,55											693,018
Charges for services  Electric 31,914,866 31,823,441 32,243,631 34,765,216 30,785,021 25,655,849 23,374,049 19,731,687 17,329,059 16,534,9  Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1  Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0  Sewer 5,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3,578,237 3,248,8  Sanitation 2,452,154 1,997,409 2,032,789 2,039,950 2,045,885 2,067,715 2,026,588 1,938,838 1,907,319 1,394,2  Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 132,7  Operating grants and contributions 264,847 139,192 518,395 706,484 168,207 173,335 482,632 178,031 149,268 336,9  Capital grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,6  Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,575	Total governmental activites program revenues	6,649,024	4,727,459	4,914,111	5,368,098	6,467,798	5,914,020	6,597,281	6,131,697	7,920,102	3,055,014
Electric 31,914,866 31,823,441 32,243,631 34,765,216 30,785,021 25,655,849 23,374,049 19,731,687 17,329,059 16,534,9 Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 5,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3,578,237 3,248,8 Sanitation 2,452,154 1,997,409 2,032,789 2,039,950 2,045,885 2,067,715 2,026,588 1,938,838 1,907,319 1,394,2 Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 132,75 Coperating grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,6 Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,575	Business-type activities										
Gas 8,273,829 7,368,579 7,812,764 8,323,329 9,410,294 10,971,012 10,111,337 10,295,262 11,611,918 9,065,1 Water 3,101,815 3,460,555 3,075,317 3,196,140 3,375,869 3,469,626 3,879,178 3,472,734 3,107,143 2,752,0 Sewer 5,507,845 5,317,072 5,084,952 4,570,569 4,096,262 4,068,865 4,027,596 3,796,020 3,578,237 3,248,8 Sanitation 2,452,154 1,997,409 2,032,789 2,039,950 2,045,885 2,067,715 2,026,588 1,938,838 1,907,319 1,394,2 Parking, traffic and street lights 179,281 168,168 182,707 134,397 134,927 137,939 145,400 154,740 137,451 132,7 Operating grants and contributions 264,847 139,192 518,395 706,484 168,207 173,335 482,632 178,031 149,268 336,9 Capital grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,67 Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,57 (10,567)	Charges for services										
Gas         8,273,829         7,368,579         7,812,764         8,323,329         9,410,294         10,971,012         10,111,337         10,295,262         11,611,918         9,065,14           Water         3,101,815         3,460,555         3,075,317         3,196,140         3,375,869         3,469,626         3,879,178         3,472,734         3,107,143         2,752,0           Sewer         5,507,845         5,317,072         5,084,952         4,570,569         4,096,262         4,068,865         4,027,596         3,796,020         3,578,237         3,248,8           Sanitation         2,452,154         1,997,409         2,032,789         2,039,950         2,045,885         2,067,715         2,026,588         1,938,838         1,907,319         1,394,2           Parking, traffic and street lights         179,281         168,168         182,707         134,397         134,927         137,939         145,400         154,740         137,451         132,7           Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,9           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,	Electric	31,914,866	31,823,441	32,243,631	34,765,216	30,785,021	25,655,849	23,374,049	19,731,687	17,329,059	16,534,958
Water         3,101,815         3,460,555         3,075,317         3,196,140         3,375,869         3,469,626         3,879,178         3,472,734         3,107,143         2,752,00           Sewer         5,507,845         5,317,072         5,084,952         4,570,569         4,096,262         4,068,865         4,027,596         3,796,020         3,578,237         3,248,80           Sanitation         2,452,154         1,997,409         2,032,789         2,039,950         2,045,885         2,067,715         2,026,588         1,938,838         1,907,319         1,394,22           Parking, traffic and street lights         179,281         168,168         182,707         134,397         134,927         137,939         145,400         154,740         137,451         132,7           Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,9           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,441         3,400,102         2,619,182         2,537,794         1,481,518         1,678,368         110,6           Total business-type activites program revenues         54,178,985         53,917,747	Gas	8,273,829	7,368,579	7,812,764		9,410,294	10,971,012	10,111,337	10,295,262	11,611,918	9,065,105
Sanitation         2,452,154         1,997,409         2,032,789         2,039,950         2,045,885         2,067,715         2,026,588         1,938,838         1,907,319         1,394,22           Parking, traffic and street lights         179,281         168,168         182,707         134,397         134,927         137,939         145,400         154,740         137,451         132,7           Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,93           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,441         3,400,102         2,619,182         2,537,794         1,481,518         1,678,368         110,6           Total business-type activites program revenues         54,178,985         53,917,747         52,145,807         55,056,526         53,416,567         49,163,523         46,584,574         41,048,830         39,498,763         33,575,5	Water	3,101,815	3,460,555	3,075,317	3,196,140		3,469,626	3,879,178	3,472,734	3,107,143	2,752,040
Sanitation         2,452,154         1,997,409         2,032,789         2,039,950         2,045,885         2,067,715         2,026,588         1,938,838         1,907,319         1,394,22           Parking, traffic and street lights         179,281         168,168         182,707         134,397         134,927         137,939         145,400         154,740         137,451         132,7           Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,9           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,441         3,400,102         2,619,182         2,537,794         1,481,518         1,678,368         110,6           Total business-type activites program revenues         54,178,985         53,917,747         52,145,807         55,056,526         53,416,567         49,163,523         46,584,574         41,048,830         39,498,763         33,575,5	Sewer	5,507,845	5,317,072	5,084,952	4,570,569	4,096,262	4,068,865	4,027,596	3,796,020	3,578,237	3,248,861
Parking, traffic and street lights         179,281         168,168         182,707         134,397         134,927         137,939         145,400         154,740         137,451         132,7           Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,9           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,441         3,400,102         2,619,182         2,537,794         1,481,518         1,678,368         110,6           Total business-type activites program revenues         54,178,985         53,917,747         52,145,807         55,056,526         53,416,567         49,163,523         46,584,574         41,048,830         39,498,763         33,575,5											1,394,234
Operating grants and contributions         264,847         139,192         518,395         706,484         168,207         173,335         482,632         178,031         149,268         336,936           Capital grants and contributions         2,484,348         3,643,331         1,195,252         1,320,441         3,400,102         2,619,182         2,537,794         1,481,518         1,678,368         110,678,368		, ,	, ,						, ,		132,753
Capital grants and contributions 2,484,348 3,643,331 1,195,252 1,320,441 3,400,102 2,619,182 2,537,794 1,481,518 1,678,368 110,66 1,06 1,06 1,06 1,06 1,06 1,06 1,	9										336,985
Total business-type activites program revenues 54,178,985 53,917,747 52,145,807 55,056,526 53,416,567 49,163,523 46,584,574 41,048,830 39,498,763 33,575,5	. 00										110,623
# CA 030 000	. 9										33,575,559
LOCAL DEFINITION OF PROPERTY P	Total primary government program revenues	\$ 60,828,009	\$ 58,645,206	\$ 57,059,918	\$ 60,424,624	\$ 59,884,365	\$ 55,077,543	\$ 53,181,855	\$ 47,180,527	\$ 47,418,865	\$ 36,630,573

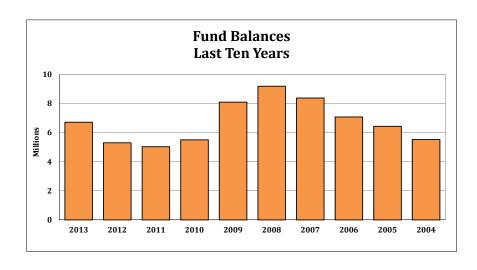
Schedule 2
Borough of Chambersburg, PA
Changes in Net Position (Continued)
Last Ten Years
(accrual basis of accounting)

	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Not (company) /marrays										
Net (expense)/revenue Governmental activities	\$ (6,715,307)	\$ (8,216,087)	\$ (9,356,386)	\$ (8,320,436)	\$ (6,177,846)	\$ (5,712,280)	\$ (4,261,730)	\$ (4,600,736)	\$ (902,311)	\$ (6,063,799)
Business-type activities	10,410,643	3,283,784	828,005	6,846,844	857,990	1,168,087	10,485,134	3,739,709	6,913,998	95,641
Total primary government net expenses	\$ 3,695,336	\$ (4,932,303)	\$ (8,528,381)	\$ (1,473,592)	\$ (5,319,856)	\$ (4,544,193)	\$ 6,223,404	\$ (861,027)	\$ 6,011,687	\$ (5,968,158)
Total primary government net expenses	ψ 3,073,330	ψ (1,732,303)	ψ (0,320,301)	ψ (1,173,372)	\$ (3,317,030)	ψ (1,311,173)	Ψ 0,223,101	Ψ (001,027)	\$ 0,011,007	\$ (3,700,130)
General revenues and other changes in net position										
Governmental activities										
Taxes										
Property taxes	\$ 3,871,122	\$ 3,860,019	\$ 3,797,204	\$ 3,732,778	\$ 3,710,125	\$ 3,627,868	\$ 3,486,845	\$ 2,810,388	\$ 2,731,777	\$ 2,656,031
Real estate transfer tax	261,049	296,618	265,172	240,954	272,005	540,465	816,051	674,435	718,074	535,193
Earned income tax	1,804,341	1,753,574	1,561,233	1,524,001	1,390,053	1,907,032	1,568,769	1,629,180	1,428,130	1,052,001
Local services tax	729,747	747,799	744,131	757,564	860,057	775,600	1,165,990	1,111,662	875,067	-
Occupation privilege tax	62,682	-	-	-	-	-	-	-	-	113,974
Other taxes	11,165	14,803	14,213	13,408	12,616	11,682	10,565	10,452	5,549	9,897
Gain on sale of assets	(13,184)	-	-	-	-	-	-	-	287	698,566
Unrestricted contributions and grants	-	-	-	-	-	22,816	3,926	26,935	99,584	8,903
Unrestricted investment earnings	-	19,745	40,144	60,048	181,223	404,894	518,979	437,046	245,268	112,490
Miscellaneous income	29,829	10,557	51,117	24,360	57,152	36,279	125,626	32,651	-	-
Transfers	1,646,297	(2,143,515)	1,997,019	1,172,220	1,705,586	1,562,682	1,117,180	1,047,915	(343,963)	1,326,605
Total governmental activities	\$ 8,403,048	\$ 4,559,600	\$ 8,470,233	\$ 7,525,333	\$ 8,188,817	\$ 8,889,318	\$ 8,813,931	\$ 7,780,664	\$ 5,759,773	\$ 6,513,660
Business-type activities										
Unrestricted investment earnings	\$ 41,143	\$ 60,705	\$ 125,701	\$ 187,285	\$ 358,101	\$ 969,639	\$ 1,180,310	\$ 951,240	\$ 544,724	\$ 300,121
Miscellaneous income	74,087	42,013	103,241	124,596	148,965	190,867	217,957	104,600	-	28,862
Transfers	(1,646,297)	2,143,515	(1,997,019)	(1,172,220)	(1,705,586)	(1,562,682)	(1,117,180)	(1,047,912)	343,963	(1,326,605)
Extraordinary items								(316,751)		
Total business-type activites	\$ (1,531,067)	\$ 2,246,233	\$ (1,768,077)	\$ (860,339)	\$ (1,198,520)	\$ (402,176)	\$ 281,087	\$ (308,823)	\$ 888,687	\$ (997,622)
Total primary government	\$ 6,871,981	\$ 6,805,833	\$ 6,702,156	\$ 6,664,994	\$ 6,990,297	\$ 8,487,142	\$ 9,095,018	\$ 7,471,841	\$ 6,648,460	\$ 5,516,038
Change in net position										
Governmental activities	1,687,741	(3,656,487)	(886,153)	(795,103)	2,010,971	3,177,038	4,552,201	3,179,928	4,857,462	449,861
Business-type activities	8.879.576	5,530,017	(940,072)	5,986,505	(340,530)	765,911	10,766,221	3,430,886	7,802,685	(901,981)
Total primary government change in net position	\$ 10,567,317	\$ 1,873,530	\$ (1,826,225)	\$ 5,191,402	\$ 1,670,441	\$ 3,942,949	\$ 15.318.422	\$ 6,610,814	\$ 12,660,147	\$ (452,120)

Schedule 3
Borough of Chambersburg, PA
Fund Balances - Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
General fund										
Unassigned	\$2,746,679	\$1,450,260	\$1,259,687	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Reserved	-	-	-	-	-	-	-	-	51,625	-
Unreserved	-	-	-	1,375,034	2,139,230	3,022,011	3,132,235	3,002,526	2,444,085	1,780,615
Total general fund	2,746,679	1,450,260	1,259,687	1,375,034	2,139,230	3,022,011	3,132,235	3,002,526	2,495,710	1,780,615
All other governmental funds				F02 (27	F0( 002	420.600	402.727	224.014	420 100	2 524 247
Reserved	-	-	-	583,627	506,093	439,688	482,736	334,814	438,199	3,534,247
Unreserved, reported in				060 642	1 006 504	050 220	455 550	00.002	224 (42	
Special revenue fund	-	-	-	860,642	1,096,594	858,329	455,558	89,893	234,642	-
Capital reserve funds	-	-	-	2,688,148	4,359,108	4,871,296	4,309,406	3,647,518	3,271,894	
Liquid fuels tax fund	-	-	-	-	-	-	-	-	-	211,065
Nonspendable for long term receivables	241,387	237,186	249,133	-	-	-	-	-	-	-
Restricted	3,733,658	3,615,146	3,520,628	-	-	-	-	-	-	-
Total all other governmental funds	3,975,045	3,852,332	3,769,761	4,132,417	5,961,795	6,169,313	5,247,700	4,072,225	3,944,735	3,745,312
Total governmental funds	\$6,721,724	\$5,302,592	\$5,029,448	\$5,507,451	\$8,101,025	\$9,191,324	\$8,379,935	\$7,074,751	\$6,440,445	\$5,525,927

Fund balance reporting as presented by GASB 54 was implemented during 2011. Prior year amounts have not been restated and are shown based on the fund balance classifications as presented by GASB Standards prior to the implementation of GASB 54.



#### Schedule 4

#### Borough of Chambersburg, PA

#### Changes in Fund Balances - Governmental Funds Last Ten Years

#### (modified accrual basis of accounting)

	2013	2012	2011	2010
DEVENUES				
REVENUES Real estate taxes	\$ 3,991,164	\$ 3,783,960	\$ 3,754,875	\$ 3,732,778
	2,780,009	2,588,481	2,602,256	2,620,238
Licenses and permits	381,972	349,126	320,776	357,550
Licenses and permits Fines and forfeits	169,126	147,438	122,283	130,940
Investment earnings	7,363	12,817	22,777	37,461
Intergovernmental	3,674,830	2,055,872	2,418,840	2,045,106
Program income	3,074,030	2,033,072	2,410,040	2,043,100
Charges for services	1,844,936	1,840,196	1,638,809	1,792,542
Miscellaneous	257,232	220,524	297,500	212,953
Contributions and donations	349,025	124,660	134,832	79,094
Total revenues	13,455,657	11,123,074	11,312,948	11,008,662
EXPENDITURES				
Current:	1 00 0 0 1 5	4 000 076	4.404.055	400000
General government	1,287,815	1,098,876	1,106,857	1,265,367
Public safety				
Police deparment	3,980,135	4,065,329	4,230,668	4,597,965
Emergency services	3,396,910	3,210,618	2,412,176	2,056,357
Fire code	-	-	-	-
Planning and zoning	474,599	329,461	537,731	455,054
General health and ambulance service	-	-	1,053,206	1,184,088
Public works				
Highways	2,396,425	1,442,803	1,447,497	2,107,854
Parking, traffic control, and transit system	-	-	476,187	990,662
Street lighting	-	-	-	-
Airport	-	-	-	-
Culture and recreation	1,220,489	1,164,260	1,555,752	1,803,470
Community development	681,306	521,509	568,877	487,577
Capital projects	-	=	-	-
Housing rehabilitation grants/loans	-	=	-	-
Debt service				
Principal retirement	-	-	-	-
Interest and fiscal charges	-		-	-
Total expenditures	13,437,679	11,832,856	13,388,951	14,948,394
Excess (deficiency) of revenues over expenditures	17,978	(709,782)	(2,076,003)	(3,939,732)
OTHER FINANCING SOURCES (USES) Proceeds from sale of assets Transfers in (out)	- 1,401,154	- 982,926	- 1,598,000	- 1,346,158
Total other financing sources and uses	1,401,154	982,926	1,598,000	1,346,158
Total other infancing sources and uses	1,401,134	702,720	1,370,000	1,340,130
Net change in fund balances	\$ 1,419,132	\$ 273,144	\$ (478,003)	\$ (2,593,574)
Debt service as a percentage of non-capital expenditures	00.0%	00.0%	00.0%	00.0%
Debt service as a percentage of total expenditures	0.000%	0.000%	0.000%	0.000%

Note: Certain amounts in the schedule were restated due to reclassifications made.

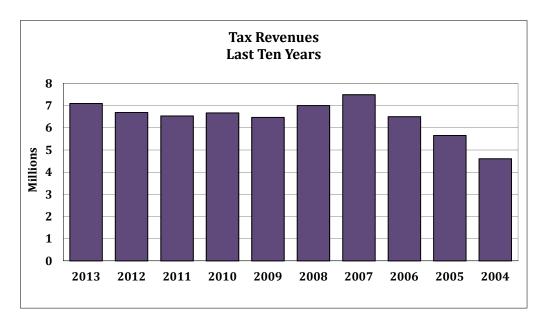
2009	2008	2007		2006	2005		2004
\$ 3,710,125	\$ 3,579,097	\$ 3,496,353	\$	2,812,617	\$ 2,699,852	\$	2,652,016
2,438,571	3,115,435	3,795,794		3,378,559	2,990,956		1,924,194
329,480	314,841	283,832		327,849	12,216		11,708
127,416	147,943	134,912		124,607	104,554		105,994
130,960	304,813	433,095		340,051	169,742		89,142
1,854,862	2,203,624	4,128,114		2,963,293	5,390,700		1,441,099
-	-	-		-	34,413		25,307
1,551,711	1,533,643	1,609,239		1,429,528	1,257,871		1,149,657
217,277	225,042	286,146		406,735	333,743		297,662
 392,826	 767,176	-			99,584		8,903
10,753,228	 12,191,614	 14,167,485	_	11,783,239	 13,093,631	_	7,705,682
1,039,126	995,568	1,524,590		1,221,598	1,047,575		100,968
4,105,028	4,007,937	3,998,185		3,745,351	3,273,532		3,005,234
1,790,115	1,768,874	1,804,011		1,703,609	1,369,481		1,250,482
-	-	-		-	93,158		86,156
371,105	424,173	454,234		359,499	295,959		318,144
1,086,075	995,078	770,771		798,504	771,723		709,344
_,,,,,,,,	,,,,,,	,		,	,		,
2,168,345	1,330,447	962,915		2,553,405	2,845,568		918,701
684,238	448,458	476,549		718,504	186,535		194,161
-	-	· -		-	189,927		146,879
-	-	-		-	-		12,018
1,394,860	1,493,780	1,189,479		1,058,650	1,668,362		1,050,717
559,625	1,198,910	2,765,619		661,039	-		-
-	-	-		-	-		-
-	-	-		-	124,857		63,373
-	-	-		-	-		-
 <u> </u>	 <u> </u>	 <del>-</del>		<del>-</del>	 <del>-</del>		<del></del>
 13,198,517	 12,663,225	 13,946,353		12,820,159	 11,866,677		7,856,177
 (2,445,289)	 (471,611)	221,132		(1,036,920)	 1,226,954		(150,495)
-	-	-		-	-		790,084
1,330,307	1,283,000	1,084,052		1,671,226	(312,436)		1,419,435
1,330,307	1,283,000	1,084,052		1,671,226	(312,436)		2,209,519
\$ (1,114,982)	\$ 811,389	\$ 1,305,184	\$	634,306	\$ 914,518	\$	2,059,024
00.0%	00.0%	00.0%		00.0%	00.0%		00.0%
0.000%	0.000%	0.000%		0.000%	0.000%		0.000%

Schedule 5
Borough of Chambersburg, PA
Program Revenues by Function
Last Ten Years
(accrual basis of accounting)

	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Function/Program										
Governmental activities										
General government	\$ 488,079	\$ 366,191	\$ 1,297,380	\$ 2,029,383	\$ 635,089	\$ 2,513,514	\$ 3,764,057	\$ 1,399,348	\$ 1,000,257	\$ 761,020
Public safety	3,204,865	2,639,445	2,095,069	2,190,353	1,937,743	2,016,269	1,364,935	1,655,801	995,819	954,758
Public works	1,763,380	564,311	4,860	261,626	2,870,251	532,278	1,015,251	2,180,286	4,740,355	343,978
Culture and recreation	501,333	550,572	675,646	413,090	425,909	539,959	422,506	393,682	347,757	312,298
Community development	691,367	606,940	841,156	473,646	598,806	312,000	30,532	502,580	835,914	682,960
Subtotal governmental activities	6,649,024	4,727,459	4,914,111	5,368,098	6,467,798	5,914,020	6,597,281	6,131,697	7,920,102	3,055,014
Business-type activities										
Electric	31,982,784	32,759,537	32,517,943	35,088,796	32,316,324	26,568,799	23,787,570	20,634,722	17,714,633	16,639,896
Gas	8,388,751	7,530,410	7,913,084	8,405,864	9,488,238	11,149,104	10,129,533	10,496,579	11,707,046	9,109,242
Water	3,222,033	3,481,859	3,174,372	4,022,392	4,420,697	4,273,076	4,407,194	3,759,890	3,903,315	2,870,600
Sewer	7,925,879	7,933,656	6,235,990	5,243,703	4,958,834	4,919,105	6,050,383	4,025,793	4,092,000	3,340,542
Sanitation	2,476,723	2,034,451	2,112,945	2,153,694	2,095,168	2,112,950	2,062,631	1,974,758	1,942,027	1,477,450
Parking, traffic and street lights	182,815	177,834	191,473	142,077	137,306	140,489	147,263	157,088	139,742	137,829
Subtotal business type activities	54,178,985	53,917,747	52,145,807	55,056,526	53,416,567	49,163,523	46,584,574	41,048,830	39,498,763	33,575,559
Total primary government	\$60,828,009	\$58,645,206	\$57,059,918	\$60,424,624	\$59,884,365	\$55,077,543	\$53,181,855	\$47,180,527	\$47,418,865	\$36,630,573

Schedule 6
Borough of Chambersburg, PA
Tax Revenues by Source - Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

						Local	Cable TV	Payments	
Fiscal			<b>Real Estate</b>	Earned	Occupational	Services	Franchise	in Lieu	
Year	R	eal Estate	Transfer	Income	Privilege	Tax	Fees	of Taxes	Total
2013	\$	3,928,482	\$ 261,049	\$ 1,771,072	\$ -	\$ 747,888	\$ 324,337	\$ 62,682	\$ 7,095,510
2012		3,769,157	296,618	1,571,261	-	720,602	315,504	14,803	6,687,945
2011		3,740,662	265,172	1,499,019	-	702,064	313,867	14,213	6,534,997
2010		3,702,670	240,954	1,638,419	-	757,564	315,038	13,408	6,668,053
2009		3,690,751	272,005	1,313,267	-	860,057	319,990	12,616	6,468,686
2008		3,579,097	540,465	1,787,688	-	775,600	302,892	11,682	6,997,424
2007		3,496,353	816,051	1,728,188	-	1,165,990	269,553	10,565	7,486,700
2006		2,812,617	674,435	1,582,009	-	1,111,662	308,267	10,452	6,499,442
2005	(1)	2,699,853	718,074	1,148,766	-	875,067	209,203	5,549	5,656,512
2004		2,652,016	535,173	1,085,130	113,974	-	206,943	9,897	4,603,133



(1) Beginning in 2005, Occupational Privilege Tax (OPT) was eliminated and replaced with Emergency and Municipal Services Tax (EMST)/local services tax.

Source: Borough of Chambersburg Finance Department.

# **REVENUE CAPACITY**

These schedules contain trend information to help the reader assess the Borough's most significant local revenue source, the property tax. These schedules include:

Property Tax Rates - Direct and Overlapping Governments	Schedule 7
Assessed Value and Actual Value of Taxable Property	Schedule 8
Principal Taxpayers	Schedule 9
Property Tax Levies and Collections	Schedule 10
Municipal Earned Income Tax Revenue Base and Collections	Schedule 11
Earned Income Tax Statistics	Schedule 12

Schedule 7 **Borough of Chambersburg, PA Property Tax Rates - Direct and Overlapping Governments Last Ten Years** 

(Operating Mill Rate)

Direct Debt <---->

	Borough of	Chambersburg	Franklin	Franklin County
Tax Year	Chambersburg	Area Sch Dist	County	Library
	_			
2013	20.00	93.69	25.65	1.05
2012	20.00	92.76	25.15	0.8
2011	20.00	92.76	25.15	0.8
2010	20.00	89.62	25.15	0.8
2009	20.00	84.98	24.65	0.8
2008	20.00	80.98	21.95	0.8
2007	20.00	76.91	21.75	0.6
2006	17.00	70.68	21.75	0.6
2005	17.00	67.00	20.75	0.6
2004	17.00	62.53	16.75	0.6

Sources: Borough of Chambersburg Comprehensive Annual Report

Chambersburg Area School District Annual Financial Report

Franklin County Tax Assessment Office

Certain amounts in the schedule were restated due to errors and omissions in previous year Note:

Schedule 8
Borough of Chambersburg, PA
Assessed Value and Actual Value of Taxable Property
Last Ten Years

Fiscal Year Ended December 31,	Agricultural Property	Residential Property	Commercial Property	Industrial Property	Vacant Property	Tax Exempt Property	Total Estimated Assessed Value	Total Taxable Assessed Value	Chambersburg Municipal Millage Rate
2013	\$ 261,890	\$ 98,871,380	\$ 83,431,360	\$ 9,021,630	\$ 2,654,140	\$ 51,986,140	\$ 246,226,540	\$ 194,240,400	20.00
2012	267,630	98,678,800	82,147,740	9,006,850	2,784,410	51,973,840	244,859,270	192,885,430	20.00
2011	267,630	98,098,920	80,602,420	9,296,000	2,802,080	51,726,140	242,793,190	191,067,050	20.00
2010	267,630	96,846,110	78,000,260	9,383,290	2,888,840	51,559,840	238,945,970	187,386,130	20.00
2009	267,630	95,560,690	78,327,490	9,709,350	2,782,180	51,027,070	237,674,410	186,647,340	20.00
2008	267,630	92,976,990	74,950,820	10,007,730	2,911,350	50,946,250	232,060,770	181,114,520	20.00
2007	321,620	90,319,950	68,040,640	9,698,490	2,977,070	50,832,230	222,190,000	171,357,770	20.00
2006	331,460	87,762,230	64,269,630	9,698,490	2,111,770	50,389,070	214,562,650	164,173,580	17.00
2005	319,440	85,328,290	63,225,610	9,698,490	2,025,380	50,528,540	211,125,750	160,597,210	17.00
2004	388,360	83,479,780	61,341,370	9,730,290	1,864,130	51,884,030	208,687,960	156,803,930	17.00

Sources:

Franklin County, PA Tax Assessor's Office

Borough of Chambersburg Comprehensive Annual Financial Report

#### Schedule 9 Borough of Chambersburg, PA Principal Taxpayers 12/31/2013 and 12/31/2004

**December 31, 2013** 

Taxpayer	Estimated Actual Values of	Percentage of Assessed	
	Real Property (1)	Rank	Valuation
Chbg Health Srv/Chbg Hospital	\$ 12,568,160	1	6.47%
Menno-Haven, Inc	5,485,100	2	2.82%
Chambersburg Crossing LP	4,900,000	3	2.52%
American Real Estate	2,340,650	4	1.21%
Wilsey/Holsum-Ventura Food LLC	2,224,930	5	1.15%
ProLogis	1,780,100	6	0.92%
Wayne Avenue LLC	1,628,060	7	0.84%
Chambersburg Cold Storage	1,491,010	8	0.77%
Tanya K. Nitterhouse	1,343,990	9	0.69%
Chbg Area Development Corp	1,200,050	10	0.62%
Total	\$ 34,962,050		18.00%

December 31, 2004

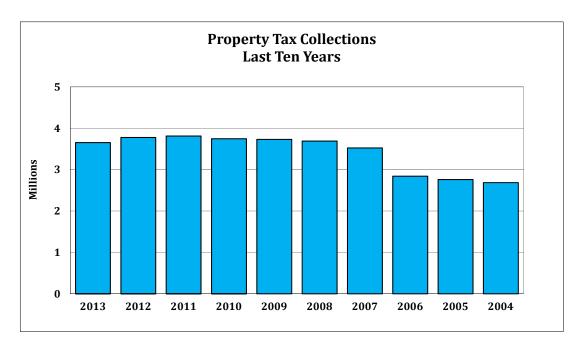
Taxpayer	Estimated Actual Values of		Percentage of Assessed
	Real Property (1)	Rank	Valuation
Menno-Haven, Inc	\$ 3,890,440	1	2.48%
Chbg Health Srv/Chbg Hospital	3,638,650	2	2.32%
American Real Estate	2,340,650	3	1.49%
Wilsey/Holsum-Ventura Food LLC	2,127,500	4	1.36%
Dermody Owen LLC	1,770,950	5	1.13%
Tanya K. Nitterhouse	1,645,920	6	1.05%
WCN Properties	1,478,310	7	0.94%
Chbg Area Development Corp	1,385,950	8	0.88%
Franklin Properties Co	1,095,000	9	0.70%
First Allied Shopping Centers	867,810	10	0.55%
	\$ 20,241,180		12.91%
Total Taxable Assessed Valuation	\$ 156,803,930		

Sources: Borough of Chambersburg Comprehensive Annual Financial Report Franklin County Assessor's Office

#### Schedule 10 Borough of Chambersburg, PA Property Tax Levies and Collections Last Ten Fiscal Years

Collections within the Fiscal Year of the Levy

Fiscal			Fiscal Year	of th	e Levy				<b>Total Collect</b>	ions to Dat	:e
Year Ended Dec 31,	Taxes Levied for the Fiscal Year		Amount		rcentage of Levy	_	Collections In Subsequent Years		Amount	Percenta of Levy	_
2013	\$	3,897,692	\$ 3,650,686	Ģ	93.66%	\$	-	\$	3,650,686	93.66%	6
2012		3,872,274	3,593,392	Ģ	92.80%		182,179		3,775,571	97.50%	ó
2011		3,821,341	3,523,898	Ģ	92.22%		287,285		3,811,183	99.73%	ó
2010		3,747,723	3,527,832	Ċ	94.13%		218,552		3,746,384	99.96%	ó
2009		3,732,947	3,521,879	Ċ	94.35%		209,150		3,731,029	99.95%	ó
2008		3,691,170	3,449,448	Ċ	93.45%		241,491		3,690,939	99.99%	ó
2007 (1)		3,524,433	3,327,598	Ģ	94.42%		196,604		3,524,202	99.99%	ó
2006		2,842,065	2,689,089	Ģ	94.62%		152,976		2,842,065	100.009	%
2005		2,760,042	2,611,898	Ċ	94.63%		148,144		2,760,042	100.009	<b>%</b>
2004		2,685,963	2,546,557	Ģ	94.81%		139,406		2,685,963	100.009	%



(1) The Borough's property tax mill rate increased from 17.0 to 20.0, an increase of 17.64% Source: Borough of Chambersburg Finance Department

Schedule 11
Borough of Chambersburg, PA
Municipal Earned Income Tax Revenue Base and Collections
Last Ten Fiscal Years
(modified accrual basis of accounting)

Fiscal	Tau Data	Total Earned Income Tax Tax Rate Collected Refunds										
Year	1 ax Kate		Collected		Refunds		Collected					
2013	1.00%	\$	1,763,576	\$	50,104	\$	1,713,472					
2012	1.00%		1,726,825		41,883		1,684,942					
2011	1.00%		1,545,659		36,156		1,509,503					
2010	1.00%		1,506,994		40,290		1,466,704					
2009	1.00%		1,532,436		38,505		1,493,931					
2008	1.00%		1,768,256		34,413		1,733,843					
2007	1.00%		1,604,820		41,275		1,563,545					
2006	1.00%		1,517,056		38,543		1,478,513					
2005	1.00%		1,359,818		31,052		1,328,766					
2004	1.00%		1,258,254		20,624		1,237,630					

Source: Franklin County Area Tax Bureau

Schedule 12 Borough of Chambersburg, PA Earned Income Tax Statistics Last Ten Years

#### Number of tax filers

2013 (1)	2012	2011	2010	2009	2008	2007	2006	2005	2004
	1	0	0	0	0	1	0	0	0
	15	12	12	17	16	16	15	12	11
	45	64	65	45	44	43	34	32	34
	183	192	198	163	148	140	132	116	101
	1,365	1,453	1,442	1,216	1,148	1,099	1,008	924	853
	7,135	6,923	6,445	6,941	7,455	7,079	7,344	7,377	7,353
	8,744	8,644	8,162	8,382	8,811	8,378	8,533	8,461	8,352
	2013 (1)	1 15 45 183 1,365 7,135	1 0 15 12 45 64 183 192 1,365 1,453 7,135 6,923	1 0 0 15 12 12 45 64 65 183 192 198 1,365 1,453 1,442 7,135 6,923 6,445	1 0 0 0 15 12 12 17 45 64 65 45 183 192 198 163 1,365 1,453 1,442 1,216 7,135 6,923 6,445 6,941	1     0     0     0     0       15     12     12     17     16       45     64     65     45     44       183     192     198     163     148       1,365     1,453     1,442     1,216     1,148       7,135     6,923     6,445     6,941     7,455	1     0     0     0     0     1       15     12     12     17     16     16       45     64     65     45     44     43       183     192     198     163     148     140       1,365     1,453     1,442     1,216     1,148     1,099       7,135     6,923     6,445     6,941     7,455     7,079	1     0     0     0     0     1     0       15     12     12     17     16     16     15       45     64     65     45     44     43     34       183     192     198     163     148     140     132       1,365     1,453     1,442     1,216     1,148     1,099     1,008       7,135     6,923     6,445     6,941     7,455     7,079     7,344	1     0     0     0     0     1     0     0       15     12     12     17     16     16     15     12       45     64     65     45     44     43     34     32       183     192     198     163     148     140     132     116       1,365     1,453     1,442     1,216     1,148     1,099     1,008     924       7,135     6,923     6,445     6,941     7,455     7,079     7,344     7,377

#### % of total earned income taxes paid

Income Range	2013 (1)	2012	2011	2010	2009	2008	2007	2006	2005	2004
> \$1,000,000		0.61%	0.00%	0.00%	0.00%	0.00%	0.41%	0.00%	0.00%	0.00%
\$500,000 - \$999,999		3.21%	2.76%	2.95%	3.76%	3.54%	3.51%	3.42%	3.11%	2.67%
\$200,000 - \$499,000		5.07%	6.85%	6.96%	4.98%	4.88%	5.05%	3.86%	3.91%	4.16%
\$100,000 - \$199,000		8.63%	8.64%	9.15%	7.80%	7.10%	6.87%	6.64%	6.06%	5.63%
\$50,000 - \$99,000		32.89%	32.50%	33.05%	29.12%	27.73%	27.18%	25.64%	24.76%	23.78%
<\$50,000		49.59%	49.25%	47.89%	54.34%	56.75%	56.98%	60.44%	62.16%	63.76%
Total		100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
Total Personal Income		\$310,489,463	\$296,903,258	\$286,781,775	\$273,204,270	\$270,954,117	\$263,147,886	\$255,114,215	\$243,248,314	\$230,882,085

(1) Information for year ended 12/31/2013 not yet available Source: Franklin County Area Tax Bureau

# **DEBT CAPACITY**

These schedules contain trend information to help the reader assess the affordability of the Borough's current levels of outstanding debt and the Borough's ability to issue additional debt in the future. These schedules include:

Ratios of Outstanding Debt by Type	Schedule 13
Ratios of General Bonded Debt Outstanding	Schedule 14
Legal Debt Margin Information	Schedule 15
Computation of Direct and Overlapping Debt	Schedule 16
Debt Capacity Information - Pledged - Revenue Coverage	Schedule 17

Schedule 13 Borough of Chambersburg, PA Ratios of Outstanding Debt by Type Last Ten Years

Governmental Activities (1) Business Type Activities (1)

ao i oi minome	111111111111111111111111111111111111111				2401	ness Type meer ner	) ( <u>-</u> )			
Fiscal Year	General Obligation Bonds	Electric Department General Obligation Bonds	Electric Department General Obligation Notes	Gas Department General Obligation Notes	Sewer Treatment Plant General Obligation Bonds	Sewer Treatment Plant General Obligation Notes	Water Plant Revenue Notes Payable (2)	Total Primary Government	Percentage of Personal Income	Per Capita
2013	0	\$ 12,220,000	\$ 1,508,357	\$ 38,417	\$ 1,315,000	\$ 58,667	\$ 2,463,360	\$ 17,603,801	4.186%	869
2012	0	13,217,900	27,467	38,417	1,847,100	58,667	2,649,126	17,838,677	4.242%	880
2011	0	14,095,208	-	-	2,364,792	-	2,640,542	19,100,542	4.542%	942
2010	0	15,033,600	-	-	2,866,400	-	2,845,376	20,745,376	5.309%	1,024
2009	0	15,941,300	-	-	3,353,700	-	2,370,233	21,665,233	6.257%	1,206
2008	0	16,355,000	-	-	3,955,000	-	2,338,177	22,648,177	6.541%	1,261
2007	0	17,240,000	-	-	4,340,000	-	2,556,619	24,136,619	6.971%	1,344
2006	0	17,550,000	-	-	4,715,000	-	2,732,990	24,997,990	7.220%	1,392
2005	0	18,355,000	-	-	4,720,000	-	4,200,000	27,275,000	7.877%	1,519
2004	0	19,140,000	-	-	5,440,000	-	4,371,675	28,951,675	8.361%	1,612

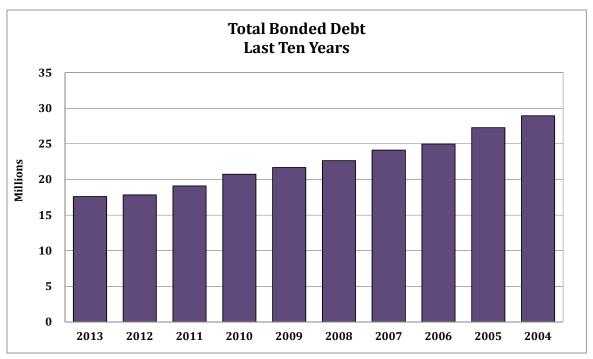
<sup>(1)</sup> Details regarding the Borough's outstanding debt can be found in the Note 5 in the current financial statements.

Source: Borough of Chambersburg Finance Department

<sup>(2)</sup> Various water projects financed via the Commonwealth of Pennsylvania's Pennvest loan program.

Schedule 14 **Borough of Chambersburg, PA Ratios of General Bonded Debt Outstanding Last Ten Years** 

<b>General Bono</b>	led I	Debt Outstand	ling						
	Net Non- Lease rental electoral debt debt				G	Total Primary overnment	% of Asse Valuatio	ot per pita	
2013	\$	17,603,801	\$	-	\$	17,603,801	,	9.06%	\$ 869
2012		17,838,677		-		17,838,677		9.25%	880
2011		19,100,542		-		19,100,542	1	0.00%	942
2010		20,745,376		-		20,745,376	1	1.07%	1,024
2009		21,665,233		-		21,665,233	1	1.61%	1,206
2008		22,648,177		-		22,648,177	1	2.50%	1,261
2007		24,136,619		-		24,136,619	1	4.09%	1,344
2006		24,997,990		-		24,997,990	1	5.23%	1,392
2005		27,275,000		-		27,275,000	1	6.98%	1,519
2004		28,951,675		-		28,951,675	1	8.46%	1,612



Certain amounts in the schedule were restated due to errors and omissions in previous years. Note:

Borough of Chambersburg Finance Department.

Schedule 15 Borough of Chambersburg, PA Legal Debt Margin Information Last Ten Years

Fiscal Year	Three year average revenue borrowing base		Legal debt limit		Total Debt Applicable to limit			Legal Debt margin (1)	Legal Debt margin %
2013	\$	64,949,167	\$	162,372,917	\$	17,603,801	\$	144,769,116	89.16%
2012		65,007,250		162,518,125		17,838,677		144,679,448	89.02%
2011		64,107,572		160,268,931		19,100,542		141,168,389	88.08%
2010		62,787,531		156,968,828		20,745,376		136,223,452	86.78%
2009		60,298,760		150,746,900		21,665,233		129,081,667	85.63%
2008		57,735,693		144,339,233		22,648,177		121,691,056	84.31%
2007		54,371,026		135,927,564		24,136,619		111,790,945	82.24%
2006		49,400,865		123,502,163		24,997,990		98,504,173	79.76%
2005		44,163,564		110,408,911		27,275,000		83,133,911	75.30%
2004		40,676,773		101,691,932		28,951,675		72,740,257	71.53%

# (1) Legal Debt Margin: (12/31/2013)

	Legal Debt Margin (b-c)	\$ 144,769,116
c	Debt outstanding @ 12/31/2013	(17,603,801)
b	Legal debt limit (2.5 time average rev)	162,372,917
a	Average revenues past 3 yrs	64,949,167 (\$194,847,501 / 3)

Source: Borough of Chambersburg Finance Department

# Schedule 16 Borough of Chambersburg, PA Computation of Direct and Overlapping Debt December 31, 2013

Total Debt Outstanding	Estimated Percentage Applicable (a)	Amount Applicable To Borough of Chbg			
\$ -		\$	-		
141,550,450	28.7485%		40,693,664		
29,413,000	13.9210%		4,094,594		
170,963,450			44,788,258		
\$ 170,963,450		\$	44,788,258		
	Debt Outstanding  \$ -  141,550,450  29,413,000  170,963,450	Debt Outstanding         Percentage Applicable (a)           \$ -         141,550,450           29,413,000         13.9210%           170,963,450	Debt Outstanding         Percentage Applicable (a)         Bor           \$         -         \$           141,550,450         28.7485%         -           29,413,000         13.9210%         -           170,963,450         -         -		

(a) The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the borough's boundaries and dividing it by each unit's total taxable value.

Souces: Borough of Chambersburg Comprehensive Annual Financial Report

Franklin County Fiscal Department Chambersburg Area School District

Notes: Overlapping governments are those that coincide, at least in part, with the geographic

boundaries of the borough. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the borough. This process recognizes that, when considering the borough's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and

therefore responsible for repaying the debt of each overlapping government.

# Schedule 17 Borough of Chambersburg, PA Debt Capacity Information - Pledged-Revenue Coverage Last Ten Years

Water Revenue Loan Payable (1)

financial statements.

	Utility	Less:	Net		Debt S	ervic	e				
Fiscal Year	Service Charges	Operating Expenses	Available Revenue	Pr	rincipal	In	terest	Coverage			
2013	\$ 3,080,915	\$ 3,109,390	\$ (28,475)	\$	185,766	\$	84,924	-0.11			
2012	3,440,721	2,833,995	606,726		211,416		85,112	2.05			
2011	3,054,195	2,800,078	254,117		204,834		91,121	0.86			
2010	3,169,299	2,580,434	588,865		213,664		84,117	1.98			
2009	3,375,869	2,831,476	544,393		223,025		60,540	1.92			
2008	3,469,626	2,674,069	795,557		218,753		61,061	2.84			
2007	3,879,178	2,673,401	1,205,777		213,118		66,696	4.31			
2006	3,472,734	2,495,541	977,193		218,998		60,816	3.49			
2005	3,107,143	2,440,826	666,317		213,595		66,220	2.38			
2004	2,752,040	2,346,858	405,182		42,531		109,955	2.66			
(1)	Water improvement project loan from the Pennsylvania Infrastructure Investment Authority (Pennvest).										
Source:	Borough of Chambersburg Finance Department										
Note:	Details regardi	ng the Borough	's outstanding d	ebt c	can be foun	d in t	he Note 5 ii	n the current			

### **DEMOGRAPHIC AND ECOMONIC INFORMATION**

These schedules offer demographic and economic indicators to help the reader understand the environment within with the Borough's financial activities take place. These schedules include:

Demographic and Economic Statistics Schedule 18

Principal Employers Schedule 19

Schedule 18
Borough of Chambersburg, PA
Demographic and Economic Statistics
Last Ten Years

Fiscal Year	Population (1)	Per Capita Personal Income (1)	Per Capita Household Income (1)	Median Household Income (1)	Median Age (1)	Educational Attainment Bachelor's Degree or Higher (1)	School Enrollment (1)	Unemployment ) Rate (1)	Median Value of Residential Property (1)	Total Assessed Property Value (2)	Total Personal Income (3)
2013	20,508	\$ 20,342	\$ 48,383	\$ 39,491	36.1	19.90%	4,738	8.50%	\$ 156,500	\$ 194,240,400	(4)
2012	20,425	20,750	48,325	36,586	36.5	19.80%	4,469	7.50%	157,700	192,885,430	\$ 310,489,463
2011	20,268	20,750	48,348	38,246	37.1	21.00%	4,713	8.60%	161,000	191,067,050	296,903,258
2010	20,268	20,750	48,348	38,246	37.1	21.00%	4,713	8.60%	161,000	187,386,130	286,781,775
2009	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	186,647,340	273,204,270
2008	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	181,114,520	270,954,117
2007	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	171,357,770	263,147,886
2006	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	164,173,580	255,114,215
2005	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	160,597,210	243,248,314
2004	17,862	19,278	41,641	32,336	40	17.90%	3,635	3.90%	86,500	156,803,930	230,882,085

<sup>(1)</sup> American Fact Finder (5-year estimate)

<sup>(2)</sup> Franklin County Assessor's Office

<sup>(3)</sup> Franklin County Area Tax Bureau

<sup>(4)</sup> Information for year ended 12/31/2013 not yet available

# Schedule 19 Borough of Chambersburg, PA Principal Employers Current Year and Nine Years Ago

		2013			2004	2004		
Employer	Employees	Rank	Percentage of Total Borough Employment	Employees	Rank	Percentage of Total Borough Employment		
Summit Health Services	2,959	1	11.32%	1,533	1	6.53%		
Chambersburg School District	1,575	2	6.02%	993	2	4.23%		
County of Franklin	1,120	3	4.28%	873	3	3.72%		
Menno Haven, Inc	621	4	2.38%	493	4	2.10%		
Ventura Foods	444	5	1.70%	315	6	1.34%		
T.B. Woods, Inc	310	6	1.19%	340	5	1.45%		
Staples Direct	307	7	1.17%					
Farmers & Merchants Trust Co.	285	8	1.09%	219	7	0.93%		
K-Mart Regional Specialty Center	220	9	0.84%					
Borough of Chambersburg	197	10	0.75%	185	8	0.79%		
Knouse Foods	167		0.64%	181	9	0.77%		
Patriot Federal Credit Union	149		0.57%	129	10	0.55%		
Total	8,354		31.95%	5,261		22.42%		
Total Employees	26,145	(1)		23,462				

<sup>(1)</sup> Estimated by Franklin County Area Tax Bureau W-2 Forms Filed Source: Franklin County Area Development Corp.
Franklin County Area Tax Bureau

### **OPERATING INFORMATION**

These schedules contain service information and infrastructure data to help the reader understand how the information in the municipality's financial report relates to the services the municipality provides and the activities it performs. These schedules include:

Full-time Equivalent Municipal Employees by Function/Program	Schedule 20
Operating Indicators by Function/Program	Schedule 21
Capital Asset Statistics by Function/Program	Schedule 22

Schedule 20 Borough of Chambersburg, PA Full-Time Equivalent Municipal Employees by Function/Program Last Ten Years

	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Function/Program										
General government:										
Administration	2	2	2	2	3	2	2	2	2	2
Clerical	11	10	11	11	11	11	11	11	11	11
Code Enforcement	2	2	2	4	4	4	4	4	4	4
Community Development	1	1	1	1	1	1	1	0	0	0
Engineering	4	4	4	4	4	4	3	3	3	4
Finance	19	20	20	22	20	20	18	18	18	18
Information Technology	5	5	5	5	5	5	5	5	5	4
Personnel	2	2	2	2	2	2	2	2	2	2
Planning/Zoning	1	1	1	1	1	1	1	1	1	1
Public Information	0	0	0	0	0	0	0	0	0	0
Public works:										
Administration	3	2	2	2	2	2	2	2	2	2
Central Garage	3	3	4	4	4	4	4	4	4	5
Labor/Maintenance	5	6	6	6	6	6	6	7	7	6
Sanitation	11	11	11	11	11	11	11	9	9	7
Recreation:										
Administration	2	2	2	2	2	2	2	2	2	2
Labor/Maintenance	3	3	3	4	4	4	4	4	4	4
Pool	0	0	0	0	0	0	0	0	0	0
Seasonal	0	0	0	0	0	0	0	0	0	0
Tennis	0	0	0	0	0	0	0	0	0	0
Public safety:										
Fire Administration	2	2	2	2	2	2	2	2	2	2
Fire Personnel	21	21	21	21	21	22	21	21	18	18
Police Administration	1	1	1	1	1	1	1	1	1	1
Police Personnel	33	31	31	33	33	33	33	30	30	30
911	0	0	0	0	0	0	0	0	0	0
Utilities:										
Administration	6	6	6	6	6	6	6	6	6	6
Electric Distribution	9	9	9	9	9	9	9	9	9	9
Electric Generation	11	11	9	9	9	8	8	8	8	8
Electric System Maintenance	1	1	1	0	0	0	0	0	0	0
Gas Distribution	8	8	8	8	8	8	8	8	8	8
Stores/Warehouse/Call Center	6	6	6	6	6	6	6	6	6	6
Water Distribution	3	3	3	4	3	3	3	3	3	3
Water Treatment Plant	6	6	7	7	8	8	8	6	6	5
Sewer Collection/Conveyance	5	4	4	4	4	4	4	4	4	4
Sewer Treatment Plant	10	10	10	10	10	13	13	13	13	13
Traffic Signal/Street Lights	1	0	0	0	0	0	0	0	0	0
m l.	40=	400	404	204	200	200	400	404	400	40=
Totals	197	193	194	201	200	202	198	191	188	185

Source: Borough of Chambersburg Human Resources Department

#### Schedule 21 Borough of Chambersburg, PA Operating Indicators by Function/Program Last Ten Years

	2013	2012	2011	2010
Function/Program				
General government:				
Lien letter & tax certification requests	70	90	91	87
Community development:				
Building permits issued	444	384	351	342
Estimated value of construction	\$ 6,108,000	\$ 40,002,841	\$ 14,890,487	\$ 75,907,998
Occupancy permits issued	59	73	54	70
Number of planning commission Agenda items	8	11	14	15
Public works:				
Roads resurfaced (linear feet)	5,053	1,402	9,605	2,725
Roads reconstructed (linear feet)	149	5,237	0	6,700
Tons of snow melting salt used	775	482	595	675
Recreation:				
Pool attendance	21,500	32,035	34,111	28,783
Number of utilization events (2)	1,791	1,773	1,977	2,199
Number of consumers served	104,100	97,131	75,265	76,426
Number of seasonal programs	231	240	151	153
Police:				
Calls for service	14,639	13,743	13,847	13,235
Total arrests	1,520	1,520	1,567	1,614
Part I offenses reported (major offenses)	1,171	1,176	1,102	1,158
Part I offenses cleared (percentage)	39.0%	38.0%	35.0%	39.0%
Part II offenses reported (major offenses)	1,904	1,829	2,079	1,898
Part II offenses cleared (percentage)	40.0%	40.0%	35.0%	36.0%
DUI arrests	145	153	141	136
Fire:				
Total number of responses	626	861	925	892
Responses involving loss	6	0	5	3
Structure fires	46	20	32	29
Volunteer hours	83,731	81,597	85,009	86,180
False alarms/false calls	99	132	118	147
Total calls for assistance	3,772	3,503	3,529	3,680
Utilities:				
Electric department				
Units billed (kwh)	310,888,474	295,123,824	299,890,758	297,488,630
Billed revenue	\$ 30,869,982	\$ 31,174,432	\$ 31,751,606	\$ 34,534,887
Gas department				
Units billed (100 cu. ft.)	10,144,132	8,995,037	9,933,703	9,490,142
Billed revenue	\$ 7,996,195	\$ 7,260,743	\$ 8,034,808	\$ 8,355,397
Water department				
Units billed (10 cu. ft.)	13,680,994	13,796,641	13,706,080	14,755,234
Billed revenue	\$ 2,850,251	\$ 2,862,527	\$ 2,842,906	\$ 2,903,732
Sewer treatment plant				
Units billed (10 cu. ft.)	25,504,521	25,712,303	24,620,125	23,970,170
Billed revenue	\$ 5,392,759	\$ 4,968,169	\$	\$ 4,386,674
Sanitation department				
Units billed (cu. yds.)	142,169	141,130	146,364	149,709
Billed revenue	\$ 2,378,282	\$ 1,946,578	\$ 1,975,707	\$ 1,989,396

	2009		2008		2007		2006		2005		2004
	73		55		42		41		45		49
	337		398		463		338		277		101
\$	19,856,490	\$	3,798,670	\$	60,752,500	\$	55,624,200	\$	32,147,498	\$	17,768,938
	91 34		133 33		68 52		44 59		53 62		17 39
	34		33		52		39		02		39
	4,500		11,904		14,500		28,200		8,900		4,800
	2,550		0		0		2,200		0		5,870
	336		420		546		150		100		250
	30,700		32,714		33,224		34,491		37,513		31,854
	1,714		1,859		1,130		2,068		1,936		1,905
	69,813		74,431		73,002		79,783		80,030		77,227
	91		82		77		92		86		95
	13,439		14,584		14,698		14,564		14,298		13,762
	1,587		780		1,000		978		1,031		1,392
	1,260		1,356		1,337		1,187		1,020		1,096
	40.0%		35.0%		32.2%		27.5%		36.7%		28.6%
	1,826 36.0%		2,053 23.0%		2,042 38.5%		2,129 36.1%		1,837 39.3%		2,045 32.1%
	112		145		153		151		146		119
	947		1,068		1,216		1,219		1,246		1,037
	7 30		5 20		3 31		0 (1)		2 19		5 16
	87,190		88,195		86,342		112,414		87,807		81,905
	148		171		144		205		225		324
	3,626		4,461		4,769		4,543		4,856		(1)
	283,303,708		301,419,493		298,904,180		280,162,497		270,674,464		263,990,940
\$	29,658,637	\$	25,122,123	\$	22,832,498	\$	19,350,942	\$	16,909,558	\$	16,419,739
	0.221.406		0.540.202		0.272.225		0.764.051		0.400.510		0.770.612
\$	9,331,406 9,546,728	\$	9,548,283 10,804,867	\$	9,263,225 9,931,409	\$	8,764,951 11,161,166	\$	9,408,519 10,926,767	\$	9,778,613 8,814,262
Ψ	7,5 10,7 20	Ψ	10,001,007	Ψ	7,731,107	Ψ	11,101,100	Ψ	10,720,707	Ψ	0,011,202
	14,573,232		14,601,233		14,666,433		14,922,136		14,738,824		13,881,565
\$	2,855,138	\$	2,856,052	\$	2,824,616	\$	2,805,748	\$	2,590,999	\$	2,382,552
	23,577,112		24,492,922		22,945,608		21,063,582		25,142,782		24,349,957
\$	3,805,662	\$	3,699,207	\$	3,579,563	\$	3,289,890	\$	3,375,059	\$	3,061,013
	•		. ,		. , -		,		. ,		. , -
	150,805		157,123		154,436		143,248		139,650		140,090
\$	1,994,205	\$	2,015,815	\$	1,974,698	\$	1,891,367	\$	1,856,212	\$	1,347,760

(1) Information not available(2) Recreation center usage onlySource: Borough of Chambersburg Designated Departments

#### Schedule 22 Borough of Chambersburg, PA Capital Asset Statistics by Function/Program Last Ten Years

	2013	2012	2011	2010
Function/Program				
General government:				
Square footage occupied	45,912	45,912	45,912	45,912
Inspection vehicles	1	1	1	2
Other departmental vehicles	6	6	5	5
Public works:				
Number of traffic signals	45	45	45	45
Street lights	2,166	2,166	2,163	2,162
Vehicles	12	12	12	11
Recreation:				
Number of parks	16	16	16	16
Acerage of park lands	88	88	88	88
Recreation centers	1	1	1	1
Recreation center square footage	19,975	19,975	19,975	19,975
Tennis courts	5	5	5	5
Ball fields	4	4	4	4
Skate parks	2	2	2	2
Vehicles	3	3	3	3
Public safety:				
Square footage of emergency services dept	18,947	18,947	18,947	18,947
Square footage of police department	15,048	15,048	15,048	15,048
Fire vehicles/ambulances	12	11	12	11
Police vehicles	14	14	15	15
Utilities:				
Electric Department				
Value of plant in service	\$ 73,507,952	\$ 69,699,796	\$ 69,529,818	\$ 68,795,448
Vehicles	11	11	9	9
Gas Department				
Value of plant in service	\$ 13,627,925	\$ 12,489,239	\$ 12,395,373	\$ 12,039,244
Vehicles	9	9	9	10
Water Departmemt				
Value of plant in service	\$ 32,266,422	\$ 28,401,148	\$ 28,410,834	\$ 28,341,731
Vehicles	7	7	7	7
Sewer Treatment Plant				
Value of plant in service	\$ 43,816,263	\$ 42,412,493	\$ 42,407,403	\$ 42,040,874
Vehicles	6	6	6	6
Sanitation Department				
Value of plant in service	\$ 572,435	\$ 528,551	\$ 528,449	\$ 520,425
Vehicles	11	11	10	8

2009	2008	2007	2006	2005	2004
16,571	16,571	16,571	16,571	16,571	16,571
2 5	2 5	2 5	2 5	2 5	2 6
45	40	40	35	35	35
2,161	1,500	1,500	1,500	1,500	1,500
11	11	11	11	11	13
16	16	16	16	14	13
88 1	81 1	81 1	81 1	78 1	71 1
20,154	20,154	20,154	20,154	20,154	20,154
5	9	10	10	12	12
4	4	4	4	5	5
2 3	2 3	3	3	3	2
3	3	3	3	3	2
9,526	9,526	9,526	9,526	9,526	9,526
10,726 9	10,726 9	10,726 9	10,726 9	10,726 10	10,726 12
13	12	13	13	13	14
\$ 60,896,827 9	\$ 63,374,252 8	\$ 60,902,232 9	\$ 57,912,422 8	\$ 61,554,987 8	\$ 38,721,722 8
\$ 10,825,895 10	\$ 11,053,344 9	\$ 10,752,079	\$ 10,336,655 9	\$ 9,708,207 7	\$ 9,145,687 7
10				,	,
\$	\$	\$	25,506,678	\$ 26,361,379 7	\$
7	7	7	7	/	7
\$ 38,313,773	\$ 39,038,610	\$	\$ 36,284,115	\$ 36,574,119	\$ 36,087,251
6	6	6	6	6	6
\$ 555,737	\$ 502,148	\$ 498,893	\$ 465,795	\$ 473,423	\$ 475,825
8	8	7	7	8	6

Source: Borough of Chambersburg Designated Departments General Government and Public Safety square footage updated through re-evaluation





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, as of and for the year ended December 31, 2013, and the related notes to the financial statements which collectively comprise the Borough's basic financial statements, and have issued our report thereon dated June 16, 2014.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Borough of Chambersburg's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough of Chambersburg's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough of Chambersburg's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified a deficiency that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as finding 2013-001 to be a material weakness.



To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the Borough of Chambersburg's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### BOROUGH OF CHAMBERSBURG'S RESPONSE TO FINDINGS

Borough of Chambersburg's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Borough of Chambersburg's response was not subjected to auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Smith Elliott Learns : Company, LLC

Chambersburg, Pennsylvania June 16, 2014



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY *OMB CIRCULAR A-133*

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited the Borough of Chambersburg's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Borough of Chambersburg's major federal programs for the year ended December 31, 2013. The Borough of Chambersburg's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Borough of Chambersburg's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Borough of Chambersburg's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with each major federal program. However, our audit does not provide a legal determination of the Borough of Chambersburg's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Borough of Chambersburg complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.



To the Mayor and Borough Council Borough of Chambersburg

#### REPORT INTERNAL CONTROL OVER COMPLIANCE

Management of the Borough of Chambersburg is responsible for establishing and maintaining effective internal control over compliance with types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Borough of Chambersburg's internal control over compliance with the requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Borough of Chambersburg's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Smith Elliott Learns : Company, LLC

Chambersburg, Pennsylvania June 16, 2014

# Schedule of Expenditures of Federal Awards Year Ended December 31, 2013

Grantor Program Title	Federal Pass Through CFDA Grantor's Number Number		Program or Award Amount	Cash Receipts	Modified Accrual Basis Expenditures
U.S. Department of Housing and Urban Development	Program:				
Passed-through the PA. Dept. of Community and Econo	_	pment			
Community Development Block Grant	14.228	C000046101	\$ 258,038	\$ 8,256	\$ -
Community Development Block Grant	14.228	C000052219	228,469	71,373	19,545
Community Development Block Grant	14.228	C000053394	201,725	26,228	29,427
HOME Grant	14.239	C000046786	350,000	86,202	65,556
HOME Grant	14.239	C000050792	350,000	122,284	194,266
HOME Grant	14.239	C000050801	500,000	313,246	349,341
Total U.S. Department of HUD				627,589	658,135
U.S. Department of Agriculture					
Environmental Quality Incentive Program	10.912	69-3A75-12-208	336,000	10,428	99,428
Total U.S. Department of Agriculture				10,428	99,428
U.S. Department of Transportation					
Passed-through the PA. Dept. of Transportation					
Highway Planning and Construction	20.205	23-6002979	800,000	800,000	800,000
Total U.S. Department of Transportation				800,000	800,000
U.S. Department of Homeland Security					
Fire Prevention and Safety Grant	97.044	EMW-2011-FP-00312	65,430	65,430	36,793
SAFER - Hiring Grant	97.044	EMW-2011-FH-00453	1,614,807	862,652	780,830
Total U.S. Department of Homeland Security				928,082	817,623
Total Expenditures of Federal Awards				\$ 2,366,099	\$ 2,375,186

## Notes to Schedule of Expenditures of Federal Awards Year Ended December 31, 2013

#### Note 1 General

The accompanying Schedule of Expenditures of Federal Awards presents the activity of the Federal awards program of the Borough of Chambersburg, Pennsylvania. The reporting entity is defined in Note 1 of the Borough's financial statements.

#### **Note 2** Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the Borough's financial statements.

#### **Note 3** Relationship to Financial Statements

Expenditures of Federal Awards are reported in the Borough's General Fund and Special Revenue Fund financial statements.

#### Note 4 Federal Awards by CFDA Number

	CFDA No.	Ex	oenditures	Percent
SAFER - Hiring Grant	97.044	\$	817,623	34.4%
Highway Planning and Construction	20.205		800,000	33.7%
HOME Grant	14.239		609,163	25.6%
Environmental Quality Incentive Program	10.912		99,428	4.2%
Community Development Block Grant	14.228		48,972	2.1%
		\$	2,375,186	100.0%

Schedule of Findings and Questioned Costs December 31, 2013

# **Section I - Summary of Auditor's Results**

Financial Statements			
Type of auditor's report issued: Unmodified			
Internal control over financial reporting:			
<ul> <li>Material weakness identified:</li> <li>Significant deficiencies identified that are not considered to be material weakness(es)?</li> </ul>	⊠ Yes	□ No	
	□ Yes	⊠ None Reported	
Noncompliance material to financial statements noted?	□ Yes	⊠ No	
Federal Awards			
Internal control over major program:			
<ul><li>Material weakness identified?</li><li>Significant deficiencies identified that are not</li></ul>	□ Yes	⊠ No	
considered to be a material weakness(es)?	☐ Yes		
Type of auditor's report issued on compliance for the m	ajor program: U	nmodified	
<ul> <li>Any audit findings disclosed that are required to be reported in accordance with Section .510(a) of Circular A-133?</li> </ul>	□ Yes	⊠ No	
Identification of the major programs:			
CFDA Number(s)	Name of Federal Program		
97.044 20.205	SAFER and Safety Grant Highway Planning and Construction		
Dollar threshold used to distinguish between type A and type B programs	\$ 300,000		
Auditee qualified as low-risk auditee?	□ Yes	⊠ No	

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Schedule of Findings and Questioned Costs (Continued)

**December 31, 2013** 

# **Section II - Financial Statement Findings**

#### A. Material Weakness in Internal Control

Finding Reference: 2013-001 - Federal Grant Classification

Condition: During 2013, there was an audit adjustment necessary for federal grants

that were not properly identified and recorded as a federal grant.

Criteria: All federal revenues should be identified and reported to ensure proper

reporting on the Schedule of Expenditures of Federal Awards.

Cause: Due to management oversight and not having adequate internal control

related to identifying federal revenues, the revenue was incorrectly recorded in the donated capital revenue account, rather than being

properly recorded as federal revenue.

Effect: The Schedule of Expenditures of Federal Awards would have been

materially misstated and a major federal program would not have been

tested properly under the Single Audit.

*Recommendation:* We recommend that all grants received by the Borough be reviewed by

the Finance Department to ensure proper reporting of the federal grants

on the Schedule of Expenditures of Federal Awards.

Response: The proper accounting for the receipt of federal funds will be verified for

accuracy by the Assistant Director of Finance, prior to posting to the

general ledger accounts, to ensure that the source of revenue

corresponds with the stated purpose of the designated revenue account.

### **B.** Compliance Findings

There were no compliance findings relating to the financial statement audit required to be reported.

#### **Section III - Federal Award Findings and Questioned Costs**

#### A. Significant Deficiencies in Internal Control

None noted

#### **B.** Compliance Findings

There were no findings relating to the major federal awards as required to be reported in accordance with Section .510(a) of OMB Circular A-133.

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Summary Schedule of Prior Audit Findings Related to Federal Awards December 31,2013

Findings related to federal awards:

None